

CLARK COLLEGE

2017 ANNUAL FINANCIAL REPORT

Fiscal Year Ended June 30, 2017

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Clark College

2017 Financial Report

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For information about enrollment, degrees awarded, or academic programs, contact: Institutional Planning and Effectiveness Clark College 1933 Fort Vancouver Way Vancouver, WA 98663 360-992-2840 or Visit the home page at http://www.clark.edu

Trustees and Executive Officers

BOARD OF TRUSTEES

Jada Rupley, Chair Royce Pollard, Vice Chair Rekah Strong Jack Burkman Jane Jacobsen

EXECUTIVE OFFICERS

Robert K. Knight, President Bob Williamson, Vice President of Administrative Services Dr. Tim Cook, Vice President of Instruction William Belden, Vice President of Student Affairs Dr. Darcy Rourk, Interim Vice President of Human Resources and Compliance Kevin Witte, Vice President of Economic and Community Development Shanda Diehl, Associate Vice President of Planning and Effectiveness Dr. Loretta Capeheart, Associate Vice President of Diversity, Equity, and Inclusion Dr. Chato Hazelbaker, Chief Communications Officer and Interim Technology Director Lisa Gibert, Clark College Foundation President and CEO

Trustees and Officer list effective as of October 31, 2017

Independent Auditor's Report on Financial Statements



Office of the Washington State Auditor Pat McCarthy

INDEPENDENT AUDITOR'S REPORT ON FINANCIAL STATEMENTS

December 20, 2017

Board of Trustees Clark College Vancouver, Washington

REPORT ON THE FINANCIAL STATEMENTS

We have audited the accompanying financial statements of the business-type activities and the aggregate discretely presented component units of the Clark College, Clark County, Washington, as of and for the year ended June 30, 2017, and the related notes to the financial statements, which collectively comprise the College's basic financial statements as listed in the table of contents.

Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

Auditor's Responsibility

Our responsibility is to express opinions on these financial statements based on our audit. We did not audit the financial statements of the Clark College Foundation (the Foundation), which represents 100 percent of the assets, net position and revenues of the aggregate discretely presented component units. Those statements were audited by other auditors whose report has been furnished to us, and our opinion, insofar as it relates to the amounts included for the Foundation, is based solely on the report of the other auditors.

We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement. The financial statements of the Foundation were not audited in accordance with *Government Auditing Standards*.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment

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of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the College's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the College's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

Opinion

In our opinion, based on our audit and the report of the other auditors, the financial statements referred to above present fairly, in all material respects, the respective financial position of the business-type activities and the aggregate discretely presented component units of Clark College, as of June 30, 2017, and the respective changes in financial position and cash flows thereof for the year then ended in accordance with accounting principles generally accepted in the United States of America.

Matters of Emphasis

As discussed in Note 2 to the financial statements, in 2017, the College adopted new accounting guidance, Governmental Accounting Standards Board Statement No. 73, *Accounting and Financial Reporting for Pensions and Related Assets That Are Not within the Scope of GASB Statement 68, and Amendments to Certain Provisions of GASB Statement 67 and 68.* Our opinion is not modified with respect to this matter.

As discussed in Note 1, the financial statements of Clark College, an agency of the state of Washington, are intended to present the financial position, and the changes in financial position, and cash flows of only the respective portion of the activities of the state of Washington that is attributable to the transactions of the College and its aggregate discretely presented component units. They do not purport to, and do not, present fairly the financial position of the state of Washington as of June 30, 2017, the changes in its financial position, or where applicable, its cash flows for the year then ended in conformity with accounting principles generally accepted in the United States of America. Our opinion is not modified with respect to this matter.

Other Matters

Report on Summarized Comparative Information

The financial statements include summarized prior-year comparative information for the Clark College Foundation. Such information does not include all of the information required for a presentation in conformity with accounting principles generally accepted in the United States of America. Accordingly, such information should be read in conjunction with the Foundation's financial statements for the year ended June 30, 2016, from which such partial information was derived. Other auditors have previously audited the Clark College Foundation's financial statements for the year ended June 30, 2016 and they expressed an unmodified opinion in their report dated November 22, 2016.

Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis and required supplementary information listed in the table of contents be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

Supplementary and Other Information

Our audit was conducted for the sole purpose of forming opinions on the financial statements that collectively comprise the College's basic financial statements as a whole. The information identified in the table of contents as the Trustees and Executive Officers is presented for purposes of additional analysis and is not a required part of the basic financial statements of the College. Such information has not been subjected to the auditing procedures applied in the audit of the basic financial statements and, accordingly, we do not express an opinion or provide any assurance on it.

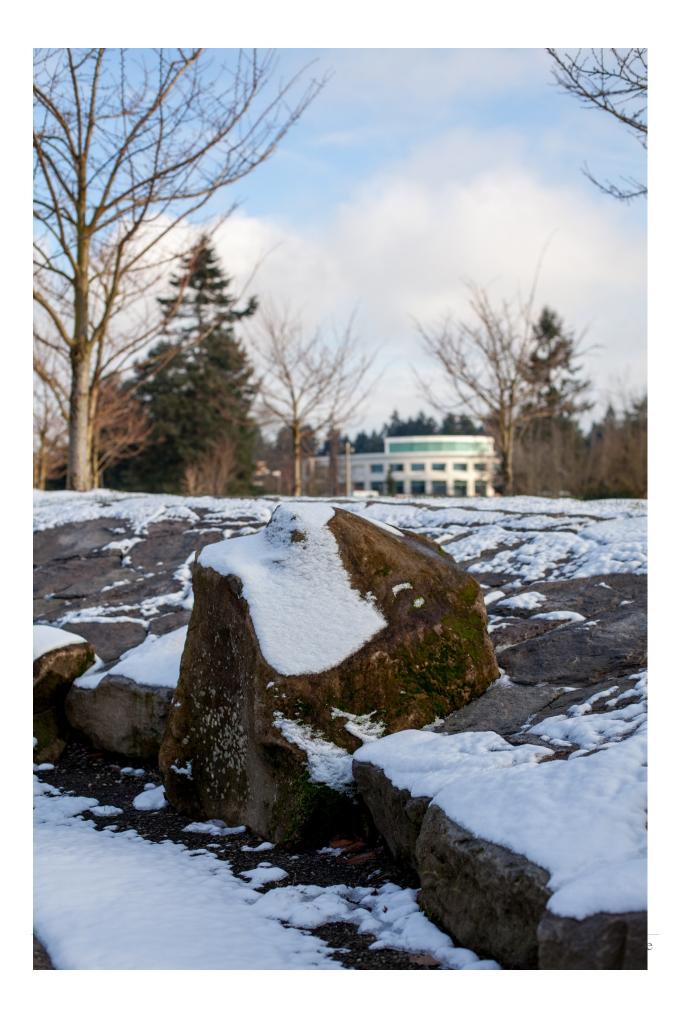
OTHER REPORTING REQUIRED BY GOVERNMENT AUDITING STANDARDS

In accordance with *Government Auditing Standards*, we will also issue our report dated December 20, 2017, on our consideration of the College's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements and other matters. That report will be issued under separate cover in the College's Single Audit Report. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the College's internal control over financial reporting and compliance.

Sincerely,

Tat Marthy

Pat McCarthy State Auditor Olympia, WA



Management's Discussion and Analysis

Clark College

The following discussion and analysis provides an overview of the financial position and activities of Clark College (the College) for the fiscal year ended June 30, 2017 (FY 2017). This overview provides readers with an objective and easily readable analysis of the College's financial performance for the year, based on currently known facts and conditions. This discussion has been prepared by management and should be read in conjunction with the College's financial statements and accompanying note disclosures.

Reporting Entity

Clark College is one of thirty public community and technical college districts in the state of Washington, providing comprehensive, open-door academic programs, workforce education, basic skills and community service educational programs to approximately 12,300 students. The College confers associates degrees, certificates and high school diplomas. The College was established in 1933. Its primary purpose is to provide opportunities for diverse learners to achieve their educational and professional goals, thereby enriching the social, cultural, and economic environment of our region and the global community.

The College's main campus is located in Vancouver, Washington, a community of about 174,800 residents. The College also offers classes at our satellite locations in east Vancouver at the Columbia Tech Center, and in north Vancouver on the campus of Washington State University Vancouver. Economic and Community Development classes are offered in downtown Vancouver at the Columbia Bank Building. The College is currently planning for an additional location in north Clark County and has just



completed building a new Science, Technology, Engineering and Math (STEM) building at its main campus to serve the increased demand for training in these fields. The College is governed by a five member Board of Trustees appointed by the governor with the consent of the state Senate. By statute, the Board of Trustees has full control of the College, except as otherwise provided by law.

Using the Financial Statements

The financial statements presented in this report encompass the College and its component unit, the Clark College Foundation. The College's financial statements include the Statement of Net Position; the Statement of Revenues, Expenses and Changes in Net Position, and the Statement of Cash Flows. The Statement of Net Position provides information about the College as of June 30, 2017. The Statement of Revenue, Expenses and Changes in Net Position and the Statement of Cash flows provide information about operations and activities over the entire fiscal year. Together, these statements, along with the accompanying notes, provide a comprehensive way to assess the College's financial health.



The Statement of Net Position and Statement of Revenues, Expenses and Changes in Net Position are reported under the accrual basis of accounting where all of the current year's revenues and expenses are taken into account regardless of when cash is received or payments are made. Full accrual statements are intended to provide a view of the College's financial position similar to that presented by most private-sector companies. These financial statements are prepared in accordance with generally accepted accounting principles as prescribed by the Governmental

Accounting Standards Board (GASB), which establishes standards for external financial reporting for public colleges and universities. The full scope of the College's activities is considered to be a single business-type activity and accordingly, is reported within a single column in the basic financial statements.

During 2017, the College adopted GASB Statement No. 73, Accounting and Financial Reporting for Pensions and Related Assets That Are Not within the Scope of GASB Statement 68, and Amendments to Certain Provisions of GASB Statements 67 and 68 as amended by GASB Statement No. 71. It establishes financial reporting requirements for defined benefit pensions that are provided to employees of state and local governmental employers and that are not administered through trusts or equivalent arrangements and therefore outside the scope of Statement 68. The College is required to record its proportionate share of net pension liabilities, deferred inflows, pension expense and benefit payments. The change in accounting principle resulted in \$4,159,228 in pension liability associated with GASB Statement No. 73. Additional information can be found in Notes 17 and 18.

Statement of Net Position

The Statement of Net Position provides information about the College's financial position, and presents the College's assets, liabilities, and net position at year-end and includes all assets and liabilities of the College. A condensed Statement of Net Position is as follows:

| Condensed Statement of Net Position As of June 30th | FY 2017 | | | FY 2016 | |
|---|---------|-------------|----|-------------|--|
| Assets | | | | | |
| Current Assets | | 29,235,432 | | 26,062,537 | |
| Capital Assets, net | | 136,548,751 | | 133,156,531 | |
| Total Assets | \$ | 165,784,183 | \$ | 159,219,068 | |
| Deferred Outflows | \$ | 3,549,045 | \$ | 2,456,961 | |
| Liabilities | | | | | |
| Current Liabilities | | 6,897,233 | | 8,441,688 | |
| Other Liabilities, non-current | | 32,620,078 | | 17,666,551 | |
| Total Liabilities | \$ | 39,517,311 | \$ | 26,108,239 | |
| Deferred Inflows | \$ | 1,752,373 | \$ | 2,190,884 | |
| Net Position | \$ | 128,063,544 | \$ | 133,376,906 | |

Current assets consist primarily of cash, investments, various accounts receivables and inventories. The increase of current assets in FY 2017 can primarily be attributed to an increase in the accounts receivable related to the Certificate of Participation obtained to finance the ongoing Culinary Arts renovation, offset by a decrease in the cash and cash equivalents used to fund part of the renovation.

Net capital assets increased by \$3,392,220 from FY 2016 to FY 2017. After taking into consideration current depreciation expense of \$4,063,546 the majority of the increase is the result of the completion of the STEM Building, and the ongoing renovation of the Culinary Arts facility. The STEM building was funded from a Capital Allocation, whereas the College has elected to fund the Culinary Arts remodel with a Certificate of Participation payable over a 10-year term.

Deferred outflows of resources and deferred inflows of resources represent pension-related deferrals associated with the implementation of GASB Statement No. 68 in FY 2015 and Statement No. 73 in FY 2017. The College recorded \$2,456,961 in FY 2016 and \$3,549,045 in FY2017 of pension-related deferred outflows. The increase in deferred outflows reflect the College's proportionate share of an increase in the state-wide amounts reported by the DRS due to differences between expected and actual experience related to the actuarial assumptions.

Similarly, the decrease in deferred inflows in 2017 reflects the decrease in difference between actual and projected investment earnings on the state's pension plans and also the implementation of GASB Statement No. 73. The College recorded \$2,190,884 in FY 2016 and \$1,752,373 in FY2017 of pension-related deferred inflows. The decrease reflects the change in proportionate share.

Current liabilities include amounts payable to suppliers for goods and services, accrued payroll and related liabilities, deposits held for others, the short term portion of Certificates of Participation debt and unearned revenue. Current liabilities can fluctuate from year to year depending on the timeliness of vendor invoices and resulting vendor payments, especially in the area of capital assets and improvements.

The decrease in current liabilities from FY 2016 to FY 2017 is primarily the result of the payout related to the settlement of Moore vs. HCA, which was accrued as a liability in FY 2016. In addition, the College estimated, based on a three year average, a portion of vacation and sick leave liability to be accrued as a short term liability. Lastly, there was a decrease in unearned revenue, as the Washington State Legislature did not pass a budget until the end of June, causing a delay in the availability of financial aid funds to pay summer quarter tuition.



Non-current liabilities primarily consist of the amount of vacation and sick leave earned but not yet used by employees, the long term portion of Certificates of Participation debt and the College's share of the net pension liability.

The College's non-current liabilities increased mainly due to the issuance of two Certificates of Participation debt instruments and an increase in the College's proportionate share of the net pension liability. In addition, the College established its proportionate share of the pension liability related to the implementation of GASB 73.

Net position represents the value of the College's assets after liabilities are deducted. The College is required by accounting standards to report its net position in four categories:

Net Investment in Capital Assets – The College's total investment in property, plant, equipment, and infrastructure net of accumulated depreciation and outstanding debt obligations related to those capital assets. Changes in these balances are discussed above.

Restricted:

Nonexpendable – consists of funds which a donor or external party has imposed the restriction that the corpus or principal is not available for expenses but for investment purposes only. Historically, donors interested in establishing such funds to benefit the College or its students have chosen to do so through the Foundation. As a result, the College is not reporting any balance in this category.

Expendable – resources the College is legally or contractually obligated to spend in accordance with restrictions placed by donor and/or external parties who have placed time or purpose restrictions on the use of the asset. The expendable balance for the College is funds held for student loans and institutional financial aid funds per RCW 28B.15.820.

Unrestricted: Includes all other assets not subject to externally imposed restrictions, but which may be designated or obligated for specific purposes by the Board of Trustees or Executive Cabinet. Prudent balances are maintained for use as working capital, as a reserve against emergencies and for other purposes, in accordance with policies established by the Board of Trustees.

| Net Position As of June 30th | FY 2017 | FY 2016 |
|----------------------------------|---------------|---------------|
| Net investment in capital assets | \$133,744,435 | \$133,156,531 |
| Restricted | | |
| Expendable - Grants in Aid | 914,217 | 348,419 |
| Expendable - Student Loans | 35,758 | 35,893 |
| Unrestricted | (6,630,866) | (163,937) |
| Total Net Position | \$128,063,544 | \$133,376,906 |

Statement of Revenues, Expenses and Changes in Net Position

The Statement of Revenues, Expenses and Changes in Net Position accounts for the College's changes in total net position during FY 2017. The objective of the statement is to present the revenues earned, both operating and non-operating, and the expenses incurred by the College, along with any other revenue, expenses, and gains and losses of the College.

Generally, operating revenues are earned by the College in exchange for providing goods and services. Tuition, grants and contracts are included in this category. In contrast, non-operating revenues include monies the College receives from another government agency without directly

giving equal value to that agency in return. Accounting standards require that the College categorize state operating appropriations and Pell Grants as non-operating revenues.

Operating expenses are expenses incurred in the normal operation of the College, including depreciation on property and equipment. When operating revenues, excluding state appropriations and Pell Grants, are measured against operating expenses, the College shows an operating loss. The operating loss is reflective of the external funding necessary to keep tuition lower than the cost of the services provided.

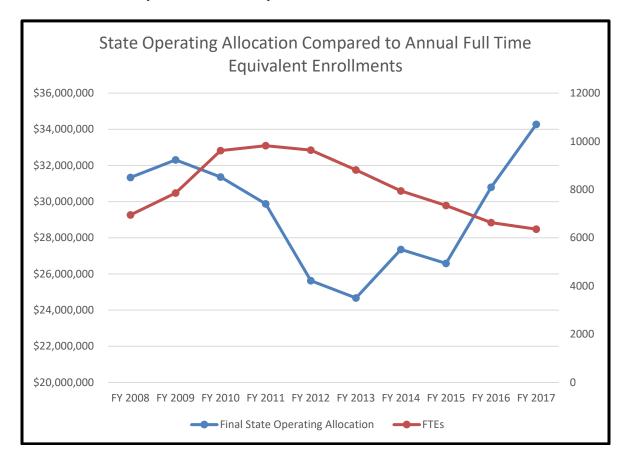
A condensed comparison of the College's revenues, expenses and changes in net position for the years ended June 30, 2017 and 2016 is presented as follows:

| As of June 30th | FY 2017 | FY 2016 | Change |
|--|-------------------|-------------------|----------------|
| Operating Revenues | | | |
| Student tuition and fees, net | \$ 21,324,126 | \$ 22,189,151 | \$ (865,025) |
| Auxiliary enterprise sales | 6,038,382 | 6,310,438 | (272,056) |
| State and local gants and contracts | 23,141,563 | 22,424,548 | 717,015 |
| Federal grants and contracts | 703,782 | 961,827 | (258,045) |
| Other operating revenues | 1,275,315 | 1,733,173 | (457,858) |
| Total operating revenues | 52,483,168 | 53,619,137 | (1,135,969) |
| Operating Expenses | (102,312,248) | (98,791,399) | (3,520,849) |
| Operating Loss | (49,829,080) | (45,172,262) | (4,656,818) |
| Non-operating revenues | | | |
| State appropriations | 34,267,598 | 30,794,673 | 3,472,925 |
| Federal Pell grant revenue | 12,450,915 | 13,867,167 | (1,416,252) |
| Investment income, net | 125,989 | 58,444 | 67,545 |
| Non-operating expenses | (3,090,314) | (3,153,243) | 62,929 |
| Net non-operating revenues (expense) | 43,754,188 | 41,567,041 | 2,187,147 |
| Income (loss) before capital contributions | (6,074,892) | (3,605,221) | (2,469,671) |
| Capital Appropriations and Contributions | 5,939,757 | 23,218,914 | (17,279,157) |
| Change in Net Position | (135,135) | 19,613,693 | (19,748,828) |
| Net Position, Beginning of the Year | 133,376,906 | 113,763,213 | 19,613,693 |
| Change in Accounting Principle | (5,178,227) | - | (5,178,227) |
| Net Position, End of the Year | \$ 128,063,544 | \$ 133,376,906 | \$ (5,313,362) |

Condensed Statement of Revenues, Expenses, and Changes in Net Position

Revenues

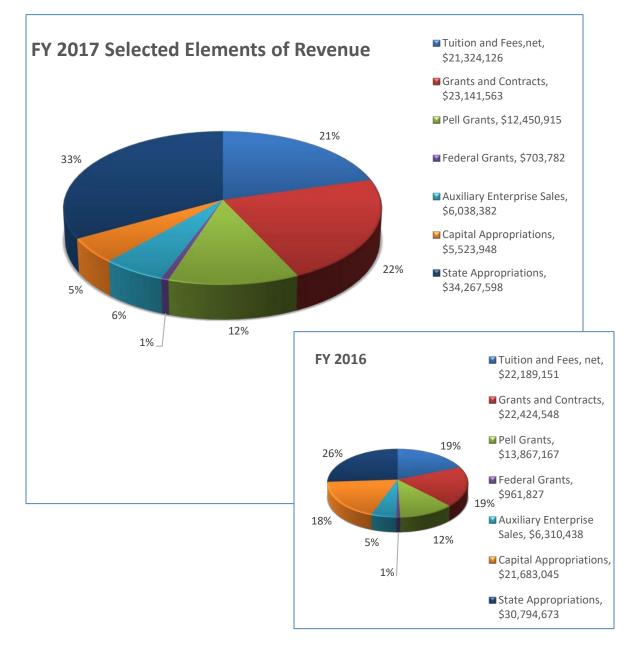
The state of Washington appropriates funds to the community college system as a whole. The State Board for Community and Technical Colleges (SBCTC) then allocates monies to each college. In FY 2017, the SBCTC moved forward with a new allocation model, allocating funds to each of the 34 College's based on 3 year average FTE actuals. In FY 2017, the College saw a small increase in its state allocation due to the implementation of this new model. In addition, the College received a one-time allocation of \$1,878,730 for a portion of its share of Moore vs HCA settlement cost. This allocation does not carry forward to future years.



In FY 2017, the College's decrease in tuition and fee revenue is primarily attributable to the decline in enrollment along with changes in enrollment levels such as fewer part-time students, as well as a decrease in international students. Pell Grant revenues generally follow enrollment trends. As the College's enrollment decreased during FY 2017, so did the College's Pell Grant revenue. For FY 2017, the College attempted to keep other fees as stable as possible, resulting in only small changes in these revenues.



In FY 2017, state and local operating grant and contract revenues increased by \$717,015 when compared with FY 2016. This is primarily attributable to a steady increase in Running Start enrollments as well as a slight increase in the Running Start reimbursement rates. The College continued to serve students under the terms of contracted programs. The College contracts with local high schools to enroll Running Start students who earn both high school and college credit for these courses.



The College receives capital spending authority on a biennial basis. In accordance with accounting standards, the amount shown as capital appropriation revenue on the financial statements is the amount expended in the current year. Expenses from capital project funds that do not meet accounting standards for capitalization are reported as operating expenses. Those expenses that meet the capitalization standard are not shown as expense in the current period and are instead recognized as depreciation expense over the expected useful life of the asset.



Exterior patio area for the new Tod and Maxine McClaskey Culinary Arts Institute

Expenses

Faced with severe budget cuts over the past six years, the College has continuously sought opportunities to identify savings and efficiencies, while also looking at opportunities for innovation.

More recently, in FY 2017, salary costs increased by over \$1.2 million as a direct result of the 1.8% salary increase appropriated by the Legislature. In addition, benefits increased by approximately \$1.6 million as a result of the increased healthcare and retirement costs, as well as the accrual of pension adjustments related to GASB 68 and 73 reporting.

Scholarships including financial aid declined by over \$2.4 million in FY 2017. This is in direct correlation to the decline in enrollment, whereby the College served fewer students seeking aid than in prior years. In addition, the College has continued to educate students on financial literacy, encouraging a reduction in loans taken out by our students. Other Expenses increased by over \$2.8 million and was partially attributable to the Moore vs. HCA settlement payout costs of \$1.29 million. Certain capital project costs do not meet accounting criteria for capitalization as part of the cost of

FY 2017 Selected Elements of Expense Salaries and Wages, \$46,847,746 Scholarships, net, \$15,803,552 4% 3% 1% Benefits, \$15,658,571 5% Other Expenses, \$11,294,623 46% 11% Supplies and Materials, \$5,008,850 Depreciation, \$4,063,546 Purchased Services, \$2,711,611 15% Utilities, \$923,749 15% Salaries and Wages, **FY 2016** \$45,628,164 Scholarships, net, \$18,246,159 Benefits, \$14,062,687 3% 4% 1% 5% Other Expenses, 46% \$8,398,459 9% Supplies and Materials, \$5,265,023 14% Depreciation, \$3,726,799 18% Purchased Services, \$2,592,805 Utilities, \$871,303

the building and are instead recognized as supplies and materials or purchased services costs. These fluctuations are normal.

Capital Assets and Long-Term Debt Activities

The community and technical college system submits a single prioritized request to the Office of Financial Management and the Legislature for appropriated capital funds, which includes major projects, minor projects, repairs, emergency funds, alternative financing and major leases. The primary funding source for college capital projects is state general obligation bonds. In recent years, declining state revenues significantly reduced the state's debt capacity. This trend is expected to continue to impact the number of new projects that can be financed. In FY 2017, the College elected to finance the renovation of the Culinary Arts facility with Certificate of Participation debt. Additional information regarding the Certificate of Participation debt can be found in Note 14.

At June 30, 2017, the College had invested \$136,587,691 in capital assets, net of accumulated depreciation. This represents an increase of \$3,431,160 from last year, as shown in the table on the following page.

| Asset Type | June 30, 2017 | June 30, 2016 | Change |
|--|---------------|---------------|---------------|
| Land | \$11,021,429 | \$10,904,347 | \$117,082 |
| Construction in Progress | \$5,065,860 | \$32,618,594 | -\$27,552,734 |
| Buildings, net | \$114,692,622 | \$83,900,022 | \$30,792,600 |
| Other Improvements and Infrastructure, net | \$3,180,945 | \$3,172,412 | \$8,533 |
| Equipment, net | \$2,348,209 | \$2,383,378 | -\$35,169 |
| Library Resources, net | \$239,686 | \$177,778 | \$61,908 |
| Total Capital Assets, Net | \$136,548,751 | \$133,156,531 | \$3,392,220 |

The increase in net capital assets can be attributed to the completion of the STEM Building, ongoing renovation of the Culinary Arts facility, and normal replacement and acquisition of equipment and library resources. The only significant capital project in process on June 30, 2017 was the Culinary Arts facility renovation. Additional information on capital assets can be found in Note 7 of the Notes to the Financial Statements.



South facade view of the new STEM building

Economic Factors That May Affect the Future

From FY 2009 through FY 2015, the College's state operating appropriations decreased by approximately 15 percent. Compounding that decrease was the enactment of the Affordable Education Act in FY 2016, which reduced tuition rates by 5% at the College. The Legislature did,

however, backfill a portion of this loss. In FY 2017, the State Board for Community and Technical Colleges moved to a new allocation model, changing how the funds appropriated by the Legislature are distributed to each college. The new model is based on performance in several key indicators, from general enrollments to enrollments in high cost and high demand programs, as well as student completion and achievement points. The model is based on a three-year rolling average of enrollments and completions, comparative to other institutions in the state. Due to declining enrollment, it is estimated that the College will likely see a decline in state operating appropriations in future years, until the three-year average is increased above our target enrollment allocation.

The College is continuing a major remodel of the Tod and Maxine McClaskey Culinary Arts Institute and instructional programs with an expected completion date during fall 2017. The revitalized program is projected to bring in additional enrollments.

Once the biennial capital budget is approved for 2017-19, the College is expecting to receive an estimated \$5.2 million in state capital funding to begin pre-design and design work on its first 70,000 square foot building for the new 70-acre location in Ridgefield. Construction is expected to begin in 2019.



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College Statement of Net Position

Clark College

Statement of Net Position As of June 30, 2017

| | 2017 |
|--|------------------------------|
| Assets | |
| Current Assets | 15 245 562 |
| Cash and cash equivalents (Note 3) | 15,245,563 |
| Restricted cash and cash equivalents (Note 3) | 1,098,601 |
| Restricted investments for COP Proceeds (Note 3) | 6,405,529 |
| Accounts receivable, net (Note 4) | 5,402,190 |
| Student loans receivable, net (Note 5) | 14,524 |
| Inventories (Note 6) | 817,867 |
| Prepaid expenses Total current assets | 251,158 29,235,432 |
| | |
| Non-Current Assets | |
| Non-depreciable capital assets (Note 7) | 16,087,289 |
| Depreciable capital assets, net (Note 7) | 120,461,462 |
| Total non-current assets | 136,548,751 |
| Total assets | 165,784,183 |
| Deferred Outflows of Resources (Note 8 and 18) | 3,549,045 |
| iabilities | |
| Current Liabilities | |
| Accounts payable | 1,417,872 |
| Accrued liabilities (Note 9) | 2,808,811 |
| Compensated absences (Note 12) | 346,579 |
| Deposits payable | 121,012 |
| Unearned revenue (Note 10) | 1,692,959 |
| Certificates of participation, current portion (Note 14) | 510,000 |
| Total current liabilities | 6,897,233 |
| Non-Current Liabilities | |
| Compensated absences (Note 12) | 4,996,886 |
| Pension liabilty (Note 17) | 19,177,193 |
| Unamortized premium (Note 14) | 1,190,999 |
| Certificates of participation, long term portion (Note 14) | 7,255,000 |
| Total non-current liabilities | 32,620,078 |
| Total liabilities | 39,517,311 |
| Deferred Inflows of Resources (Note 8 and 18) | 1,752,373 |
| let Position | |
| Net Investment in Capital Assets | 133,744,435 |
| Restricted for: | |
| Expendable | 914,217 |
| Student loans | 35,758 |
| Unrestricted | (6,630,866 |
| Total Net Position | 128,063,544 |

The notes to the financial statements are an integral part of this statement

Foundation Statement of Financial Position

Clark College Foundation Statement of Financial Position June 30, 2017 (With Summarized Financial Information for June 30, 2016)

| | Unrestricted | Temporarily Restricted | Permanently Restricted | Total June 30, 2017 | Total June 30, 2016 |
|---|---|---------------------------|-----------------------------|--|--|
| ASSETS Cash Investments | \$ 533,396 17,701,256 | \$ - 10.318.785 | \$ - 49,452,263 | \$ 533,396 77,472,304 | \$ 434,119 74,207,606 |
| Pledges and other receivables, net Other assets Split-interest agreements | 177,267 120,830 | 4,026,579 79,966 | 250,169 974,311 | 4,454,015 120,830 1,054,277 | 4,467,026 120,217 1,009,976 |
| Property and equipment, net Land held for contribution and development | 791,647 11,940,191 | - | 568,480 | 1,360,127 11,940,191 | 1,824,370 |
| Total assets | \$ 31,264,587 | \$ 14,425,330 | \$ 51,245,223 | \$ 96,935,140 | \$ 93,845,731 |
| LIABILITIES AND NET ASSETS Accounts payable and accrued liabilities Due to/from Split-interest agreement liabilities Notes payable | \$ 326,455 55,494 40,485 2,481,701 | \$ 204,983 133,284 | \$ - (55,494) 377,333 | \$ 531,438 551,102 2,481,701 | \$ 1,752,143 488,968 2,873,600 |
| Total liabilities | 2,904,135 | 338,267 | 321,839 | 3,564,241 | 5,114,711 |
| Net assets Unrestricted Temporarily restricted Permanently restricted | 28,360,452 | 14,087,063 | 50,923,384 | 28,360,452 14,087,063 50,923,384 | 26,398,518 13,839,146 48,493,356 |
| Total net assets | 28,360,452 | 14,087,063 | 50,923,384 | 93,370,899 | 88,731,020 |
| Total liabilities and net assets | \$ 31,264,587 | \$ 14,425,330 | \$ 51,245,223 | \$ 96,935,140 | \$ 93,845,731 |

College Statement of Revenues, Expenses and Changes in Net Position

Clark College

Statement of Revenues, Expenses and Changes in Net Position For the Year Ended June 30, 2017

| | 2017 |
|--|--------------|
| Operating Revenues | |
| Student tuition and fees | 29,400,353 |
| Less scholarship discounts and allowances | (8,076,227) |
| Auxiliary enterprise sales | 6,038,382 |
| State and local grants and contracts | 23,141,563 |
| Federal grants and contracts | 703,782 |
| Other operating revenues | 1,275,315 |
| Total operating revenue | 52,483,168 |
| Operating Expenses | |
| Salaries and wages | 46,847,746 |
| Benefits | 15,658,571 |
| Scholarships, net of discounts | 15,803,552 |
| Other expense | 11,294,623 |
| Supplies and materials | 5,008,850 |
| Depreciation | 4,063,546 |
| Purchased services | 2,711,611 |
| Utilities | 923,749 |
| Total operating expenses | 102,312,248 |
| Operating income (loss) | (49,829,080) |
| Non-Operating Revenues (Expenses) | |
| State appropriations | 34,267,598 |
| Federal Pell grant revenue | 12,450,915 |
| Investment income, gains and losses | 125,989 |
| Loss on disposal | (8,637) |
| Building fee remittance | (2,457,804) |
| Innovation fund remittance | (590,031) |
| Interest on indebtedness | (33,842) |
| Net non-operating revenues (expenses) | 43,754,188 |
| Income or (loss) before capital contributions | (6,074,892) |
| Capital appropriations | 5,523,948 |
| Capital contribution-Foundation | 415,809 |
| Increase (decrease) in net position | (135,135) |
| Net Position | |
| Net Position Net position, beginning of year | 133,376,906 |
| Cumulative effect of change in accounting principle (Note 2) | (5,178,227) |
| Net position, beginning of year, as restated | 128,198,679 |
| Net position, end of year | 128,063,544 |
| the position, chi or year | 120,000,044 |

The notes to the financial statements are an integral part of this statement

Foundation Statement of Activities and Changes in Net Position

Clark College Foundation Statement of Activities Year Ended June 30, 2017 (With Summarized Financial Information for the Year Ended June 30, 2016)

| | | | | | ed June 30, |
|--|----------------------|----------------------|----------------------|------------------------|--------------------------|
| | | Temporarily | Permanently | 2017 | 2016 |
| | Unrestricted | Restricted | Restricted | Total | Total |
| SUPPORT, REVENUE, AND GAINS Support | | | | | |
| Contributions Donated services and use of facility | \$ 293,675 58,085 | \$ 1,483,984 - | \$ 103,677 - | \$ 1,881,336 58,085 | \$ 5,497,147 58,085 |
| Total support | 351,760 | 1,483,984 | 103,677 | 1,939,421 | 5,555,232 |
| Revenue and gains Special events and other | 4,689 | 80,517 | - | 85,206 | 123,561 |
| Gain (loss) on disposal of property and equipment | 36,262 | - | - | 36,262 | (5,111) |
| Realized gain on investments Net unrealized gain (loss) on investments Change in value of split-interest | 560,050 2,895,350 | 437,433 1,048,916 | 1,729,340 530,027 | 2,726,823 4,474,293 | 4,392,489 (4,309,453) |
| agreements | 6,624 | (6,494) | 66,984 | 67,114 | (12,324) |
| Total revenue and gains | 3,502,975 | 1,560,372 | 2,326,351 | 7,389,698 | 189,162 |
| Net assets released from restrictions and other redesignations | 2,796,439 | (2,796,439) | | | |
| Total support, revenue, and gains | 6,651,174 | 247,917 | 2,430,028 | 9,329,119 | 5,744,394 |
| EXPENSES Program services | | | | | |
| College program and capital support Scholarships | 2,044,932 900,038 | | - | 2,044,932 900,038 | 3,344,558 848,625 |
| Total program services | 2,944,970 | - | | 2,944,970 | 4,193,183 |
| Supporting services Fundraising Management and general | 997,581 746,689 | : | : | 997,581 746,689 | 871,988 885,785 |
| Total supporting services | 1,744,270 | | | 1,744,270 | 1,757,773 |
| Total expenses | 4,689,240 | | | 4,689,240 | 5,950,956 |
| CHANGE IN NET ASSETS | 1,961,934 | 247,917 | 2,430,028 | 4,639,879 | (206,562) |
| NET ASSETS, beginning of year | 26,398,518 | 13,839,146 | 48,493,356 | 88,731,020 | 88,937,582 |
| NET ASSETS, end of year | \$ 28,360,452 | \$ 14,087,063 | \$ 50,923,384 | \$ 93,370,899 | \$ 88,731,020 |

College Statement of Cash Flows

Clark College

Statement of Cash Flows For the Years Ended June 30, 2017

| | 2017 |
|---|--------------|
| Cash flow from operating activities | |
| Student tuition and fees, net | 19,533,521 |
| Grants and contracts | 23,584,796 |
| Payments to vendors | (19,614,603) |
| Payments for utilities | (900,840) |
| Payments to employees | (46,816,705) |
| Payments for benefits | (15,840,178) |
| Auxiliary enterprise sales | 5,920,592 |
| Payments for scholarships | (15,803,552) |
| Loans issued to students | (105,157) |
| Collection of loans to students | 113,079 |
| Other receipts | 4,526,907 |
| Net cash used by operating activities | (45,402,140) |
| Cash flow from noncapital financing activities | |
| State appropriations | 33,814,631 |
| Pell grants | 12,450,915 |
| Building fee remittance | (2,442,232) |
| Innovation fund remittance | (603,657) |
| Principal paid on noncapital debt | (25,000) |
| Interest paid on noncapital debt | (16,137) |
| Net cash provided by noncapital financing activities | 43,178,520 |
| Cash flow from capital and related financing activities | |
| Proceeds from capital debt | 2,133,599 |
| Capital appropriations | 4,279,888 |
| Capital contribution-Foundation | 1,622,993 |
| Purchases of capital assets | (7,389,464) |
| Net cash used by capital and related financing activities | 647,016 |
| Cash flow from investing activities | |
| Income of investments | 125,989 |
| Net cash provided by investing activities | 125,989 |
| Increase (decrease) in cash and cash equivalents | (1,450,615) |
| Cash and cash equivalents at the beginning of the year | 17,794,779 |
| Cash and cash equivalents at the end of the year | 16,344,164 |

The notes to the financial statements are an integral part of this statement

Statement of Cash Flows, continued

| Operating Loss | \$ | (49,829,080) |
|---|----------|----------------------------|
| Adjustments to reconcile net loss to net cash used by operating | g activi | ties |
| Depreciation expense | \$ | 4,063,546 |
| Changes in assets and liabilities | | |
| Receivables, net Inventories | \$ | 2,731,386 138,835 |
| Other assets Accounts payable | | (120,758) 332,427 |
| Accrued liabilities Deferred revenue | | (1,001,107) (1,534,807) |
| Compensated absences Pension liability adjustment expense | | 7,503 (199,458) |
| Deposits payable Loans to students | | 1,451 7,922 |

Reconciliation of Operating Loss to Net Cash used by Operating Activities

Net cash used by operating activities \$ (45,402,140)

The notes to the financial statements are an intengral part of this statement

Clark College Foundation Statements of Cash Flows

| | Years Ende | ed June 30 |
|---|--------------|--------------|
| | 2017 | 2016 |
| | | |
| CASH FLOWS FROM OPERATING ACTIVITIES Change in net assets | \$ 4.639.879 | \$ (206,562) |
| Adjustments to reconcile change in net assets to net cash | \$ 4,038,078 | \$ (200,502) |
| from operating activities: | | |
| Depreciation | 36.082 | 46.959 |
| Loss/(gain) on sale of property and equipment | (36,262) | 5,111 |
| Unrealized (gain) loss on investments | (4,474,293) | 4,309,453 |
| Realized gain on investments | (2,726,823) | (4,392,489) |
| Change in value of split-interest agreements | (67,114) | 12,324 |
| Contributions restricted to long-term investment | (103,677) | (346,685) |
| Change in pledges receivable discount | (150,091) | 898,177 |
| Increase (decrease) in cash due to changes in | | |
| assets and liabilities: | | |
| Pledges and other receivables | 163,102 | (4,036,279) |
| Other assets | (613) | (3,550) |
| Split-interest agreements | 22,813 | 96,511 |
| Accounts payable and accrued liabilities | (1,220,705) | 1,064,745 |
| Split-interest agreement liabilities | 62,134 | (60,571) |
| Net cash flows from operating activities | (3,855,568) | (2,612,856) |
| CASH FLOWS FROM INVESTING ACTIVITIES | | |
| Purchase of property, equipment and land held | (165,611) | (49,788) |
| Proceeds from sale of assets | 472,260 | 1,000 |
| Purchase of investments | (7,416,895) | (14,896,980) |
| Proceeds from sale of investments | 11,353,313 | 18,530,663 |
| Net cash flows from investing activities | 4,243,067 | 3,584,895 |
| CASH FLOWS FROM FINANCING ACTIVITIES | | |
| Principal payments on notes payable | (391,899) | (1.377.788) |
| Contributions restricted to long-term investment | 103,677 | 346,685 |
| - | | |
| Net cash flows from financing activities | (288,222) | (1,031,103) |
| NET CHANGE IN CASH | 99,277 | (59,064) |
| CASH, beginning of year | 434,119 | 493,183 |
| CASH, end of year | \$ 533,396 | \$ 434,119 |
| SUPPLEMENTAL DISCLOSURE OF NONCASH OPERATING ACTIVITIES Noncash contributions | \$ 46,589 | \$ 285,893 |

Notes to the Financial Statements

June 30, 2017 These notes form an integral part of the financial statements.

1. Summary of Significant Accounting Policies

Financial Reporting Entity

Clark College (the College) is a comprehensive community college offering open-door academic programs, workforce education, basic skills, and community services. The College confers associates degrees, certificates and high school diplomas. It is governed by a five-member Board of Trustees appointed by the Governor and confirmed by the state Senate.

The College is an agency of the State of Washington. The financial activity of the College is included in the State's Comprehensive Annual Financial Report.

The Clark College Foundation (the Foundation) is a separate but affiliated non-profit entity, incorporated under Washington law in 1973 and recognized as a tax exempt 501(c)(3) charity. The Foundation's charitable purpose is to help individuals, families and organizations blend their personal priorities with the charitable priorities of Clark College to create a growing base of diverse endowments as well as increasing range of current, planned, and periodically, strategic capital gifts that advance Clark College as an extraordinary community college. Because the majority of the Foundation's income and resources are restricted by donors and may only be used for the benefit of the College or its students, the Foundation is considered a component unit based on the criteria contained in Governmental Accounting Standards Board (GASB) Statement Nos. 61, 39 and 14. A component unit is an entity which is legally separate from the College, but has the potential to provide significant financial benefits to the College or whose relationship with the College is such that excluding it would cause the College's financial statements to be misleading or incomplete.

The Foundation's financial statements are discretely presented in this report. The Foundation's statements have been prepared in accordance with accounting principles generally accepted in the United States of America. Intra-entity transactions and balances between the College and the Foundation are not eliminated for financial statement presentation. During the fiscal year ended June 30, 2017, the Foundation distributed \$1,765,087 to the College for restricted and unrestricted purposes, which includes student scholarships, program support, and capital improvements. A copy of the Foundation's complete financial statements may be obtained from the Foundation's Administrative Offices at 360-992-2301.

Basis of Presentation

The financial statements have been prepared in accordance with GASB Statement No. 34, *Basic Financial Statements and Management Discussion and Analysis for State and Local Governments* as amended by GASB Statement No. 35, *Basic Financial Statements and Management Discussion and Analysis for Public Colleges and Universities.* For financial reporting purposes, the College is considered a special-purpose government engaged only in Business Type Activities (BTA). In accordance with BTA reporting, the College presents a Management's Discussion and Analysis; a Statement of Net Position; a Statement of Revenues, Expenses and Changes in Net Position; a Statement of Cash Flows; and Notes to the Financial Statements. The format provides a comprehensive, entity-wide perspective of the College's assets, deferred outflows, liabilities, deferred inflows, net position, revenues, expenses, changes in net position and cash flows.

Basis of Accounting

The financial statements of the College have been prepared using the economic resources measurement focus and the accrual basis of accounting. Under the accrual basis, revenues are recognized when earned and expenses are recorded when an obligation has been incurred, regardless of the timing of the cash flows. All significant intra-agency transactions have been eliminated. However, revenues and expenses from the College's auxiliary enterprises are treated as though the College were dealing with private vendors.

Non-exchange transactions, in which the College receives (or gives) value without directly giving (or receiving) equal value in exchange includes state and federal appropriations, and certain grants and donations. Revenues are recognized, net of estimated uncollectible amounts, as soon as all eligibility requirements imposed by the provider have been met.

The preparation of financial statements in conformity with accounting principles generally accepted in the United States of America requires management to make estimates and assumptions that affect the reported amounts of assets and liabilities and disclosure of contingent assets and liabilities at the date of the financial statements and the reported amounts of revenue and expenses during the reporting period. Actual results could differ from those estimates.

Cash and Cash Equivalents

Cash and cash equivalents include cash on hand and bank demand deposits. Cash equivalents are defined as highly liquid investments with an original maturity of 90 days or less. Funds invested through the Washington State Treasurer's Local Government Investment Pool (LGIP) are reported as cash equivalents. Cash and cash equivalents that are held with the intent to fund College operations are classified as current assets along with operating funds invested in the LGIP. The College records all cash, cash equivalents, and investments at amortized cost.

Accounts Receivable

Accounts receivable consists of tuition and fee charges to students and auxiliary enterprise services provided to students, faculty and staff. This also includes amounts due from federal, state and local governments or private sources as allowed under the terms of grants and contracts. Accounts receivable are shown net of estimated uncollectible amounts.

Inventories

Inventories, consisting primarily of merchandise for resale in the College bookstore and courserelated supplies, are valued at cost using the first in, first out (FIFO) method.

Capital Assets

In accordance with state law, capital assets constructed with state funds are owned by the State of Washington. Property titles are shown accordingly. However, responsibility for managing the assets rests with the College. As a result, the assets are included in the financial statements because excluding them would be misleading.

Land, buildings and equipment are recorded at cost, or if acquired by gift, at acquisition value at the date of the gift. GASB 34 guidance concerning preparing initial estimates for historical cost and accumulated depreciation related to infrastructure was followed. Capital additions, replacements and major renovations are capitalized. The value of assets constructed includes all material direct and indirect construction costs. Any interest costs incurred are capitalized during the period of construction. Routine repairs and maintenance are charged to operating expense in the year in which the expense was incurred. In accordance with the state capitalization policy, all land, intangible assets

and software with a unit cost of \$1,000,000 or more, buildings and improvements with a unit cost of \$100,000 or more, library collections with a total cost of \$5,000 or more and all other assets with a unit cost of \$5,000 or more are capitalized. Depreciation is computed using the straight line method over the estimated useful life of the asset as defined by the State of Washington's Office of Financial Management. Useful lives generally range from 15 to 50 years for buildings and improvements, 15 to 50 years for other improvements and infrastructure, 7 years for library resources and 2 to 10 years for most equipment and 11 to 40 years for heavy duty equipment.

In accordance with GASB Statement 42, the College reviews assets for impairment whenever events or changes in circumstances have indicated that the carrying amount of its assets might not be recoverable. Impaired assets are reported at the lower of cost or fair value. At June 30, 2017, no assets had been written down.

Unearned Revenues

Unearned revenues occur when funds have been collected prior to the end of the fiscal year but related to the subsequent fiscal year. Unearned revenues also include tuition and fees paid with financial aid funds. The College has recorded summer and fall quarter tuition and fees as unearned revenues.

Tax Exemption

The College is a tax-exempt organization under the provisions of Section 115 (a) of the Internal Revenue Code and is exempt from federal income taxes on related income.

Net Pension Liability

For purposes of measuring the net pension liability, deferred outflows of resources and deferred inflows of resources related to pensions, and pension expense, information about the fiduciary net position of the State of Washington Public Employees' Retirement System (PERS) and the Teachers' Retirement System (TRS) and additions to/deductions from PERS's and TRS's fiduciary net position have been determined on the same basis as they are reported by PERS and TRS. For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value. Beginning in FY17, the College also reports its share of the pension liability for the State Board Retirement Plan in accordance with GASB73 Accounting and Financial Reporting for Pensions and Related Assets that are not within the Scope of GASB 68 (Accounting and Financial Reporting for Pensions). The reporting requirements are similar to GASB 68, but use current fiscal yearend as the measurement date for reporting the pension liabilities for GASB 73 reporting.

Deferred Outflows of Resources and Deferred Inflows of Resources

Deferred outflows of resources represent consumption of net position that is applicable to a future period. Deferred inflows of resources represent acquisition of net position that is applicable to a future period. Changes in net pension liability not included in pension expense are reported as deferred outflows of resources or deferred inflows of resources. Employer contributions subsequent to the measurement date of the net pension liability are reported as deferred outflows of resources.

Net Position

The College's net position is classified as follows:

Net Investment in Capital Assets. This represents the College's total investment in capital assets, net of outstanding debt obligations related to those capital assets.

Restricted for Nonexpendable. This consists of endowment and similar type funds for which donors or other outside sources have stipulated as a condition of the gift instrument that the principal is to be maintained inviolate and in perpetuity and invested for the purpose of producing present and future income which may either be expended or added to the principal.

Restricted for Loans. The loan funds are established for the explicit purpose of providing student support as prescribed by statute or granting authority.

Restricted for Expendable. These include resources the College is legally or contractually obligated to spend in accordance with restrictions imposed by third parties. The expendable balance for the College is funds held for student loans and institutional financial aid funds per RCW 28B.15.820.

Unrestricted. These represent resources derived from student tuition and fees, and sales and services of educational departments and auxiliary enterprises.

Classification of Revenues and Expenses

The College has classified its revenues and expenses as either operating or non-operating according to the following criteria:

Operating Revenues. This includes activities that have the characteristics of exchange transactions such as (1) student tuition and fees, net of waivers and scholarship discounts and allowances, (2) sales and services of auxiliary enterprises and (3) most federal, state and local grants and contracts which includes Running Start revenue and various grants for funding student tuition and operations.

Operating Expenses. Operating expenses include salaries, wages, fringe benefits, utilities, supplies and materials, purchased services, and depreciation.

Non-operating Revenues. This includes activities that have the characteristics of non-exchange transactions, such as gifts and contributions, Federal Pell grant revenue, state appropriations and investment income.

Non-operating Expenses. Non-operating expenses include state remittance related to the building fee and the innovation fee, and loss of disposal.

Scholarship Discounts and Allowances

Student tuition and fee revenues, and certain other revenues from students, are reported net of scholarship discounts and allowances in the Statements of Revenues, Expenses and Changes in Net Position. Scholarship discounts and allowances are the difference between the stated charge for goods and services provided by the College, and the amount that is paid by students and/or third parties making payments on the students' behalf. Certain governmental grants, such as Pell grants, and other federal, state or non-governmental programs are recorded as either operating or non-operating revenues in the College's financial statements. To the extent that revenues from such programs are used to satisfy tuition and fees and other student charges, the College has recorded a scholarship discount and allowance. Discounts and allowances for the year ending June 30, 2017 are \$8,076,227.

State Appropriations

The State of Washington appropriates funds to the College on both an annual and biennial basis. These revenues are reported as non-operating revenues on the Statements of Revenues, Expenses, and Changes in Net Position, and recognized as such when the related expenses are incurred.

Building and Innovation Fee Remittance

Tuition collected includes amounts remitted to the Washington State Treasurer's office to be held and appropriated in future years. The Building Fee portion of tuition charged to students is an amount established by the Legislature and is subject to change annually. The fee provides funding for capital construction and projects on a system wide basis using a competitive biennial allocation process. The Building Fee is remitted on the 35th day of each quarter. The Innovation Fee was established in order to fund the State Board of Community and Technical College's Strategic Technology Plan. The use of the fund is to implement new ERP software across the entire system. On a monthly basis, the College's remits the portion of tuition collected for the Innovation Fee to the State Treasurer for allocation to SBCTC. These remittances are non-exchange transactions reported as an expense in the non-operating revenues and expenses section of the statement of revenues, expenses and changes in net position.

2. Accounting and Reporting Changes

In June 2015, the GASB issued Statement No. 73, *Accounting and Financial Reporting for Pensions and Related Assets That Are Not within the Scope of GASB Statement 68, and Amendments to Certain Provisions of GASB Statements 67 and 68.* This Statement is intended to improve financial reporting of governments whose employees are provided with pensions that are not within the scope of Statement No. 68, improve the usefulness of information associated with governments that hold assets accumulated for purposes of providing defined benefit pensions not within the scope of Statement No. 68, and to clarify the application of certain provisions of Statements No. 67 and 68. In addition, it establishes requirements for defined contribution plans that are not within the scope of Statement 68. GASB 73 is effective for fiscal years beginning after June 15, 2016. The College has implemented this pronouncement during the 2017 fiscal year. The College recorded a beginning balance adjustment to long-term obligations of \$5,178,227 as a result of the implementation of GASB Statement No. 73.

In March 2016, the GASB issued Statement No. 82, *Pension Issues-an Amendment of GASB Statements No.* 67, *No.* 68, *and No.*73. This Statement essentially addresses issues regarding the presentation of payroll-related measures in the required supplementary information. The College has implemented this standard in relation to the RSI presented with its financial statements.

Accounting Standard Impacting the Future

In June 2015, the GASB issued Statement No. 75, *Accounting and Financial Reporting for Postemployment Benefits Other Than Pensions (OPEB)*, which will be in effect for the fiscal year ending June 30, 2018. This Statement establishes standards of accounting and financial reporting for defined benefit OPEB and defined contribution OPEB that are provided to the employees of state and local governmental employer through plans that are administered through trusts or equivalent arrangements. This Statement also establishes standards of accounting and financial reporting for OPEB plans that are not administered through trusts or equivalent arrangements. The College's participation in OPEB is described in Note 19, and does not currently impact the College's financial statements. As a result of implementing this Statement, the College will be required to recognize its proportionate share of the state's actuarially determine OPEB liability, net of any assets segregated and restricted in a qualified trust, together with any associated deferred inflows and deferred outflows of resources, benefit expense related to the plan, and to restate net position for all periods presented. This Statement will have a significant impact on the College's financial statements.

3. Cash and Cash Equivalents

Cash and cash equivalents include bank demand deposits, petty cash held at the College and unit shares in the Washington State Treasurer's Local Government Investment Pool (LGIP). The LGIP is comparable to a Rule 2a-7 money market fund recognized by the Securities and Exchange Commission (17 CFR 270.2a-7). Rule 2a-7 funds are limited to high quality obligations with limited maximum and average maturities, the effect of which is to minimize both the market and credit risk. The LGIP is an unrated investment pool.

The LGIP portfolio is invested in a manner that meets the requirements set forth by the Governmental Accounting Standards Board for the maturity, quality, diversification and liquidity for external investment pools that wish to measure all of its investments at amortized costs. The LGIP transacts with its participants at a stable net asset value per share of one dollar, which results in the amortized cost reported equaling the number of shares in the LGIP. The LGIP measures its investments at amortized cost in accordance with guidance set forth by GASB, as amended by Statements No. 72 and No. 79, and the investments are limited to high quality obligations with limited and average maturities, which minimizes both credit and market risk.

The LGIP has a minimum transaction size, deposit or withdrawal, of \$5,000, and while there is not currently a maximum transaction size, the LGIP does request pool participants to provide them with a least a one-day notice for deposits or withdrawals of \$10 million or more. The LGIP participants are limited to one transaction per day. The LGIP does not impose liquidity fees or redemption gates on participant withdrawals. The College adjusts its LGIP investment amounts monthly to reflect interest earnings as reported from the Office of the State Treasurer.

The Office of the State Treasurer prepares a stand-alone LGIP financial report. A copy of the report is available from the OST, PO Box 40200, Olympia, Washington 98504-0200, or online at: <u>http://www.tre.wa.gov/partners/for-local-governments/local-government-investment-pool-lgip/2017-lgip-comprehensive-annual-financial-report/</u>. In addition, more information is available regarding the LGIP in the Washington State Consolidated Annual Financial report, which can be found online at <u>http://www.ofm.wa.gov/cafr/</u>.

As of June 30, 2017, the carrying amount of the College's cash and cash equivalents was \$16,344,164. Restricted cash for COP proceeds invested at LGIP were \$6,405,529. The remaining restricted cash included in total cash consists of amounts restricted for loans and institutional financial aid funds per RCW 28B.15.820, and amounts held for retainage. The classification is represented in the table below.

| Cash and Cash Equivalents | 2017 |
|--|---------------|
| Local Government Investment Pool | \$ 14,712,918 |
| Bank Demand | 517,645 |
| Restricted Cash - Held for Financial Aid | 956,740 |
| Restricted Cash - Held for Retainage | 141,861 |
| Petty Cash and Change Funds | 15,000 |
| Total Cash and Cash Equivalents | 16,344,164 |

Local Government Investment Pool-Restricted COP Proceeds \$ 6,405,529

Custodial Credit Risks—Deposits

Custodial credit risk for bank demand deposits is the risk that in the event of a bank failure, the College's deposits may not be returned to it. All of the College's demand deposits are with the Bank of America. All cash and equivalents, except for change funds and petty cash held by the College, are insured by the Federal Deposit Insurance Corporation (FDIC) or by collateral held by the Washington Public Deposit Protection Commission (PDPC).

Interest Rate Risk—Investments

While the College does not currently have any investments other than the LGIP, when investing historically, the College manages its exposure to interest rate changes by limiting the duration of investments to mature at various points in the year. The College administrative policy 450.033 identifies investment parameters as ranging from overnight and up to one year in duration, depending on the stability of the cash balance and the annual cycle of cash liquidity needs.

Concentration of Credit Risk—Investments

State law limits College operating investments to the highest quality sectors of the domestic fixed income market and specifically excludes corporate stocks, corporate and foreign bonds, futures contracts, commodities, real estate, limited partnerships and negotiable certificates of deposit. College policy does not limit the amount the College may invest in any one issuer.

Custodial Credit Risk—Investments

Custodial credit risk for investments is the risk that in the event of the failure of the counterparty to a transaction, the College will not be able to recover the value of investment or collateral securities that are in the possession of an outside party. At June 30, 2017, the college did not have any investments other than the LGIP.

Investment Expenses

Investment income for the College is shown net of investment expenses. The investment expenses incurred for the fiscal year ended June 30, 2017 were \$1,187.

4. Accounts Receivable

Accounts receivable consists of tuition and fee charges to students and auxiliary enterprise services provided to students, faculty and staff. It also includes amounts due from federal, state and local governments or private sources in connection with reimbursements of allowable expenses made according to sponsored agreements. At June 30, 2017, accounts receivable were as follows:

| Accounts Receivable | 2017 |
|---|-----------------|
| Due from State Appropriation | \$ 3,731,001 |
| Student Tuition and Fees | 1,445,920 |
| Due from Other State Agencies | 784,963 |
| Due from Federal Government | 78,847 |
| Auxiliary Enterprises | 48,405 |
| Other | 179,684 |
| Subtotal | \$ 6,268,820 |
| Less Allowance for Uncollectible Accounts | (866,630) |
| Accounts Receivable, net | \$ 5,402,190 |

5. Loans Receivable

Loans receivable as of June 30, 2017 consisted primarily of student loans, as follows.

| Loans Receivable | 2017 |
|---|---------------|
| Student Loans Receivable | \$ 18,155 |
| Less Allowance for Uncollectible Accounts | \$ (3,631) |
| Loans Receivable, net | \$ 14,524 |

6. Inventories

Merchandise inventories, stated at cost using the FIFO method, totaled \$817,867 as of June 30, 2017.

7. Capital Assets

A summary of the changes in capital assets for the year ended June 30, 2017 is presented as follows. The current year depreciation expense was \$4,063,546.

| Capital Assets | Balance at June 30, 2016 | Additions/ Transfers | Retirements | Balance at June 30, 2017 |
|---|-----------------------------|-------------------------|-------------|-----------------------------|
| Nondepreciable capital assets | | | | |
| Land | \$ 10,904,347 | \$ 117,082 | \$ - | \$ 11,021,429 |
| Construction in progress | 32,618,594 | (27,552,734) | - | 5,065,860 |
| Subtotal | 43,522,941 | (27,435,652) | - | 16,087,289 |
| Depreciable capital assets | | | | |
| Buildings | 126,808,299 | 34,003,854 | - | 160,812,153 |
| Improvements and infrastructure | 6,972,558 | 288,366 | - | 7,260,924 |
| Equipment | 8,963,019 | 540,976 | (240,750) | 9,263,245 |
| Library resources | 3,853,845 | 66,859 | - | 3,920,704 |
| Subtotal | 146,597,721 | 34,900,055 | (240,750) | 181,257,026 |
| Less accumulated depreciation | | | | |
| Buildings | 42,908,277 | 3,211,254 | - | 46,119,531 |
| Improvements and infrastructure | 3,800,146 | 279,833 | - | 4,079,979 |
| Equipment | 6,579,641 | 567,508 | (232,113) | 6,915,036 |
| Library resources | 3,676,067 | 4,951 | - | 3,681,018 |
| Total accumulated depreciation | 56,964,131 | 4,063,546 | (232,113) | 60,795,564 |
| Total depreciable capital assets | 89,633,590 | 30,836,509 | (8,637) | 120,461,462 |
| Capital assets, net of accumulated depreciation | \$ 133,156,531 | \$ 3,400,857 | \$ (8,637) | \$ 136,548,751 |

8. Deferred Outflows and Deferred Inflows of Resources

In addition to assets, the Statement of Net Position will sometimes report a separate section for deferred outflows of resources. This separate financial statement element represents a consumption of equity that applies to a future reporting period(s) and so will not be recognized as an outflow of resources (expense) until then. The category of deferred outflow of resources reported in statement of net position relates to pensions.

Deferred outflows on pensions are recorded when projected earnings on pension plan investments exceed actual earnings and are amortized to pension expense using a systematic and rational method over a closed five-year period. Deferred outflows on pensions also include the difference between expected and actual experience with regard to economic or demographic factors; changes of assumptions about future economic, demographic, or other input factors; or changes in the state's proportionate share of net pension liability. These are amortized over the average expected remaining service lives of all employees that are provided with pensions through each pension plan. State contributions to pension plans made subsequent to the measurement date are also deferred and reduce net pension liability in the subsequent year.

In addition to liabilities, the Statement of Net Position will sometimes report a separate section for deferred inflows of resources. This separate financial statement element represents an acquisition of equity that applies to a future reporting period(s) and so will not be recognized as an inflow of

resources (revenue) until that time. Deferred inflows of resources reported by the College relate to pensions.

Deferred inflows on pensions are recorded when actual earnings on pension plan investments exceed projected earnings and are amortized to pension expense using a systematic and rational method over a closed five-year period. Deferred inflows on pensions also include the difference between expected and actual experience with regard to economic or demographic factors; changes of assumptions about future economic, demographic, or other input factors; or changes in the state's proportionate share of net pension liability. These are amortized over the average expected remaining service lives of all employees that are provided with pensions through each pension plan.

9. Accrued Liabilities

At June 30, 2017, accrued liabilities are the following:

| Accrued Liabilities | 2017 |
|---------------------------------------|-----------------|
| Amounts Owed to Employees | \$ 1,933,442 |
| Amounts Held for Others and Retainage | 875,369 |
| Total Accrued Liabilities | \$ 2,808,811 |

10. Unearned Revenue

Unearned revenue is comprised of receipts which have not yet met revenue recognition criteria, as follows:

| Unearned Revenue | 2017 |
|--|-----------------|
| Summer and Fall Quarter Tuition and Fees | \$ 1,683,573 |
| Other Deposits | 9,386 |
| Total Unearned Revenue | \$ 1,692,959 |

11. Risk Management

The College is exposed to various risk of loss related to tort liability, injuries to employees, errors and omissions, theft of, damage to, and destruction of assets, and natural disasters. The College purchases insurance to mitigate these risks. Management believes such coverage is sufficient to preclude any significant uninsured losses for the covered risks.

The College purchases commercial property insurance through the master property program administered by the Department of Enterprise Services. The policy has a deductible of \$250,000 per occurrence and the policy limit is \$100,000,000 per occurrence. The College has had no claims in excess of the coverage amount within the past three years. The College currently has elected to have coverage for three buildings, the contents of eight buildings and business interruption for the building that houses our primary data center. The College made these selections by carefully evaluating building age, condition, contents, and use. The College assumes its potential property losses for all other buildings and contents on campus.

The College participates in a State of Washington risk management self-insurance program, which covers its exposure to tort, general damage and vehicle claims. Premiums paid to the State are based

on actuarially determined projections and include allowances for payments of both outstanding and current liabilities. Coverage is provided up to \$10,000,000 for each claim with no deductible. The college has had no claims in excess of the coverage amount within the past three years.

The College, in accordance with state policy, pays unemployment claims on a pay-as-you-go basis. The college finances these costs by assessing all funds a monthly payroll expense for unemployment compensation for all employees. Payments made for claims from July 1, 2016 through June 30, 2017, were \$184,608. Cash reserves for unemployment compensation for all employees at June 30, 2017, were \$4,579.

12. Compensated Absences

At termination of employment, employees may receive cash payments for all accumulated vacation and compensatory time. Employees who retire get 25% of the value of their accumulated sick leave credited to a Voluntary Employees' Beneficiary Association (VEBA) account, which can be used for future medical expenses and insurance purposes. The amounts of unpaid vacation and compensatory time accumulated by College employees are accrued when incurred. An estimated amount, based on a three-year average payout, is accrued as a current liability. The remaining amount of accrued annual and sick leave is categorized as non-current liabilities. The accrued leave liability is shown below, as of June 30:

| Leave Type | | 2017 | | 2016 | | Change |
|--------------------------------------|----------|----------------------|----------|----------------------|----------|------------------|
| Vacation | | \$1,569,124 | | \$1,538,893 | | \$30,231 |
| Sick | | 3,774,341 | | 3,796,565 | | (22,224) |
| Compensatory | | - | | 504 | | (504) |
| Total | | \$5,343,465 | | \$5,335,962 | | \$7,503 |
| Current Portion Long Term Portion | \$ \$ | 346,579 4,996,886 | \$ \$ | 337,239 4,998,723 | \$ \$ | 9,340 (1,837) |

13. Leases Payable

The College has leases for property and office equipment with various vendors. These leases are classified as operating leases. As of June 30, 2017, the minimum lease payments under operating leases consist of the following:

| Leases Payable | | | |
|------------------------------|--------|-------------|------------------------|
| Fiscal Year | Equipn | nent Leases | Property Leases |
| 2018 | | 129,482 | 347,821 |
| 2019 | | 129,482 | 355,758 |
| 2020 | | 129,482 | 355,758 |
| 2021 | | 21,580 | 355,758 |
| 2022 | | - | 355,758 |
| 2023 | | - | 88,940 |
| Total minimum lease payments | \$ | 410,026 \$ | 1,859,793 |

14. Certificates of Participation Payable

In August 2016, the College obtained financing for a lighting, plumbing, and HVAC control upgrade through certificates of participation (COP), issued by the Washington Office of State Treasurer (OST) in the amount of \$496,205. The lease amount financed was \$440,000, as the bond sold for a premium of \$66,437, which the College will amortize over the life of the COP. The interest rate charged is 1.8536% and is for a 12-year term.

In February 2017, the College obtained financing to renovate the Gaiser Hall Culinary Arts Facility through certificates of participation (COP), issued by the Washington Office of State Treasurer (OST) in the amount of \$8,500,000. The lease amount financed was \$7,350,000, as the bond sold for a premium of \$1,168,215, which the College will amortize over the life of the COP. The interest rate charged is 2.27373% and is for a 10-year term. For FY 2017, interest accrued during construction, less interest earnings and current year amortization, were capitalized in the amount of \$74,938.

The College's debt service requirements for these note agreements are as follows in Note 15.

15. Annual Debt Service Requirements

Future debt service requirements for certificates of participation at June 30, 2017 are as follows:

| Fiscal year | I | Principal | Interest | Total | |
|-------------|----|-----------|--------------|---------------|--|
| 2018 | \$ | 510,000 | \$ 507,029 | \$ 1,017,029 | |
| 2019 | | 655,000 | 360,050 | 1,015,050 | |
| 2020 | | 690,000 | 327,300 | 1,017,300 | |
| 2021 | | 720,000 | 292,800 | 1,012,800 | |
| 2022 | | 755,000 | 256,800 | 1,011,800 | |
| 2023 | | 795,000 | 219,050 | 1,014,050 | |
| 2024 | | 835,000 | 179,300 | 1,014,300 | |
| 2025 | | 875,000 | 137,550 | 1,012,550 | |
| 2026 | | 920,000 | 93,800 | 1,013,800 | |
| 2027 | | 965,000 | 47,800 | 1,012,800 | |
| 2028 | | 45,000 | 900 | 45,900 | |
| Total | \$ | 7,765,000 | \$ 2,422,379 | \$ 10,187,379 | |

16. Schedule of Long Term Liabilities

| | 0 | Balance utstanding 6/30/16 | Additions | I | Reductions | (| Balance outs tanding 6/30/17 | Current portion |
|-------------------------------|----|----------------------------------|------------------|----|------------|----|------------------------------------|--------------------|
| Certificates of Participation | \$ | - | \$ 7,790,000 | \$ | 25,000 | \$ | 7,765,000 | \$ 510,000 |
| Compensated Absences | \$ | 5,335,962 | \$ 1,864,143 | \$ | 1,856,640 | \$ | 5,343,465 | \$ 346,579 |
| Net pension obligation | \$ | 17,846,055 | \$ 5,333,379 | \$ | 4,002,242 | \$ | 19,177,193 | |
| Unamortized Premium | \$ | - | \$ 1,234,651 | \$ | 44,015 | \$ | 1,190,636 | |
| Total | \$ | 23,182,017 | \$ 16,222,173 | \$ | 5,927,897 | \$ | 33,476,294 | \$ 856,579 |

17. Pension Liability

Pension liabilities reported as of June 30, 2017 consists of the following:

| Pension Liability by Plan | | | | | | |
|---------------------------|----|------------|--|--|--|--|
| PERS 1 | \$ | 6,271,680 | | | | |
| PERS 2/3 | | 7,389,897 | | | | |
| TRS 1 | | 973,463 | | | | |
| TRS 2/3 | | 382,925 | | | | |
| SBRP | | 4,159,228 | | | | |
| Total | \$ | 19,177,193 | | | | |

18. Retirement Plans

A. General

The College offers three contributory pension plans. The Washington State Public Employees Retirement System (PERS) and Teachers Retirement System (TRS) plans are cost sharing multiple employer defined benefit pension plans administered by the State of Washington Department of Retirement Systems. The State Board Retirement Plan (SBRP) is a defined contribution single employer pension plan with a supplemental payment when required. SBRP is administered by the State Board for Community and Technical Colleges (SBCTC) and available to faculty, exempt administrative and professional staff of the state's public community and technical colleges. The College reports its proportionate share of the total pension liability as it is a part of the college system.

For FY 2017, the payroll for College employees was \$14,438,240 for PERS, \$1,567,465 for TRS, and \$24,531,125 for SBRP. Total covered payroll was \$40,536,830.

Clark College implemented Government Accounting Standards Board Statement No. 68, *Accounting and Financial Reporting for Pensions* for the fiscal year 2015 financial reporting. The College's defined benefit pension plans were created by statutes rather than through trust documents. With the exception of the supplemental defined benefit component of the state board retirement plan, they are administered in a way equivalent to pension trust arrangements as defined by the GASB.

In accordance with Statement No. 68, the College has elected to use the prior fiscal year end as the measurement date for reporting net pension liabilities to align with the State CAFR.

Basis of Accounting

Pension plans administered by the state are accounted for using the accrual basis of accounting. Under the accrual basis of accounting, employee and employer contributions are recognized in the period in which employee services are performed; investment gains and losses are recognized as incurred; and benefits and refunds are recognized when due and payable in accordance with the terms of the applicable plan. For purposes of measuring the net pension liability, deferred outflows of resources and deferred inflows of resources related to pensions, and pension expense, information about the fiduciary net position of all plans and additions to/deductions from all plan fiduciary net position have been determined in all material respects on the same basis as they are reported by the plans.

The following table represents the aggregate pension amounts for all plans for Clark College, for reported year ending June 30, 2017:

| _ | Aggregate Pension Amounts - All P | lans | |
|---|--|------|------------|
| - | Pension liabilities | \$ | 19,177,193 |
| | Deferred outflows of resources related to pensions | \$ | 3,549,045 |
| | Deferred inflows of resources related to pensions | \$ | 1,752,373 |
| | Pension expense | \$ | 1,591,410 |

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Department of Retirement Systems

As established in chapter 41.50 of the Revised Code of Washington (RCW), the Department of Retirement Systems (DRS) administers eight retirement systems covering eligible employees of the state and local governments. The Governor appoints the director of the DRS.

The DRS administered systems that Clark College offers its employees are comprised of four defined benefit pension plans and two defined benefit/defined contribution plans. Below are the DRS plans that the College offers its employees:

- Public Employees' Retirement System (PERS) Plan 1 - defined benefit Plan 2 - defined benefit Plan 3 - defined benefit/defined contribution
- Teachers' Retirement System (TRS) Plan 1 - defined benefit Plan 2 - defined benefit Plan 3 – defined benefit/defined contribution

Although some assets of the plans are commingled for investment purposes, each plan's assets may be used only for the payment of benefits to the members of that plan in accordance with the terms of the plan.

Administration of the PERS and TRS systems and plans was funded by an employer rate of 0.18 percent of employee salaries.

The DRS prepares a stand-alone financial report that is compliant with the requirements of Statement 67 of the Governmental Accounting Standards Board. Copies of the report may be obtained by contacting the Washington State Department of Retirement Systems, PO Box 48380, Olympia, Washington 98504-8380 or online at http://www.drs.wa.gov/administration/annualreport/.

Higher Education

As established in chapter 28B.10 RCW, eligible higher education state employees may participate in higher education retirement plans. These plans include a defined contribution plan administered by a third party with a supplemental defined benefit component (on a pay as you go basis) which is

administered by the state. The College implemented Statement No. 73 of the Governmental Accounting Standards Board (GASB) *Accounting and Financial Reporting for Pensions and Related Assets That Are Not within the Scope of GASB Statement 68, and Amendments to Certain Provisions of GASB Statements 67 and 68* for the fiscal year 2017 financial reporting. The College has elected to use the current fiscal year end as the measurement date for reporting net pension liabilities for the State Board Supplemental Retirement Plan in alignment with the State CAFR.

B. College Participation in Plans Administered by the Department of Retirement Systems

PERS

<u>Plan Description</u>. The Legislature established the PERS Plan in 1947. PERS Plan 1 provides retirement and disability benefits and minimum benefit increases to eligible nonacademic plan members hired prior to October 1, 1977. Entrance to PERS Plan 1 is closed to new employees. PERS Plans 2 and 3 provide retirement and disability benefits and a cost-of-living adjustment to eligible nonacademic plan members hired on or after October 1, 1977. Retirement benefits are vested after five years of eligible service. PERS Plan 3 has a defined contribution component that members may elect to self-direct as established by the Employee Retirement Benefits Board. PERS 3 defined benefit plan benefits are vested after an employee completes ten years of eligible service.

PERS participants joining the system on or after March 1, 2002, for state and higher education employees, or September 1, 2002, for local government employees, have the irrevocable option of choosing membership in either PERS Plan 2 or PERS Plan 3. The option must be exercised within 90 days of employment. Employees who fail to choose within 90 days default to PERS Plan 3.

<u>Benefits Provided</u>. PERS Plan 1 members are vested after the completion of five years of eligible service. Plan 1 members are eligible for retirement after 30 years of service, or at the age of 60 with five years of service, or at the age of 55 with 25 years of service. The monthly benefit is 2 percent of the average final compensation (AFC) per year of service capped at 60 percent. The AFC is the average of the member's 24 highest consecutive service months.

PERS Plan 1 members retiring from inactive status prior to the age of 65 may receive actuarially reduced benefits. Plan 1 members may elect to receive an optional cost of living allowance (COLA) that provides an automatic annual adjustment based on the Consumer Price Index. The adjustment is capped at 3 percent annually. To offset the cost of this annual adjustment, the benefit is reduced.

A member with five years of covered employment is eligible for non-duty disability retirement. Prior to the age of 55, the benefit amount is 2 percent of the AFC for each year of service. This is reduced by 2 percent for each year that the member's age is less than 55. The total benefit is limited to 60 percent of the AFC. Plan 1 members may elect to receive an optional COLA amount based on the Consumer Price Index, capped at 3 percent annually. To offset the cost of this annual adjustment, the benefit is reduced.

PERS Plan 2 members are vested after completing five years of eligible service. Plan 2 members are eligible for normal retirement at the age of 65 with five years of service. The monthly benefit is 2 percent of the AFC per year of service. There is no cap on years of service credit and a COLA is granted based on the Consumer Price Index, capped at 3 percent annually. The AFC is the average of the member's 60 highest paid consecutive months. PERS Plan 2 members have the option to retire early with reduced benefits.

The defined benefit portion of PERS Plan 3 provides members a monthly benefit that is 1 percent of the AFC per year of service. There is no cap on years of service credit. Plan 3 provides the same COLA as Plan 2. The AFC is the average of the member's 60 highest paid consecutive months.

Effective June 7, 2006, PERS Plan 3 members are vested in the defined benefit portion of their plan after 10 years of service; or after five years of service, if 12 months of that service are earned after age 44; or after five service credit years earned in PERS Plan 2 by June 1, 2003. Plan 3 members are immediately vested in the defined contribution portion of their plan.

PERS Plan 3 members have the option to retire early with reduced benefits. PERS members meeting specific eligibility requirements have options available to enhance their retirement benefits. Some of these options are available to their survivors, with reduced benefits.

TRS

<u>Plan Description</u>. The Legislature established the TRS Plan in 1938. TRS Plans 1 and 2 are defined benefit plans. TRS Plan 1 was closed to new entrants on September 30, 1977. Employees currently have a choice of entering TRS Plan 2 or 3. TRS Plan 2 and 3 provide retirement benefits to certain eligible faculty hired on or after October 1, 1977. TRS Plan 3 includes both a defined benefit portion and a defined contribution portion. The defined benefit portion is funded by employer contributions only. Benefits are vested after an employee completes five or ten years of eligible service, depending on the employee's age and service credit, and include an annual cost-of living adjustment. The defined contribution component is fully funded by employee contributions and investment performance. Although members can only be a member of either Plan 2 or Plan 3, the defined benefit plan 3 are accounted for in the same pension trust fund. All assets of this Plan 2/3 defined benefit plan may legally be used to pay the defined benefits of any of the Plan 2 or Plan 3 members or beneficiaries, as defined by the terms of the plan. Therefore, Plan 2/3 is considered a single defined benefit plan for reporting purposes. Plan 3 accounts for the defined contribution portion of benefits for Plan 3 members.

Legislation passed in 2007 gives TRS members hired on or after July 1, 2007, 90 days to make an irrevocable choice to become a member of TRS Plan 2 or Plan 3. At the end of 90 days, any member who has not made a choice becomes a member of Plan 3.

Benefits Provided. TRS plans provide retirement, disability, and death benefits to eligible members.

TRS Plan 1 members are vested after the completion of five years of eligible service. Plan 1 members are eligible for retirement at any age after 30 years of service, or at the age of 60 with five years of service, or at the age of 55 with 25 years of service. The monthly benefit is 2 percent of the average final compensation (AFC) for each year of service credit, up to a maximum of 60 percent. The AFC is the total earnable compensation for the two consecutive highest-paid fiscal years, divided by two.

TRS Plan 1 members may elect to receive an optional cost of living allowance (COLA) amount based on the Consumer Price Index, capped at 3 percent annually. To offset the cost of this annual adjustment, the benefit is reduced.

TRS Plan 2 retirement benefits are vested after completing five years of eligible service. Plan 2 members are eligible for normal retirement at the age of 65 with five years of service. The monthly benefit is 2 percent of the AFC per year of service. A COLA is granted based on the Consumer Price

Index, capped at 3 percent annually. TRS Plan 2 members have the option to retire early with reduced benefits. The AFC is the average of the member's 60 highest paid consecutive months.

The defined benefit portion of TRS Plan 3 provides members a monthly benefit that is 1 percent of the AFC per year of service. Plan 3 provides the same COLA as Plan 2. The AFC is the average of the member's 60 highest paid consecutive months.

TRS Plan 3 members are vested in the defined benefit portion of their plan after 10 years of service; or after five years of service, if 12 months of that service are earned after age 44; or after five service credit years earned in TRS Plan 2 by July 1, 1996. Plan 3 members are immediately vested in the defined contribution portion of their plan. TRS Plan 3 members have the option to retire early with reduced benefits. TRS members meeting specific eligibility requirements, have options available to enhance their retirement benefits. Some of these options are available to their survivors, with reduced benefits.

<u>Funding Policy</u>. Each biennium, the state Pension Funding Council adopts PERS and TRS Plan 1 employer contribution rates, Plan 2 employer and employee contribution rates, and Plan 3 employer contribution rates. Employee contribution rates for PERS and TRS Plans 1 are established by statute. PERS 3 employees may select among six contribution rate options, ranging from 5 to 15 percent.

The required contribution rates expressed as a percentage of current year covered payroll are shown in the table below. The College and the employees made 100% of required contributions.

The authority to establish and amend benefit provisions resides with the legislature. PERS and TRS issue publicly available financial reports that include financial statements and required supplementary information. The report may be obtained by writing to the Department of Retirement Systems, PO Box 48380, Olympia, Washington 98504-8380 or online at http://www.drs.wa.gov/administration.

<u>Contribution Rates and Required Contributions.</u> The College's contribution rates and required contributions for the above retirement plans for the years ending June 30, 2017, 2016, and 2015 are as follows:

| Contribution Rates at June 30 | | | | | | | |
|--------------------------------------|----------|---------|-------------|---------|-------------|---------|--|
| | FY 2015 | | FY 2 | 016 | FY 2 | FY 2017 | |
| | Employee | College | Employee | College | Employee | College | |
| PERS | | | | | | | |
| Plan 1 | 6.00% | 9.21% | 6.00% | 11.18% | 6.00% | 11.18% | |
| Plan 2 | 4.92% | 9.21% | 6.12% | 11.18% | 6.12% | 11.18% | |
| Plan 3 | 5 - 15% | 9.21% | 5 - 15% | 11.18% | 5 - 15% | 11.18% | |
| TRS | | | | | | | |
| Plan 1 | 6.00% | 10.39% | 6.00% | 13.13% | 6.00% | 13.13% | |
| Plan 2 | 4.96% | 10.39% | 5.95% | 13.13% | 5.95% | 13.13% | |
| Plan 3 | 5-15% | 10.39% | 5-15% | 13.13% | 5-15% | 13.13% | |

Required/Actual Contributions

| | FY 2015 | | FY 201 | 6 | FY 201 ⁴ | 7 |
|--------|-----------|-----------|-----------|-------------|----------------------------|-------------|
| | Employee | College | Employee | College | Employee | College |
| PERS | | | | | | |
| Plan 1 | \$8,615 | \$13,223 | \$6,887 | \$12,833 | \$6,159 | \$11,475 |
| Plan 2 | \$451,770 | \$845,854 | \$587,476 | \$1,073,086 | \$610,997 | \$1,116,377 |
| Plan 3 | \$273,580 | \$381,792 | \$280,619 | \$472,984 | \$290,420 | \$485,428 |
| TRS | | | | | | |
| Plan 1 | \$2,162 | \$3,744 | \$1,692 | \$3,613 | \$0 | \$0 |
| Plan 2 | \$6,069 | \$12,713 | \$8,210 | \$18,025 | \$8,667 | \$19,126 |
| Plan 3 | \$81,989 | \$115,656 | \$93,491 | \$163,032 | \$112,198 | \$187,243 |

Investments

The Washington State Investment Board (WSIB) has been authorized by statute as having investment management responsibility for the pension funds. The WSIB manages retirement fund assets to maximize return at a prudent level of risk.

Retirement funds are invested in the Commingled Trust Fund (CTF). Established on July 1, 1992, the CTF is a diversified pool of investments that invests in fixed income, public equity, private equity, real estate, and tangible assets. Investment decisions are made within the framework of a Strategic Asset Allocation Policy and a series of written WSIB adopted investment policies for the various asset classes in which the WSIB invests.

For the year ended June 30, 2016, the annual money-weighted rate of return on the pension investments, net of pension plan expenses are as follows:

| Pension Plan | Rate of Return |
|---------------|----------------|
| PERS Plan 1 | 2.19% |
| PERS Plan 2/3 | 2.47% |
| TRS Plan 1 | 2.09% |
| TRS Plan 2/3 | 2.51% |

These money-weighted rates of return express investment performance, net of pension plan investment expense, and reflects both the size and timing of cash flows.

The PERS and TRS target asset allocation and long-term expected real rate of return as of June 30, 2016, are summarized in the following table:

| | | Long-term Expected |
|-----------------|--------------------------|---------------------|
| Asset Class | Target Allocation | Real Rate of Return |
| Fixed Income | 20% | 1.70% |
| Tangible Assets | 5% | 4.40% |
| Real Estate | 15% | 5.80% |
| Global Equity | 37% | 6.60% |
| Private Equity | 23% | 9.60% |
| Total | 100% | |

The inflation component used to create the above table is 2.20 percent and represents WSIB's most recent long-term estimate of broad economic inflation.

Actuarial Assumptions

The total pension liability was determined by an actuarial valuation as of June 30, 2015 with the results rolled forward to the June 30, 2016 measurement date using the following actuarial assumptions, applied to all periods included in the measurement:

| ٠ | Inflation | 3.00% |
|---|---------------------------|-------|
| ٠ | Salary Increases | 3.75% |
| • | Investment rate of return | 7.50% |

Mortality rates were based on the RP-2000 report's Combined Healthy Table and Combined Disabled Table, published by the Society of Actuaries. The OSA applied offsets to the base table and recognized future improvements in mortality by projecting the mortality rates using 100 percent Scale BB. Mortality rates are applied on a generational basis; meaning, each member is assumed to receive additional mortality improvements in each future year throughout his or her lifetime.

Sensitivity of the Net Pension Liability to Changes in the Discount Rate

The discount rate used to measure the total pension liability was 7.50 percent. To determine the discount rate an asset sufficiency test was completed to test whether the pension plan's fiduciary net position was sufficient to make all projected future benefit payments of current plan members. Consistent with current law, the completed asset sufficiency test included an assumed 7.70 percent long-term discount rate to determine funding liabilities for calculating future contributions rate requirements. Consistent with the long-term expected rate of return, a 7.50 percent future investment rate of return on invested assets was assumed for the test.

Contributions from plan members and employers are assumed to continue to be made at contractually required rates. Based on those assumptions, the pension plan's fiduciary net position was projected to be available to make all projected future benefit payments of current plan members. Therefore, the long-term expected rate of return of 7.50 percent on pension plan investments was applied to determine the total pension liability.

The following presents the net pension liability of the College calculated using the discount rate of 7.50 percent, as well as what the College's net pension liability would be if it were calculated using a discount rate that is 1-percentage-point lower (6.50 percent) or 1-percentage-point higher (8.50 percent) than the current rate.

| | 1% Decrease | 1% Increase | |
|---------------|------------------|-----------------|-------------------|
| Pension Plan | (6.50%) | (7.50%) | (8.50%) |
| PERS Plan 1 | \$ 7,563,017 | \$ 6,271,680 | \$ 5,160,407 |
| PERS Plan 2/3 | \$ 13,606,128 | \$ 7,389,897 | \$ (3,846,868) |
| TRS Plan 1 | \$ 1,196,682 | \$ 973,463 | \$ 781,192 |
| TRS Plan 2/3 | \$ 866,611 | \$ 382,925 | \$ (444,843) |

Pension Expense

Pension expense is included as part of "Employee benefits" expense in the statement of revenues, expenses and changes in net position. The table below shows the components of each pension plans expense as it affected employee benefits:

| | PERS 1 | PERS 2/3 | TRS 1 | TRS 2/3 | Total |
|---|------------|----------------|------------|---------|-------------|
| Actuarially determined pension | \$ 366,826 | \$1,008,131 \$ | 62,510 \$ | 104,409 | \$1,541,876 |
| expense Amortization of change in proportionate liability | (133,579) | (67,426) | 69,716 | 9,771 | (121,518) |
| Total Pension Expense | \$ 233,247 | \$ 940,705 \$ | 132,226 \$ | 114,180 | \$1,420,358 |

Proportionate Shares of Pension Liabilities

The College's proportionate share of pension liabilities for fiscal years ending June 30, 2015 and June 30, 2016 for each retirement plan are listed below:

| Plan | 2015 | 2016 | Change |
|----------|-----------|-----------|------------|
| PERS 1 | 0.119202% | 0.116781% | -0.002421% |
| PERS 2/3 | 0.150332% | 0.146773% | -0.003559% |
| TRS 1 | 0.026463% | 0.028512% | 0.002049% |
| TRS 2/3 | 0.026383% | 0.027884% | 0.001501% |

The College's proportion of the net pension liability was based on a projection of the College's longterm share of contributions to the pension plan to the projected contributions of all participating state agencies, actuarially determined.

Pension Expense and Deferred Outflows and Inflows of Resources Related to Pensions

The following represent the components of the College's deferred outflows and inflows of resources as reflected on the Statement of Net Position, for the year ended June 30, 2017:

| | PERS 1 | | | | PERS 2/3 | | | |
|---|----------|---------|----------|---------|----------|-----------|----|---------|
| | Deferred | | Deferred | | Deferred | | | eferred |
| | 0 | utflows | | Inflows | C | Outflows | I | nflows |
| Difference between expected and actual experience | \$ | - | \$ | - | \$ | 393,507 | \$ | 243,953 |
| Difference between expected and actual earnings of pension plan investments | \$ | 157,911 | \$ | - | \$ | 904,310 | \$ | - |
| Changes of Assumptions | \$ | - | \$ | - | \$ | 76,381 | \$ | - |
| Changes in College's proportionate share of pension liabilities | \$ | - | \$ | - | \$ | 67,466 | \$ | 297,843 |
| Contributions to pension plans after measurement date | \$ | 694,134 | \$ | - | \$ | 891,903 | \$ | - |
| | \$ | 852,045 | \$ | - | \$ 2 | 2,333,567 | \$ | 541,796 |

| | TRS 1 | | | | TRS 2/3 | | | |
|---|-------|---------|----|--------|---------|----------|----|---------|
| | D | eferred | De | ferred | D | Deferred | | eferred |
| | 0 | utflows | h | nflows | 0 | Outflows | | nflows |
| Difference between expected and actual experience | \$ | - | \$ | - | \$ | 28,967 | \$ | 16,991 |
| Difference between expected and actual earnings of pension plan investments | \$ | 30,876 | \$ | - | \$ | 61,641 | \$ | - |
| Changes of Assumptions | \$ | - | \$ | - | \$ | 3,900 | \$ | - |
| Changes in College's proportionate share of pension liabilities | \$ | - | \$ | - | \$ | 33,217 | \$ | 3,535 |
| Contributions to pension plans after measurement date | \$ | 98,312 | \$ | - | \$ | 106,519 | \$ | - |
| | \$ | 129,188 | \$ | - | \$ | 234,245 | \$ | 20,526 |

The \$1,790,868 reported as deferred outflows of resources above represent contributions the College made subsequent to the measurement date and will be recognized as a reduction of the net pension liability for the year ended June 30, 2018.

Other amounts reported as deferred outflows and inflows of resources will be recognized in pension expense as follows:

| Year ended June 30: | PERS 1 | PERS 2/3 | TRS 1 | TRS 2/3 |
|---------------------|---------------|------------|-----------|---------|
| 2018 | (38,881) | (62,321) | (7,980) | 8,640 |
| 2019 | (38,881) | (84,810) | (7,980) | 8,640 |
| 2020 | 145,024 | 625,429 | 28,886 | 57,149 |
| 2021 | 90,649 | 421,570 | 17,950 | 32,822 |
| 2022 | | | | (52) |
| | \$ 157,911 \$ | 899,868 \$ | 30,876 \$ | 107,199 |

<u>C. College Participation in Plan Administered by the State Board for Community and Technical Colleges</u>

State Board Retirement Plan (SBRP) – Supplemental Defined Benefits Plans

<u>Plan Description</u>. The State Board Retirement Plan is a privately administered single-employer defined contribution plans with a supplemental defined benefit plan component, which guarantees a minimum retirement benefit based upon a one-time calculation at each employee's retirement date. The supplemental component is financed on a pay-as-you-go basis. Clark College participates in this plan as authorized by chapter 28B.10 RCW and reports its proportionate share of the total pension liability The State Board for Community and Technical Colleges makes direct payments to qualifying retirees when the retirement benefits provided by the fund sponsors do not meet the benefit goals, no assets are accumulated in trusts or equivalent arrangements.

Clark College participate in this plan as authorized by chapter 28B.10 RCW, the plan covers faculty and other positions as designated by each participating employer.

<u>Benefits Provided</u>. The State Board Supplemental Retirement Plans provide retirement, disability, and death benefits to eligible members.

As of July 1, 2011, the State Board Supplemental Retirement Plan was closed to new entrants.

The SBRP supplemental pension benefits are unfunded. For the year ended June 30, 2017, supplemental benefits were paid by the SBCTC on behalf of the system as a total in the amount of \$902,000. In 2012, legislation (RCW 28B.10.423) was passed requiring colleges to pay into a Supplemental Benefit Fund managed by the State Investment Board, for the purpose of funding future benefit obligations. During FY 2017, the College paid into this fund at a rate of 0.5% of covered salaries, totaling \$125,490. As of June 30, 2017, the SBCTC system accounted for \$13,280,150 of the fund balance.

Members are eligible to receive benefits under this plan at age 62 with 10 years of credited service. The supplemental benefit is a lifetime benefit equal to the amount a member's goal income exceeds their assumed income. The monthly goal income is the one-twelfth of 2 percent of the member's average annual salary multiplied by the number of years of service (such product not to exceed one-twelfth of fifty percent of the member's average annual salary). The member's assumed income is an

annuity benefit the retired member would receive from their defined contribution Retirement Plan benefit in the first month of retirement had they invested all employer and member contributions equally between a fixed income and variable income annuity investment.

Plan members have the option to retire early with reduced benefits.

Actuarial Assumptions

The total pension liability was determined by an actuarial valuation as of June 30, 2016, with the results rolled forward to the June 30, 2017, measurement date using the following actuarial assumptions, applied to all periods included in the measurement:

| Salary increases | 3.50%-4.25% |
|--|-------------|
| Fixed Income and Variable Income Investment Returns | 4.25%-6.25% |

Mortality rates were based on the RP-2000 Combined Healthy Table and Combined Disabled Table published by the Society of Actuaries. The Office of the State Actuary applied offsets to the base table and recognized future improvements in mortality by projecting the mortality rates using 100 percent Scale BB. Mortality rates are applied on a generational basis, meaning members are assumed to receive additional mortality improvements in each future year, throughout their lifetime.

Most actuarial assumptions used in the June 30, 2016, valuation were based on the results of the April 2016 Supplemental Plan Experience Study. Additional assumptions related to the fixed income and variable income investments were based on feedback from financial administrators of the State Board Supplemental Retirement Plan.

Material assumption changes during the measurement period include the discount rate increase from 2.85 percent to 3.58 percent and the variable income investment return assumption dropping from 6.75 percent to 6.25 percent.

Discount Rate

The discount rate used to measure the total pension liability was set equal to the Bond Buyer General Obligation 20-Bond Municipal Bond Index, or 3.58 percent for the June 30, 2017, measurement date.

Pension Expense

For the year ended June 30, 2017, the College reported \$171,051 for pension expense in the State Board Supplemental Retirement Plans.

Proportionate Shares of Pension Liabilities

The College's proportionate share of pension liabilities for fiscal year ending June 30, 2017 was 4.375831%. The College's proportion of the net pension liability was based on a projection of the College's long-term share of contributions to the pension plan to the projected contributions of all participating College's, actuarially determined.

Plan Membership

Membership of the State Board Supplemental Retirement Plan (SBRP) consisted of the following at June 30, 2016, the date of the latest actuarial valuation:

Number of Participating Members

| | Inactive Members (or | Inactive Members | | |
|--------------------|---------------------------|--------------------------------|---------|---------|
| | Beneficiaries) Currently | Entitled to But Not Yet | Active | Total |
| Plan | Receiving Benefits | Receiving Benefits | Members | Members |
| SBRP-Clark College | 23 | C | 294 | 317 |

Change in Total Pension Liability

The following table presents the College's proportionate share of the change in total pension liability of State Board Supplemental Retirement Plans at June 30, 2017, the latest measurement date for all plans:

Change in Total Pension Liability

| Total Pension Liability | Amount |
|--|-----------------|
| Service Cost | \$ 237,039 |
| Interest | 153,768 |
| Changes of benefit terms | - |
| Differences between expected and actual experience | (1,108,661) |
| Changes of assumptions | (261,675) |
| Benefit Payments | (39,470) |
| Other | - |
| Net Change in Total Pension Liability | (1,018,999) |
| Total Pension Liability - Beginning | 5,178,227 |
| Total Pension Liability - Ending | \$ 4,159,228 |

Sensitivity of the Total Pension Liability to Changes in the Discount Rate

The following table presents the College's total pension liability, calculated using the discount rate of 3.58 percent, as well as what the College's total pension liability would be if it were calculated using a discount rate that is 1 percentage point lower (2.58 percent) or 1 percentage point higher (4.58 percent) than the current rate:

| | | | | Current | | | | |
|--------------|-----------------|-------------|---------|---------------|---|-------------|--|--|
| | | 1% Decrease | | Discount Rate | | 1% Increase | | |
| Pension Plan | on Plan (2.58%) | | (3.58%) | | | (4.58%) | | |
| SBRP | Ś | 4.778.364 | Ś | 4.159.228 | Ś | 3,646,468 | | |

Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions

The following represents the components of the College's deferred outflows and inflows of resources as it relates to the State Board Supplemental Retirement Plan, as reflected on the Statement of Net Position, for the year ended June 30, 2017:

| | SBRP | | | |
|---|------|-------|----|-----------|
| | Def | erred | [| Deferred |
| | Out | flows | | Inflows |
| Difference between expected and actual experience | \$ | - | \$ | 962,814 |
| Changes of assumptions | | | \$ | 227,237 |
| Transactions subsequent to the measurement date | | | | |
| Total | \$ | - | \$ | 1,190,051 |

Amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions will be recognized in pension expense in the fiscal years ended June 30:

| SBRP | | | | | | | | |
|------------|-----------|--|--|--|--|--|--|--|
| 2018 | (180,328) | | | | | | | |
| 2019 | (180,328) | | | | | | | |
| 2020 | (180,328) | | | | | | | |
| 2021 | (180,328) | | | | | | | |
| 2022 | (180,328) | | | | | | | |
| Thereafter | (288,411) | | | | | | | |
| | | | | | | | | |

D. Defined Contribution Plans

Public Employees' Retirement System Plan 3

The Public Employees' Retirement System (PERS) Plan 3 is a combination defined benefit/defined contribution plan administered by the state through the Department of Retirement Systems (DRS). Refer to Note 18.B for PERS Plan descriptions.

PERS Plan 3 has a dual benefit structure. Employer contributions finance a defined benefit component, and member contributions finance a defined contribution component. As established by chapter 41.34 RCW, employee contribution rates to the defined contribution component range from 5 percent to 15 percent of salaries, based on member choice. Members who do not choose a contribution rate default to a 5 percent rate. There are currently no requirements for employer contributions to the defined contribution component of PERS Plan 3.

PERS Plan 3 defined contribution retirement benefits are dependent on employee contributions and investment earnings on those contributions. Members may elect to self-direct the investment of their

contributions. Any expenses incurred in conjunction with self-directed investments are paid by members. Absent a member's self-direction, PERS Plan 3 contributions are invested in the retirement strategy fund that assumes the member will retire at age 65.

Members in PERS Plan 3 are immediately vested in the defined contribution portion of their plan, and can elect to withdraw total employee contributions, adjusted by earnings and losses from investments of those contributions, upon separation from PERS-covered employment.

Teachers' Retirement System Plan 3

The Teachers' Retirement System (TRS) Plan 3 is a combination defined benefit/defined contribution plan administered by the state through the Department of Retirement Systems (DRS). Refer Note 18.B for TRS Plan descriptions.

TRS Plan 3 has a dual benefit structure. Employer contributions finance a defined benefit component, and member contributions finance a defined contribution component. As established by chapter 41.34 RCW, employee contribution rates to the defined contribution component range from 5 percent to 15 percent of salaries, based on member choice. Members who do not choose a contribution rate default to a 5 percent rate. There are currently no requirements for employer contributions to the defined contribution component of TRS Plan 3.

TRS Plan 3 defined contribution retirement benefits are dependent on employee contributions and investment earnings on those contributions. Members may elect to self-direct the investment of their contributions. Any expenses incurred in conjunction with self-directed investments are paid by members. Absent a member's self-direction, TRS Plan 3 contributions are invested in the retirement strategy fund that assumes the member will retire at age 65.

Members in TRS Plan 3 are immediately vested in the defined contribution portion of their plan, and can elect to withdraw total employee contributions, adjusted by earnings and losses from investments of those contributions, upon separation from TRS-covered employment.

State Board Retirement Plan

<u>Plan Description</u>. As authoutized by chapter 28B.10 RCW, faculty and exempt administrative and professional staff are eligible to participate in SBRP. The Teacher's Insurance and Annuity Association (TIAA) and the College Retirement Equities Fund (CREF) are the companion organizations through which individual retirement annuities are purchased. Employees have at all times a 100% vested interest in their accumulations.

TIAA-CREF benefits are payable upon termination at the member's option unless the participant is re-employed in another institution which participates in TIAA-CREF.

The Plan has a supplemental payment component that guarantees a minimum retirement benefit goal based upon a one-time calculation at each employee's retirement date. The SBCTC makes direct payments on behalf of the College to qualifying retirees when the retirement benefit provided by TIAA-CREF does not meet the benefit goal. Employees are eligible for a non-reduced supplemental payment after the age of 65 with ten years of full-time service.

The minimum retirement benefit goal is 2% of the average annual salary for each year of full-time service up to a maximum of 25 years. However, if the participant does not elect to make the 10%

TIAA-CREF contribution after age 49, the benefit goal is 1.5% for each year of full-time service for those years the lower contribution rate is selected.

The SBCTC is authorized to amend benefit provisions including contribution rates under RCW 28B.10.400. In 2011, the plan was amended to eliminate the supplemental benefit provisions for all employees hired after June 30, 2011.

<u>Contributions</u>. Contribution rates for the SBRP (TIAA-CREF), which are based upon age, are 5%, 7.5% or 10% of salary and are 100% matched by the College. Employee and employer contributions for the year ended June 30, 2017 were each \$2,094,839 and \$2,094,824, respectively.

Washington State Deferred Compensation Program

The College, through the state of Washington, offers its employees a deferred compensation plan created under Internal Revenue Code Section 457. The plan, available to all State employees, permits individuals to defer a portion of their salary until future years. The state of Washington administers the plan on behalf of the College's employees. The deferred compensation is not available to employees until termination, retirement or unforeseeable financial emergency. The College does not have access to the funds.

19. Other Post-Employment Benefits

Health care and life insurance programs for employees of the State of Washington are administered by the Washington State Health Care Authority (HCA). The HCA calculates the premium amounts each year that are sufficient to fund the statewide health and life insurance programs on a pay-asyou-go basis. These costs are passed through to individual state agencies based upon active employee headcount; the agencies pay the premiums for active employees to the HCA. The agencies may also charge employees for certain higher cost options elected by the employee.

State of Washington retirees may elect coverage through state health and life insurance plans, for which they pay less than the full cost of the benefits, based on their age and other demographic factors. The health care premiums for active employees, which are paid by the agency during the employees' working careers, subsidize the "underpayments" of retirees. An additional factor in the Other Post-Employment Benefits (OPEB) obligation is a payment that is required by the State Legislature to reduce the premiums for retirees covered by Medicare (an "explicit" subsidy). This explicit subsidy is also passed through to state agencies via active employee rates charged to the agency. There is no formal state or College plan that underlies the subsidy of retiree health and life insurance.

The actuary allocated the statewide disclosure information to the community and technical college system level. The SBCTC further allocated these amounts among the colleges. The College's share of the GASB 45 actuarially accrued liability (AAL) is \$33,097,037, with an annual required contribution (ARC) of \$2,982,111. The ARC represents the amortization of the liability for FY 2017 plus the current expense for active employees, which is reduced by the current contributions of approximately \$639,844. The College's net OPEB obligation at June 30, 2017 was approximately \$8,723,766. This amount is not included in the College's financial statements.

The College paid \$8,124,823 for healthcare expenses in 2017, which included its pay-as-you-go portion of the OPEB liability.

20. Operating Expenses by Program

In the Statement of Revenues, Expenses and Changes in Net Position, operating expenses are displayed by natural classifications, such as salaries, benefits, and supplies. The table below summarizes operating expenses by program or function such as instruction, student financial aid, and academic support. The College included compensated absence accrual expense and pension expense with institutional support for the purpose of this table. The following table lists operating expenses by program for the year ending June 30, 2017.

| Expenses by Functional Classification | |
|--|-------------------|
| Instruction | \$ 36,487,967 |
| Academic Support Services | 8,723,078 |
| Student Services | 8,756,785 |
| Institutional Support | 11,630,618 |
| Operations and Maintenance of Plant | 8,598,785 |
| Scholarships and Other Student Financial Aid | 15,803,552 |
| Auxiliary enterprises | 8,247,917 |
| Depreciation | 4,063,546 |
| Total Operating Expenses | \$ 102,312,248 |

21. Commitments and Contingencies

Two claims have been filed against Clark College. In one, a former employee alleges the College refused to rehire her when her previous position re-opened. The employee claims discrimination, retaliation and wrongful termination, among other charges. This claim was settled in November 2017, and had no impact on the financial position of the College. In the other, a former employee alleges she was subjected to disparate treatment, contract breach, discrimination, defamation, and civil rights violations, among other charges. The College has been notified of anotherd potential claim, which may be filed, but has not yet been filed. The outcome of these claims, including any potential loss, cannot be estimated at this time. As discussed in Note 11, the College participates in the State of Washington risk management self-insurance program, and coverage is adequate to protect the College from a negative impact to its financial position.

Additionally, the College is engaged in various legal actions in the ordinary course of business. Management does not believe the ultimate outcome of these actions will have a material adverse effect on the financial statements.

The College has commitments of \$6,864,192 for the renovation of the Culinary Arts facility. The construction is funded partially through local capital and Certificate of Participation debt proceeds. At June 30, 2017, the renovation was in the midst of its construction phase.

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Required Supplementary Information

Pension Plan Information

Cost Sharing Employer Plans

Schedules of Clark College's Proportionate Share of the Net Pension Liability

| | Schedule of Clark College's Share of the Net Pension Liability | | | | | | | | | |
|--------|--|---------------|-------------------------------------|-----|------------------|------------------------------------|-------------------|--|--|--|
| | Public Employees' Retirement System (PERS) Plan 1 | | | | | | | | | |
| | | | Measurer | nen | t Date of June 3 | 0 | | | | |
| | | | | | | | | | | |
| | | | | | | College's | | | | |
| | | | | | | proportionate | Dian/a fiduaiana | | | |
| | College's | | College | | | share of the net pension liability | , | | | |
| | proportion of the | | proportionate | | | | percentage of the | | | |
| Fiscal | net pension | total pension | | | | | | | | |
| Year | liability | | nare of the net ension liability | Co | payroll | liability | | | | |
| 2014 | 0.126007% | \$ | 6,347,662 | \$ | 13,737,461 | 46.21% | 61.19% | | | |
| 2015 | 0.119202% | \$ | 6,235,373 | \$ | 13,482,980 | 46.25% | 59.10% | | | |
| 2016 | 0.116781% | \$ | 6,271,681 | \$ | 13,828,741 | 45.35% | 57.03% | | | |
| 2017 | | | | | | | | | | |
| 2018 | | | | | | | | | | |
| 2019 | | | | | | | | | | |
| 2020 | | | | | | | | | | |
| 2021 | | | | | | | | | | |
| 2022 | | | | | | | | | | |
| 2023 | | | | | | | | | | |

Cost Sharing Employer Plans

Schedules of Clark College's Proportionate Share of the Net Pension Liability

| | Schedule of Clark College's Share of the Net Pension Liability | | | | | | | | | |
|--------|--|----|------------------|-----|------------------|-------------------|-------------------|--|--|--|
| | Public Employees' Retirement System (PERS) Plan 2/3 | | | | | | | | | |
| | | | Measurer | nen | t Date of June 3 | 0 | | | | |
| | | | | | | | | | | |
| | | | | | | College's | | | | |
| | | | | | | proportionate | | | | |
| | | | | | | share of the net | Plan's fiduciary | | | |
| | College's | | College | | | pension liability | net position as a | | | |
| | proportion of the | | proportionate | _ | | | percentage of the | | | |
| Fiscal | net pension | | are of the net | C | ollege covered | of its covered | total pension | | | |
| Year | liability | ре | ension liability | | payroll | payroll | liability | | | |
| 2014 | 0.158501% | \$ | 3,203,878 | \$ | 13,594,117 | 23.57% | 93.29% | | | |
| 2015 | 0.150332% | \$ | 5,371,449 | \$ | 13,339,404 | 40.27% | 89.20% | | | |
| 2016 | 0.146773% | \$ | 7,389,896 | \$ | 13,712,161 | 53.89% | 85.82% | | | |
| 2017 | | | | | | | | | | |
| 2018 | | | | | | | | | | |
| 2019 | | | | | | | | | | |
| 2020 | | | | | | | | | | |
| 2021 | | | | | | | | | | |
| 2022 | | | | | | | | | | |
| 2023 | | | | | | | | | | |

Cost Sharing Employer Plans

Schedules of Clark College's Proportionate Share of the Net Pension Liability

| | Schedule of Clark College's Share of the Net Pension Liability | | | | | | | | |
|--------|--|----|-----------------|-----|------------------|-------------------|-------------------|--|--|
| | Teachers' Retirement System (TRS) Plan 1 | | | | | | | | |
| | | | Measurer | nen | t Date of June 3 | 0 | | | |
| | | | | | | | | | |
| | | | | | | College's | | | |
| | | | | | | proportionate | | | |
| | | | | | | share of the net | Plan's fiduciary | | |
| | College's | | College | | | pension liability | net position as a | | |
| | proportion of the | | proportionate | | | • - | percentage of the | | |
| Fiscal | net pension | | are of the net | Сс | ollege covered | of its covered | total pension | | |
| Year | liability | ре | nsion liability | | payroll | payroll | liability | | |
| 2014 | 0.026433% | \$ | 779,629 | \$ | 1,189,441 | 65.55% | 68.77% | | |
| 2015 | 0.026463% | \$ | 838,385 | \$ | 1,267,135 | 66.16% | 65.70% | | |
| 2016 | 0.028512% | \$ | 973,463 | \$ | 1,400,943 | 69.49% | 62.07% | | |
| 2017 | | | | | | | | | |
| 2018 | | | | | | | | | |
| 2019 | | | | | | | | | |
| 2020 | | | | | | | | | |
| 2021 | | | | | | | | | |
| 2022 | | | | | | | | | |
| 2023 | | | | | | | | | |

Cost Sharing Employer Plans

Schedules of Clark College's Proportionate Share of the Net Pension Liability

| | Schedule of Clark College's Share of the Net Pension Liability | | | | | | | | |
|--------|--|----|---------------------------------|----|----------------|---|------------------------------------|--|--|
| | Teachers' Retirement System (TRS) Plan 2/3 | | | | | | | | |
| | Measurement Date of June 30 | | | | | | | | |
| | | | | | | | | | |
| | College's | | College | | | College's proportionate share of the net pension liability | net position as a | | |
| Fiscal | proportion of the net pension | | proportionate are of the net | Co | ollege covered | of its covered | percentage of the total pension | | |
| Year | liability | | nsion liability | 00 | payroll | payroll | liability | | |
| 2014 | 0.026905% | \$ | 86,900 | \$ | 1,159,481 | 7.49% | 96.81% | | |
| 2015 | 0.026383% | \$ | 222,620 | \$ | 1,232,234 | 18.07% | 92.48% | | |
| 2016 | 0.027884% | \$ | 382,925 | \$ | 1,374,104 | 27.87% | 88.72% | | |
| 2017 | | | | | | | | | |
| 2018 | | | | | | | | | |
| 2019 | | | | | | | | | |
| 2020 | | | | | | | | | |
| 2021 | | | | | | | | | |
| 2022 | | | | | | | | | |
| 2023 | | | | | | | | | |

Pension Plan Information

Cost Sharing Employer Plans Schedules of Contributions

| | Schedule of Contributions Public Employees' Retirement System (PERS) Plan 1 Fiscal Year Ended June 30 | | | | | | | | |
|----------------|---|-------------------------------------|----|--|------|-----------------------------|--------------------|--|--|
| | Contributions in relation to the | | | | | | | | |
| Fiscal Year | R | tractually equired tributions | F | ntractually Required ntributions | defi | ribution ciency cess) | Covered payroll | Contributions as a percentage of covered payroll | |
| 2014 | \$ | 557,742 | \$ | 557,742 | \$ | - | \$13,737,461 | 4.06% | |
| 2015 | \$ | 547,849 | \$ | 547,849 | \$ | - | \$13,482,980 | 4.06% | |
| 2016 | \$ | 662,258 | \$ | 662,258 | \$ | - | \$13,828,741 | 4.79% | |
| 2017 | \$ | 694,134 | \$ | 694,134 | \$ | - | \$14,419,186 | 4.81% | |
| 2018 | | | | | | | | | |
| 2019 | | | | | | | | | |
| 2020 | | | | | | | | | |
| 2021 | | | | | | | | | |
| 2022 | | | | | | | | | |
| 2023 | | | | | | | | | |

Cost Sharing Employer Plans Schedules of Contributions

| | Schedule of Contributions Public Emplyees' Retirement System (PERS) Plan 2/3 Fiscal Year Ended June 30 | | | | | | | | | |
|----------------|--|---|----|--|-----|-------------------------------|--------------------|--|--|--|
| | Contributions in relation to the | | | | | | | | | |
| Fiscal Year | | ontractually Required ntributions | l | ntractually Required ntributions | def | ribution iciency ‹cess) | Covered payroll | Contributions as a percentage of covered payroll | | |
| 2014 | \$ | 1,214,484 | \$ | 1,214,484 | \$ | - | \$13,594,117 | 8.93% | | |
| 2015 | \$ | 1,204,544 | \$ | 1,204,544 | \$ | - | \$13,339,404 | 9.03% | | |
| 2016 | \$ | 1,496,858 | \$ | 1,496,858 | \$ | - | \$13,712,161 | 10.92% | | |
| 2017 | \$ | 1,574,755 | \$ | 1,574,755 | \$ | - | \$14,316,617 | 11.00% | | |
| 2018 | | | | | | | | | | |
| 2019 | | | | | | | | | | |
| 2020 | | | | | | | | | | |
| 2021 | | | | | | | | | | |
| 2022 | | | | | | | | | | |
| 2023 | | | | | | | | | | |

Cost Sharing Employer Plans Schedules of Contributions

| | Schedule of Contributions Teachers' Retirement System (TRS) Plan 1 Fiscal Year Ended June 30 | | | | | | | | | |
|----------------|--|---------------------|----|-----------------------|----|-----------------|----|--------------------|------------------------------------|--|
| | Contributions in relation to the Contractually Contractually Contribution | | | | | | | | | |
| Fiscal Year | | quired ributions | | equired tributions | | ciency cess) | | Covered payroll | a percentage of covered payroll | |
| 2014 | \$ | 52,271 | \$ | 52,271 | \$ | - | \$ | 1,189,441 | 4.39% | |
| 2015 | \$ | 59,219 | \$ | 59,219 | \$ | - | \$ | 1,267,135 | 4.67% | |
| 2016 | · | 64,952 | - | 64,952 | \$ | - | - | 1,400,943 | 4.64% | |
| 2017 2018 | Ş | 98,312 | Ş | 98,312 | \$ | - | Ş | 1,590,618 | 6.18% | |
| 2018 | | | | | | | | | | |
| 2020 | | | | | | | | | | |
| 2021 | | | | | | | | | | |
| 2022 | | | | | | | | | | |
| 2023 | | | | | | | | | | |

Cost Sharing Employer Plans Schedules of Contributions

| | Schedule of Contributions Teachers' Retirement System (TRS) Plan 2/3 Fiscal Year Ended June 30 | | | | | | | | |
|----------------|--|-------------------------------------|----|--|------|-----------------------------|----|--------------------|--|
| | Contributions in relation to the | | | | | | | | |
| Fiscal Year | R | tractually equired tributions | F | ntractually Required ntributions | defi | ribution ciency cess) | | Covered payroll | Contributions as a percentage of covered payroll |
| 2014 | \$ | 115,350 | \$ | 115,350 | \$ | - | \$ | 1,159,481 | 9.95% |
| 2015 | \$ | 125,768 | \$ | 125,768 | \$ | - | \$ | 1,232,234 | 10.21% |
| 2016 | \$ | 174,273 | \$ | 174,273 | \$ | - | \$ | 1,374,104 | 12.68% |
| 2017 | \$ | 204,687 | \$ | 204,687 | \$ | - | \$ | 1,589,505 | 12.88% |
| 2018 | | | | | | | | | |
| 2019 | | | | | | | | | |
| 2020 | | | | | | | | | |
| 2021 | | | | | | | | | |
| 2022 | | | | | | | | | |
| 2023 | | | | | | | | | |

| Schedule of Changes in the Total Pension Liability and Related Ratios | | | | | | | | |
|---|----------------------------|--|--|--|--|--|--|--|
| State Board Retirement Plan | | | | | | | | |
| Fiscal Year Ended June 30 | | | | | | | | |
| | | | | | | | | |
| | 2017 | | | | | | | |
| Total Pension Liability | | | | | | | | |
| Service Cost | \$ 237,039 | | | | | | | |
| Interest | 153,768 | | | | | | | |
| Changes of benefit terms | - | | | | | | | |
| Differences between expected and actual experience | (1,108,661) | | | | | | | |
| Changes of assumptions | (261,675) | | | | | | | |
| Benefit Payments | (39,470) | | | | | | | |
| Other | _ | | | | | | | |
| Net Change in Total Pension Liability | (1,018,999) | | | | | | | |
| Total Pension Liability - Beginning | 5,178,227 | | | | | | | |
| Total Pension Liability - Ending | \$ 4,159,228 | | | | | | | |
| College's Proportion of the Pension Liability Covered-employee payroll Total Dension Liability of a personntage of several amployee payroll | 4.375831% \$ 24,531,125 | | | | | | | |
| Total Pension Liability as a percentage of covered-employee payroll | 16.954901% | | | | | | | |

State Board Supplemental Defined Benefit Plan

Notes: These schedules will be built prospectively until they contain 10 years of data.

State Board Supplemental Defined Benefit Plans Notes to Required Supplementary Information

The State Board Supplemental Retirement Plans are financed on a pay-as-you-go basis. State institutions of higher education make direct payments to qualifying retirees when the retirement benefits provided by the fund sponsors do not meet the benefit goals, no assets are accumulated in trusts or equivalent arrangements. Potential factors that may significantly affect trends in amounts reported include changes to the discount rate, salary growth and the variable income investment return.

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