

# **Clark College**

# **BOT Meeting**

Wednesday, February 26, 2020 5:00pm (PST)

GHL 213

# Board of Trustees Packet, Wednesday, February 26, 5:00pm in GHL 213

- I. Call To Order/Agenda Review Chair Jacobsen
- II. Introductions Interim President Fowler-Hill
- III. Action Items Consent Agenda Chair Jacobsen
  - A. #1 February 5, 2020 Board Meeting Minutes
    - A. 02.05.2020 BOT Minutes DRAFT.docx Page 4
  - B. #2 February 14, 2020 Special Board Meeting Minutes
    - A. 02.14.2020 Special BOT Minutes DRAFT.docx Page 9
  - C. #3 February 21, 2020 Special BOT Meeting Minutes
    - A. 02.21.2020 Special BOT Minutes Page 10
- IV. Audience Statement Chair Jacobsen Audience statements will be limited to two minutes each.
- V. Constituent Reports
  - A. AHE Suzanne Southerland
  - B. WPEA Chris Layfield
    - A. February WPEA Board Report.docx Page 11
  - C. ASCC Evans Kaame
- VI. Reports from Board Members Chair Jacobsen
- VII. President's Report Interim President Fowler-Hill
  - A. Faculty Presentation Caleb White, Professor, Welding Technology
  - B. Policies and Procedures Bob Williamson, Vice President of Administrative Services
    - A. Admin Policies and Procedures.docx Page 12
  - C. Audited Financial Statements
    - A. Audited Financial Statements Page 15
  - D. 2020-2021 Budget Outlook Bob Williamson, Vice President of Administrative Services
  - E. Scorecards
    - A. February Scorecards.pdf Page 90
    - B. February Enrollment Report.pdf Page 98
    - C. February 2020 Activities.docx Page 99
    - D. February Budget Report.pdf Page 101

#### VIII. Next Meeting

The next special meeting of the Board of Trustees is currently scheduled for Monday, March 9, 2020 at 9am at Baird in the President's Conference Room, BRD 102.

The next regular meeting of the Board of Trustees is currently scheduled for Wednesday, March 11, 2020 at 5pm in the Ellis Dunn Community Room, GHL 213.

#### IX. Executive Session - Chair Jacobsen

An Executive Session may be held for any allowable topic under the Open Public Meetings Act.

#### X. Adjournment - Chair Jacobsen

Time and order are approximate and subject to change.

Clark College Minutes of the Regular Meeting of the Board of Trustees Wednesday, February 5, 2020 GHL 213

#### In Attendance

Jane Jacobsen, Chair Rekah Strong, Vice Chair Jeanne Bennett, Trustee Jada Rupley, Trustee Paul Speer, Trustee

#### **Administrators**

Dr. Sandra Fowler-Hill, Interim President Bill Belden, Vice President of Student Services Dr. Sachi Horback, Vice President of Instruction Kelly Love, Chief Communications Officer Rashida Willard, Vice President of Diversity, Equity & Inclusion/Chief Diversity and Equity Officer Bob Williamson, Vice President of Administrative Services Shanda Haluapo, Associate Vice President of Planning & Effectiveness Valerie Moreno, Chief Information Officer

#### Others

Kimberly Witherspoon, Assistant Attorney General Lisa Gibert, CEO, Clark College Foundation Suzanne Southerland, AHE President Dee Harris, WPEA Representative

#### I. <u>Call to Order/Agenda Review</u>

Chair Jacobsen called the meeting to order at 5:04pm. Chair Jacobsen read a statement.

I would like to add an item to the agenda after the executive session for the Board to consider delegation of authority to me and Search Committee Chair Speer to negotiate the employment contract for Clark College President using the AGO Model Community Contract as a guide.

#### II. Introductions

Interim President Fowler-Hill introduced Jorge Maravilla as the 2019 Clark College Transforming Lives recipient. Chair Jacobsen presented Mr. Maravilla with a certificate and a check.

#### III. Action Items and/or Consent Agenda

- A. #1 December 18, 2019 Board Meeting Minutes
- B. #2 January 13, 2020 Special Board Meeting Minutes
- C. #3 January 16, 2020 Special Board Meeting Minutes

- D. #4 January 21, 2020 Special Board Meeting Minutes
- E. #5 New BAS Degree
- F. #6 Reserves and Fund Balances
- G. #7 C-Tran/Pac Trust
- **MOTION:** Chair Jacobsen made a motion to amend the agenda and to pull out consent item F, Reserves and Fund Balances, for discussion. Trustee Speer made a motion to approve the amended agenda, Trustee Rupley seconded the motion, and it unanimously passed.
- **MOTION:** Trustee Speer made a motion to approve the Consent Agenda Items III A, B, C, D, E and G. Trustee Bennett seconded the motion and it unanimously passed.

Bob Williamson revised the proposed changes to Policy 450.070 and reported to the Board that in August 2020 the Board will have the opportunity to direct all or a portion of the fund balance to be held in reserve or used to reimburse the Board's 10% reserve.

**MOTION:** Chair Jacobsen made a motion to approve the revision to policy 450.070, Reserves and Fund Balances. Trustee Rupley seconded the motion and it unanimously passed.

#### IV. Audience Statements

There were no audience statements.

#### V. <u>Constituent Reports</u>

#### A. AHE

President Southerland updated the Board that AHE is lobbying for House Bill 2654; increasing budget transparency. President Southerland also shared that AHE is lobbying for House Bill 1888; protect government employee's personal information. President Southerland shared that the AHE hopes that the Board of Trustees will consider the following when selecting the future President; fiscally responsible, fiscally ingenious, focus on academic enrichment and excellence.

#### B. WPEA

Dee Harris shared congratulations to the following individuals:

- Bryton Williams, AA 3 in Business & Health Sciences
- Brenda Schuller, Purchasing & Central Services
- Everett Yu, Grounds
- Brandon Johnson, IT
- John Condit, IT
- Mike Silva, IT
- Rick Bartz, IT
- Peg Estes, Credential Evaluations
- Mitch Scott, WPTE
- Neil Fykerud, Transitional Studies
- Thao Schmidt, HR

Ms. Harris also thanked the Classified Staff in Purchasing and Payroll who have been able to keep things running in challenging situations and times. Ms. Harris thanked Interim President Fowler-Hill on her participation and visit to the membership meeting of the Classified Staff. WPEA looks forward to regular and continued meetings with Interim President Fowler Hill the remainder of the Academic Year.

#### C. ASCC

President Kaame shared that the Student Government had a Welcome Week for students returning to classes for Winter Quarter. President Kaame reported that the ASCC Vice President influenced student engagement through different celebrations on campus. ASCC has created new clubs and have nine new leaders as another opportunity to provide student engagement and participation. The ASCC completed an Equity in Hiring Training in order to complete the Presidential Finalist interview panels. President Kaame reported that the ASCC panel submitted their summary. President Kaame reported that the Legislature passed Bill 1072, which will provide more assistance to the ctcLink system. The ASCC is currently working on a project to help decrease the cost of books and provide funding to help increase access to financial resources, such as an electronic account accessible for students in the Bookstore. President Kaame reported that the ASCC is thankful for the tentative faculty agreement and reflected on the role the strike had on serving the students.

#### D. Foundation

CEO Gibert introduced Ed Boston, Director of Alumni Relations. Mr. Boston shared that he is excited to be joining the family at Clark College and utilizing his previous experiences to help serve the students. CEO Gibert shared about the Foundations upcoming event, Savoring Excellence, with the theme, Mementos Milestones and Tremendous Tomorrows, highlighting Clark Alumni. CEO Gibert shared the Foundation is looking forward to having continued community engagement and broadening support for the programs that are taking place at Clark.

Trustee Speer thanked CEO Gibert for the Foundation's continued support during difficult times.

#### VI. <u>Reports from Board Members</u>

#### A. Trustee Bennett

Trustee Bennett shared that she participated in the Presidential Finalists interviews. Trustee Bennett has been working on the onboarding process for the new President with Interim President Fowler-Hill. Trustee Bennett is reviewing policy work and working with Bob Williamson to make sure they are being updated. Half policies will be updated and/or revised, as needed every year. Trustee Bennett is working on a new evaluation processes for the new President.

#### B. Trustee Strong

Trustee Strong shared that she participated in the Presidential Finalists interviews and confident that a new President will be identified. Trustee Strong shared that she is looking forward to having more conversations about the innovations taking place at Clark College. Trustee Strong shared that she attended meetings with the Foundation and remarked that there was strength and relationship building between Clark and the Foundation.

#### C. Trustee Rupley

Trustee Rupley shared that she participated in the Presidential Finalists interviews. Trustee Rupley requested more information regarding annual policy review and updates versus every other year. Bob Williamson clarified that policy review information will be shared with the Board of Trustees during the March 2020 Work Session.

#### D. Chair Jacobsen

Chair Jacobsen shared that she participated in the Presidential Finalists interviews. Chair Jacobsen thanked the Search Advisory Committee for their work in identifying qualified candidates.

#### E. Trustee Speer

Trustee Speer expressed gratitude to the Diversity, Equity and Inclusion department in their participation with local film director, Dru Holley. Trustee Speer shared that he attended the State Auditor meeting.

Trustee Speer shared an update on the Presidential search process. Trustee Speer thanked the Student Ambassadors, Executive Assistants, IT, Facilities members of the community and everyone's work during the search process. Trustee Speer shared that three Finalists participated in a campus student forum and college forum. The forums were available via simulcast to the other campuses as well. The videos were posted online with an opportunity for feedback. Gold Hill and Associates have completed reference and background checks. Trustee Speer shared that one out of three of the college campus tours have been completed with constituents from Faculty, Staff, Administration, Students and the Diversity, Equity and Inclusion departments. The tours will be completed within the next two weeks. There will be an Executive Session on February 14 in order to make a public decision. Contract negotiations are anticipated to be completed for approval for the Board on February 26.

#### VII. President's Report

#### A. Student Affairs Presentation

Bill Belden, Vice President of Student Services, shared about the Guided Pathways process. The Enrollment Navigator positions have been in place for 18 months, based on recommendations from campus advisors. These positions were created in order to help students navigate through the enrollment and registration process.

Mr. Belden introduced Enrollment Navigators, Kim Brewer and Victoria Walters. They presented a PowerPoint demonstrating the enrollment process from the student perspective. Ms. Brewer introduced Jovan Merceron, a current first generation college student. Mr. Merceron shared about his journey at Clark while serving in active duty. Mr. Merceron shared about challenges he faced prior to enrollment and the experience he had with the Admissions Office who put him in contact with an Enrollment Navigator. Mr. Merceron highlighted his positive experience and personal connections, specifically with the encouragement and guidance he received from Ms. Brewer.

#### B. Faculty Presentation

Dr. Horback, Vice President of Instruction, introduced Delia Paredes, Director of MESSA. Ms. Paredes presented a PowerPoint with more information about the history of MESA as well as current activity of the program and population demographics the program serves. Ms. Paredes shared that internships are a need within the program as well as development of an MESA

Advisory Board. Ms. Paredes introduced two MESA students, Margaret Tolmacheva and Derek Ferguson. Ms. Tolmacheva shared about her experience as a student within the MESA program and opportunities, such as access to free textbooks. Mr. Ferguson shared about his experience as a student with the MESA program in preparation for Clark's Nursing Program. Mr. Ferguson shared his gratitude for the experience and guidance he has received from Ms. Paredes as well as his appreciation for the STEM Building located on Clark's Campus.

#### C. Scorecards

Interim President Fowler-Hill shared that detailed Scorecard information and an Enrollment report can be found in the Board packet with more information. These reports will keep track of quarterly enrollment, which affects total revenue. A budget report will be available at the next regular meeting. Trustee Speer requested that there is intentionality with funds being redirected and prioritization.

#### VIII. Next Meeting

The next special meeting of the Board of Trustees is currently scheduled for Friday, February 14, 2020 from 11:30am-1:30pm in the President's Conference Room, BRD 102

The next regular meeting of the Board of Trustees is currently scheduled for Wednesday, February 26, 2020 in the Ellis Dunn Community Room, GHL 213 at 5pm.

#### IX. Executive Session

X. the Board went into executive session pursuant to RCW 42.30.110(g) and (i) to evaluate the qualifications for applicants for public employment and to discuss with legal counsel potential litigation. The Board went into executive session at 6:45 pm and announced it was expected to last until 7:15pm. At 7:15pm, the Board announced that the executive session was extended to 7:25pm. At 7:25pm, the executive session ended. No final action was taken during executive session. Trustee Bennett made a motion to delegate authority to Chair Jacobsen and Trustee Speer to negotiate the employment contract for Clark College President using the Model Community College President Contract as a guide. The motion carried unanimously. The Board meeting adjourned at 7:27pm.

#### XI. Adjournment

There being no further business, the meeting adjourned 7:27pm.

Jane Jacobsen, Chair

Stephanie Weldy Recorder Date: February 5, 2020

#### Clark College Minutes of the Special Meeting of the Board of Trustees Friday, February 14,2020 President's Conference Room

#### In Attendance

Jane Jacobsen, Chair Rekah Strong, Vice Chair Jeanne Bennett, Trustee Jada Rupley, Trustee Paul Speer, Trustee

#### **Others**

Kimberly Witherspoon, Assistant Attorney General

#### I. Call toOrder/Agenda Review

Chair Jacobsen called the meeting to order at 11:30am.

#### II. Special Session

The Board convened a special session at 11:30am under RCW 42.30.110(g) to evaluate the qualifications of an applicant for public employment; the position of Clark College President. At 1:00pm executive session was extended to 1:30pm. At 1:30pm, executive session was extended to 2:00pm. At 2:00pm executive session was extended to 2:15 pm. At 2:15pm the Board ended the executive session and went back into the open public meeting. Trustee Speer made a motion to advance Dr. Edwards and Dr. Tweedy forward for further considering for the position of Clark College President. Trustee Rupley seconded the motion. There was discussion by Vice Chair Strong, Chair Jacobsen, and Trustee Speer. Chair Jacobsen called for a vote and the vote was unanimous. The meeting ended at 2:25pm.

#### III. Adjournment

There being no further business, Chair Jacobsen adjourned the special session at 2:25pm.

Jane Jacobsen, Chair

Stephanie Weldy Recorder February 18, 2020

#### Clark College Minutes of the Special Meeting of the Board of Trustees Friday, February 21,2020 President's Conference Room

#### In Attendance

Jane Jacobsen, Chair Rekah Strong, Vice Chair Jeanne Bennett, Trustee (via phone) Jada Rupley, Trustee Paul Speer, Trustee

#### **Others**

Dr. Sandra Fowler-Hill, Interim President Kimberly Witherspoon, Assistant Attorney General Kelly Love, Chief communications Officer Mike See, Director, Security & Safety Services Stephanie Weldy, Interim Executive Assistant to the Board of Trustees (joined at 7:55am)

#### I. Call toOrder/Agenda Review

Chair Jacobsen called the meeting to order at 7:30am.

#### II. Special Session

The Board convened a special session at 7:30am. Chair Jacobsen called the meeting to order and then announced that the Board was going into executive session under RCW 42.30.110(g) to evaluate the qualifications of an applicant for public employment, the position of Clark College President. The executive session was expected to last until 7:50am. At 7:50am the executive session, stating no final action was taken during executive session.

At 7:55am the meeting opened to the public. Trustee Speer made a motion to offer Dr. Edwards the position of Clark College President. Trustee Rupley seconded the motion. There was discussion by Trustee Bennett, Trustee Rupley, and Chair Jacobsen. Chair Jacobsen called for a vote and the vote was unanimous. The meeting ended at 8:10am.

#### III. Adjournment

There being no further business, Chair Jacobsen adjourned the meeting at 8:10am.

Jane Jacobsen, Chair

Stephanie Weldy Recorder February 21, 2020 Board Report for February 26, 2020

#### MEETINGS

WPEA Steward Meeting March 5, 2020 WPEA Steward monthly conversation with Dr. Sandra Fowler-Hill February 26, 2020 LMCC Meeting March 18, 2020

#### COMMUNICATION

Current contact for campus stewards:

<b>Co-Chief Shop Stewards</b>	5
Sarah Thorsen	360-992-2075
Heather Adams	360-992-2900

#### **Communications Officers**

David Sims	360-992-2132
Degundrea Harris	360-992-2382

#### Shop Stewards In Training

	0
Chris Layfield	360-992-2933
Angela Dawson	360-992-2515
Danielle Plesser	360-992-2273
Becky Udwary	360-992-2740

#### News and Congratulations to our Classified Staff:

- The steward team would like to formally thank our classified colleagues for the incredible work day to day in support of the college and our students.
- Thank you Layla Otey and Sally Demos for representing the WPEA on the budget committee.
- Thank you Dave Sims for representing WPEA on the Climate Improvement Taskforce
- Thank you Heather Adams and Danielle Plesser for serving on the President Search Advisory Committee
- Big thanks to the hard work our WPEA members are doing on the BUILD committee- working to grow and become better allies to our colleagues of color, while supporting the college goals.

#### **Budget Priorities**

WPEA membership has voted and addressed priorities for budget reduction considerations. The list is with our representatives on the budget committee to bring forward for review.

#### Labor Management Communication

**WPEA stewards met with management in January to discuss:** Positions that have been rif'd, unfilled, lost due to attrition and how the work has impacted staff that remain. Positive solutions to budget reductions and solutions to support morale. Unfilled classified positions and vacancies, interim positions, and demand to bargain business.

#### **Updates and Announcements**

• WPEA looks forward to continued and regular meetings with management and President Fowler-Hill throughout the 2019-2020 academic year.

#### 200.000 – Administrative Policies and Procedures

The College shall maintain and implement a process for regular and systematic review, revision and creation of administrative policies and procedures. This process shall provide opportunities for shared governance and transparency throughout the college community.

#### 200.001 – ADMINISTRATIVE POLICIES AND PROCEDURES PROCESS

#### Purpose

Clark College maintains college policies and procedures to provide compliance and accountability, to establish best practices, to resolve conflict, to promote a productive environment in which to work, and a safe environment in which students can learn and grow.

The terms and conditions stated in the Administrative Policies and Procedures manual do not constitute a contract with any person or group and may be updated, revised, amended, or revoked by Clark College at any time. No one except the Board of Trustees or the president is authorized to make representations contrary to this provision.

Administrative Services is responsible for managing additions, corrections, and revisions to the printed and electronic versions of the manual, as approved by the Executive Cabinet (EC).

Individuals engaged in developing and/or maintaining any college policy or procedure, and/or wishing to create a new college policy or procedure, must adhere to the requirements outlined below.

For general questions regarding Clark College administrative policies and procedures, please contact <u>policies procedures@clark.edu</u>.

#### **Authorized Entities**

To review, create, or revise an administrative policy or procedure, the originator (the person who initiates the review, revision, or creation of a policy or procedure) must complete the appropriate forms and submit them to their <u>Executive Cabinet Representative</u>. The proposed policy or procedure is then reviewed by the Administrative Policies and Procedure Committee (APPC). All policies and procedures are approved by <u>Executive Cabinet</u>.

#### Terminology

For purposes of Clark College's Administrative Policies and Procedures manual, a **policy** is defined as a set of basic principles, approved by the governing body of an organization, to direct and limit its actions in pursuit of long-term goals.

Policy defines and drives:

- College behaviors, expectations, principles, and culture
- Regulatory compliance

A **procedure** is defined as a system of specific rules, processes, and steps that operationalize a policy. In Clark College's administrative manual, each sub-section begins with a policy statement. Relevant procedures are then assigned under a policy. Every procedure must be linked to a specific policy statement.

Procedures provide step-by-step instruction in order to:

- Provide instruction on "how to get something done"
- Standardize and streamline operational processes
- Provide training materials
- Document experiential knowledge to reduce risk and preserve intellectual capital
- Instantiate policy

#### Operational Policy and Procedure Review, Development, Approval, and Dissemination

**Review of policy or procedure:** Custodians of policies and procedures will be required to conduct comprehensive reviews every two years (even-numbered manual sections in even-numbered years; odd-numbered sections in odd-numbered years).

**Initiation of new or revised policy or procedure:** Any individual or unit within Clark College may identify the need for new or revised policies or procedures. They must first obtain sponsorship from their Executive Cabinet member to initiate the process.

**Development of new or revised policy:** The initiator must complete the Review, Revise and Create Administrative Policies and Procedures form (hyperlink to form) and submit to their Executive Cabinet member. The EC member and initiator must ensure the proposed policy or procedure has been vetted for mission alignment, equity, compliance, need and practicality, and housekeeping. Policies and procedures that cannot demonstrate they've been thoroughly vetted will be returned to the initiator by the APPC.

The following principles shall guide policy and procedure development:

- **Consistency**: Is the policy or procedure internally consistent? Is it consistent with other policies procedures and supporting documents, including established Board policy?
- Need and Practicality: Is the proposed policy or procedure needed, practical, and reasonable? Are the criteria flexible enough to allow for some discretion in decision-making using a principles-based approach, with due regard for any legal or other externally imposed requirements to which the policy or procedure must adhere?
- Core to the Mission: Is a policy or procedure necessary in a given case to (a) promote Clark College's mission or its relationship with key stakeholders, (b) advance a college-wide risk management or operational efficiency objective, or (c) implement a legal or other externally imposed requirement? Would the proposed guidance be better served or made more effective through another type of document?
- **Equity**: Is the policy or procedure consistent with the college's commitment to social equity? Does it further the college's mission to create a safe, inclusive, and welcoming environment for all faculty, staff, students, and visitors?

**Approval, return, or denial of new or revised policy or procedure:** Once all required documents are completed, the appropriate EC member will submit the proposed policy or procedure to the APPC. APPC will determine whether the policy or procedure will be forwarded on to EC for final approval, returned to the initiator, or denied.

If **approved by EC**, the Vice President of Administrative Services will update the Administrative Policies and Procedures Manual and communicate all changes to the college community.

If **returned**, the proposed revision or creation of a policy or procedure will be returned to the originator and sponsoring EC member with instruction of needs for additional consideration.

If **denied**, all forms will be returned to originator and EC member with information for reasoning for not adopting the requested revision or creation.

**Resubmission of new or revised policy or procedure:** Should the proposal be returned or denied, it may be re-submitted for approval by including the original request along with an updated request that clearly delineates what changes were made and how these changes address the instructions and reasoning for return or denial of the original request.



# Financial Statements Audit Report Clark College

For the period July 1, 2018 through June 30, 2019

Published February 20, 2020 Report No. 1025708





# Office of the Washington State Auditor Pat McCarthy

February 20, 2020

Board of Trustees Clark College Vancouver, Washington

# **Report on Financial Statements**

Please find attached our report on Clark College's financial statements.

We are issuing this report in order to provide information on the College's financial condition.

Sincerely,

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Pat McCarthy State Auditor Olympia, WA

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# INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS

# Clark College July 1, 2018 through June 30, 2019

Board of Trustees Clark College Vancouver, Washington

We have audited, in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States, the financial statements of the business-type activities and the aggregate discretely presented component units of Clark College, as of and for the year ended June 30, 2019, and the related notes to the financial statements, which collectively comprise the College's basic financial statements, and have issued our report thereon dated February 13, 2020.

Our report includes a reference to other auditors who audited the financial statements of the Clark College Foundation (the Foundation), as described in our report on the College's financial statements. This report includes our consideration of the results of the other auditor's testing of internal control over financial reporting and compliance and other matters that are reported on separately by those other auditors. However, this report, insofar as it relates to the results of the other auditors, is based solely on the report of the other auditors. The financial statements of the Foundation were not audited in accordance with *Government Auditing Standards* and accordingly this report does not include reporting on internal control over financial reporting or instances of reportable noncompliance associated with the Foundation. The Foundation's prior year comparative information has been derived from the Foundation's basic financial statements for the year ended June 30, 2018, on which other auditors issued their report dated November 13, 2018.

The financial statements of Clark College, an agency of the state of Washington, are intended to present the financial position, and the changes in financial position, and cash flows of only the respective portion of the activities of the state of Washington that is attributable to the transactions of the College and its aggregate discretely presented component units. They do not purport to, and do not, present fairly the financial position of the state of Washington as of June 30, 2019, the

changes in its financial position, or where applicable, its cash flows for the year then ended in conformity with accounting principles generally accepted in the United States of America. Our opinion is not modified with respect to this matter.

## INTERNAL CONTROL OVER FINANCIAL REPORTING

In planning and performing our audit of the financial statements, we considered the College's internal control over financial reporting (internal control) to determine the audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the College's internal control. Accordingly, we do not express an opinion on the effectiveness of the College's internal control.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control such that there is a reasonable possibility that a material misstatement of the College's financial statements will not be prevented, or detected and corrected on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

# **COMPLIANCE AND OTHER MATTERS**

As part of obtaining reasonable assurance about whether the College's financial statements are free from material misstatement, we performed tests of the College's compliance with certain provisions of laws, regulations, contracts and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion.

The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

# **PURPOSE OF THIS REPORT**

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the College's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the College's internal control and compliance. Accordingly, this communication is not suitable for any other purpose. However, this report is a matter of public record and its distribution is not limited. It also serves to disseminate information to the public as a reporting tool to help citizens assess government operations.

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Pat McCarthy State Auditor Olympia, WA

February 13, 2020

# INDEPENDENT AUDITOR'S REPORT ON FINANCIAL STATEMENTS

# Clark College July 1, 2018 through June 30, 2019

Board of Trustees Clark College Vancouver, Washington

## **REPORT ON THE FINANCIAL STATEMENTS**

We have audited the accompanying financial statements of the business-type activities and the aggregate discretely presented component units of Clark College, as of and for the year ended June 30, 2019, and the related notes to the financial statements, which collectively comprise the College's basic financial statements as listed on page 11.

#### Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

#### Auditor's Responsibility

Our responsibility is to express opinions on these financial statements based on our audit. We did not audit the financial statements of the Clark College Foundation (the Foundation), which represents 100 percent of the assets, net position and revenues of the aggregate discretely component units. Those statements were audited by other auditors, whose report has been furnished to us, and our opinion, insofar as it relates to the amounts included for the Foundation, is based solely on the report of the other auditors. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement. The financial statements of the Foundation were not audited in accordance with *Government Auditing Standards*.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the College's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the College's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

### **Opinions**

In our opinion, based on our audit and the report of the other auditors, the financial statements referred to above present fairly, in all material respects, the respective financial position of the business-type activities and the aggregate discretely presented component units of Clark College, as of June 30, 2019, and the respective changes in financial position, and cash flows thereof for the year then ended in accordance with accounting principles generally accepted in the United States of America.

#### **Matters of Emphasis**

As discussed in Note 1, the financial statements of Clark College, an agency of the state of Washington, are intended to present the financial position, and the changes in financial position, and cash flows of only the respective portion of the activities of the state of Washington that is attributable to the transactions of the College and its aggregate discretely presented component units. They do not purport to, and do not, present fairly the financial position of the state of Washington as of June 30, 2019, the changes in its financial position, or where applicable, its cash flows for the year then ended in conformity with accounting principles generally accepted in the United States of America. Our opinion is not modified with respect to this matter.

#### **Other Matters**

#### **Prior-Year Comparative Information**

The financial statements include summarized prior-year comparative information for the Foundation. Such information does not include all of the information required for a presentation in conformity with accounting principles generally accepted in the United States of America. Accordingly, such information should be read in conjunction with the Foundation's financial statements for the year ended June 30, 2018, from which such summarized information was derived. Other auditors have previously audited the Foundation's 2018 basic financial statements and they expressed an unmodified opinion in their report dated November 13, 2018.

#### **Required Supplementary Information**

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis and required supplementary information listed on page 11 be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

# OTHER REPORTING REQUIRED BY GOVERNMENT AUDITING STANDARDS

In accordance with *Government Auditing Standards*, we have also issued our report dated February 13, 2020 on our consideration of the College's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on internal control over financial report financial report is an

integral part of an audit performed in accordance with *Government Auditing Standards* in considering the College's internal control over financial reporting and compliance.

Tat Marthy

Pat McCarthy State Auditor Olympia, WA

February 13, 2020

#### FINANCIAL SECTION

# Clark College July 1, 2018 through June 30, 2019

## **REQUIRED SUPPLEMENTARY INFORMATION**

Management's Discussion and Analysis – 2019

#### **BASIC FINANCIAL STATEMENTS**

College Statement of Net Position – 2019 Foundation Statement of Net Position – 2019 College Statement of Revenues, Expenses and Changes in Net Assets – 2019 Foundation Statement of Activities and Changes in Net Position – 2019 College Statement of Cash Flows – 2019 Foundation Statement of Cash Flows – 2019 Notes to Financial Statements – 2019

#### **REQUIRED SUPPLEMENTARY INFORMATION**

Schedule of Clark College's Proportionate Share of Net Pension Liability – PERS 1, PERS 2/3, TRS 1, TRS 2/3 – 2019
Schedule of Employer Contributions – PERS 1, PERS 2/3, TRS 1, TRS 2/3 – 2019
Schedule of Changes in the Total Pension Liability and Related Ratios – State Board Retirement Plan – 2019
Schedule of Changes in the Total OPEB Liability and Related Ratios – 2019

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#### **Management's Discussion and Analysis**

#### **Clark College**

The following discussion and analysis provides an overview of the financial position and activities of Clark College (the College) for the fiscal year ended June 30, 2019 (FY 2019). This overview provides readers with an objective and easily readable analysis of the College's financial performance for the year, based on currently known facts and conditions. This discussion has been prepared by management and should be read in conjunction with the College's financial statements and accompanying note disclosures.

#### Reporting Entity

Clark College is one of thirty public community and technical college districts in the state of Washington, providing comprehensive, open-door academic programs, workforce education, basic skills and community service educational programs to approximately 12,000 students. The College confers associates degrees, certificates and high school diplomas. The College was established in 1933. Its primary purpose is to provide opportunities for diverse learners to achieve their educational and professional goals, thereby enriching the social, cultural, and economic environment of our region and the global community.

# The College's main campus is located in Vancouver, Washington, a community of about 175,000 residents. The College also offers classes at our satellite locations in east Vancouver at the Columbia Tech Center, and in north Vancouver on the campus of Washington State University Vancouver. Economic and Community Development classes are offered at the Columbia Tech Center location. The College is currently planning for an additional location in north Clark County. The College is governed by a five member Board of Trustees appointed by the governor with the consent of the state Senate. By statute, the Board of Trustees has full control of the College, except as otherwise provided by law.

#### Using the Financial Statements

The financial statements presented in this report encompass the College and its component unit, the Clark College Foundation. The



College's financial statements include the Statement of Net Position; the Statement of Revenues, Expenses and Changes in Net Position, and the Statement of Cash Flows. The Statement of Net Position provides information about the College as of June 30, 2019. The Statement of Revenue, Expenses and Changes in Net Position and the Statement of Cash flows provide information about operations and activities over the entire fiscal year. Together, these statements, along with the accompanying notes, provide a comprehensive way to assess the College's financial health.

The Statement of Net Position and Statement of Revenues, Expenses and Changes in Net Position are reported under the accrual basis of accounting where all of the current year's revenues and expenses are taken into account regardless of when cash is received or payments are made. Full accrual statements are intended to provide a view of the College's financial position similar to that presented by most private-sector companies. These financial statements are prepared in accordance with generally accepted accounting principles as prescribed by the Governmental Accounting Standards Board (GASB), which establishes standards for external financial reporting for public colleges and

universities. The full scope of the College's activities is considered to be a single business-type activity and accordingly, is reported within a single column in the basic financial statements.

#### **Statement of Net Position**

The Statement of Net Position provides information about the College's financial position, and presents the College's assets, liabilities, and net position at year-end and includes all assets and liabilities of the College. A condensed Statement of Net Position is as follows:

<b>Condensed Statement of Net Position</b> As of June 30th	FY 2019	FY 2018
Assets		
Current Assets	24,436,896	22,623,237
Capital Assets, net	 134,517,386	138,266,040
Total Assets	\$ 158,954,282	\$ 160,889,277
Deferred Outflows		
Deferred Outflows Related to Pensions	\$ 3,431,593	\$ 2,796,742
Deferred Outflows Related to OPEB	\$ 1,637,172	\$ 570,914
Total Deferred Outflows	\$ 5,068,765	\$ 3,367,656
Liabilities		
Current Liabilities	6,898,901	10,288,895
Other Liabilities, non-current	55,597,977	60,869,127
Total Liabilities	\$ 62,496,878	\$ 71,158,022
Deferred Inflows		
Deferred Inflows Related to Pensions	\$ 4,685,600	\$ 3,675,968
Deferred Inflows Related to OPEB	\$ 13,317,846	\$ 5,869,654
Total Deferred Inflows	\$ 18,003,446	\$ 9,545,622
Net Position		
Net Investment in Capital Assets	127,376,755	130,383,587
Restricted	894,855	1,003,106
Unrestricted	 (44,748,887)	(47,833,404)
Total Net Position, as restated	 83,522,723	83,553,289

Current assets consist primarily of cash, investments, various accounts receivables and inventories. The increase of current assets in FY 2019 can be attributed to an increase in the accounts receivable, primarily due to an increase in the receivable due from the State Treasurer related to expenditures at year-end associated with the College's operating allocation.

Net capital assets decreased by \$3,748,654 from FY 2018 to FY 2019. After taking into consideration current depreciation expense of \$4,322,423 the majority of the increase is the result of the work in progress related to the College's capital project at Boschma Farms.

Deferred outflows of resources and deferred inflows of resources represent pension-related deferrals associated with the implementation of GASB Statement No. 68 in FY 2015, Statement No. 73 in FY 2017, and Statement No. 75 in FY 2018. The College recorded \$2,796,742 in FY 2018 and \$3,431,593 in FY 2019 of pensionrelated deferred outflows. The increase in deferred outflows related to pensions reflect the College's proportionate share of an increase in the state-wide amounts reported by the Department of Retirement Services due to differences between projected and actual experience related to the actuarial assumptions. In addition, the College recorded a deferred outflows related to Other Post Employment Benefits (OPEB) in the amount of \$1,637,172, which reflects the college's proportionate share of the state-wide difference between expected and actual experiences as well as employer contributions subsequent to the measurement date.

Similarly, the increase in deferred inflows in 2019 reflects the increase in difference between projected and actual investment earnings on the state's pension



plans. The College recorded \$3,675,968 in FY 2018 and \$4,685,600 in FY2019 of pension-related deferred inflows. The increase reflects the change in proportionate share. Additionally, the College recorded a deferred inflows related to OPEB in the amount of \$13,317,846, which is related to changes in assumptions as well as the college's change in proportionate liability.

Current liabilities include amounts payable to suppliers for goods and services, accrued payroll and related liabilities, deposits held for others, the short-term portion of Certificates of Participation debt, unearned revenue, as well as the short-term portion of pension and OPEB liabilities. Current liabilities can fluctuate from year to year depending on the timeliness of vendor invoices and resulting vendor payments, especially in the area of capital assets and improvements.

The decrease in current liabilities from FY 2018 to FY 2019 is primarily the result of GASB Statement No. 75 OPEB liability reporting due to favorable changes in the actuarial assumptions. In addition, the College estimated, based on a three-year average, a portion of vacation and sick leave liability to be accrued as a short-term liability.

Non-current liabilities primarily consist of the amount of vacation and sick leave earned but not yet used by employees, the long term portion of Certificates of Participation debt, the College's share of the pension liabilities, and the College's share of the OPEB liability.

Net position represents the value of the College's assets and deferred outflows after liabilities and deferred inflows are deducted. The College is required by accounting standards to report its net position in four categories:

*Net Investment in Capital Assets* – The College's total investment in property, plant, equipment, and infrastructure net of accumulated depreciation and outstanding debt obligations related to those capital assets. Changes in these balances are discussed above.

#### **Restricted:**

*Nonexpendable* – consists of funds which a donor or external party has imposed the restriction that the corpus or principal is not available for expenses but for investment purposes only. Historically, donors interested in establishing such funds to benefit the College or its students have chosen to do so through the Foundation. As a result, the College is not reporting any balance in this category.

*Expendable* – resources the College is legally or contractually obligated to spend in accordance with restrictions placed by donor and/or external parties who have placed time or purpose restrictions on the use of the asset. The expendable balance for the College is funds held for student loans and institutional financial aid funds per RCW 28B.15.820.

**Unrestricted:** Includes all other assets not subject to externally imposed restrictions, but which may be designated or obligated for specific purposes by the Board of Trustees or Executive Cabinet. Prudent balances are maintained for use as working capital, as a reserve against emergencies and for other purposes, in accordance with policies established by the Board of Trustees.

Net Position As of June 30th	FY 2019	FY 2018	
Net investment in capital assets	\$127,376,755	\$130,383,587	
Restricted			
Expendable - Grants in Aid	859,851	967,542	
Expendable - Student Loans	35,004	35,564	
Unrestricted	(44,748,887)	(47,833,404)	
Total Net Position	\$83,522,723	\$83,553,289	

#### Statement of Revenues, Expenses and Changes in Net Position

The Statement of Revenues, Expenses and Changes in Net Position accounts for the College's changes in total net position during FY 2019. The objective of the statement is to present the revenues earned, both operating and non-operating, and the expenses incurred by the College, along with any other revenue, expenses, and gains and losses of the College.

Generally, operating revenues are earned by the College in exchange for providing goods and services. Tuition, grants and contracts are included in this category. In contrast, non-operating revenues include monies the College receives from another government agency without directly giving equal value to that agency in return. Accounting standards require that the College categorize state operating appropriations and Pell Grants as non-operating revenues.

Operating expenses are expenses incurred in the normal operation of the College, including depreciation on property and equipment. When operating revenues, excluding state appropriations and Pell Grants, are measured against operating expenses, the College shows an operating loss. The operating loss is reflective of the external funding necessary to keep tuition lower than the cost of the services provided.

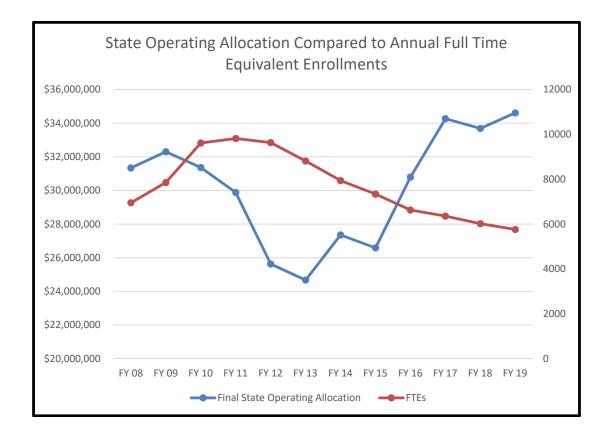
A condensed comparison of the College's revenues, expenses and changes in net position for the years ended June 30, 2019 and 2018 is presented as follows:

#### Condensed Statement of Revenues, Expenses, and Changes in Net Position

As of June 30th	FY 2019	FY 2018	Change
Operating Revenues			
Student tuition and fees, net	\$ 21,364,524	\$ 20,574,862 \$	789,662
Auxiliary enterprise sales	6,035,136	5,937,046	98,090
State and local grants and contracts	26,890,528	23,930,896	2,959,632
Federal grants and contracts	808,403	623,557	184,846
Other operating revenues	 240,683	1,187,553	(946,870)
Total operating revenues	55,339,274	52,253,914	3,085,360
Operating Expenses	 (100,227,976)	(101,083,253)	855,277
Operating Loss	 (44,888,702)	(48,829,339)	3,940,637
Non-operating revenues			
State appropriations	34,613,656	33,689,064	924,592
Federal Pell grant revenue	11,029,047	11,803,483	(774,436)
Investment income, net	325,352	245,144	80,208
Non-operating expenses	 (3,226,939)	(3,182,567)	(44,372)
Net non-operating revenues (expense)	 42,741,116	42,555,124	185,992
Income (loss) before capital contributions	 (2,147,586)	(6,274,215)	4,126,629
Capital Appropriations and Contributions	 2,117,020	851,317	1,265,703
Change in Net Position	 (30,566)	(5,422,898)	5,392,332
Net Position, Beginning of the Year	 83,553,289	128,063,544	(44,510,255)
Change in Accounting Principle	 0	(39,087,357)	39,087,357
Net Position, End of the Year	\$ 83,522,723	\$ 83,553,289 \$	(30,566)

#### Revenues

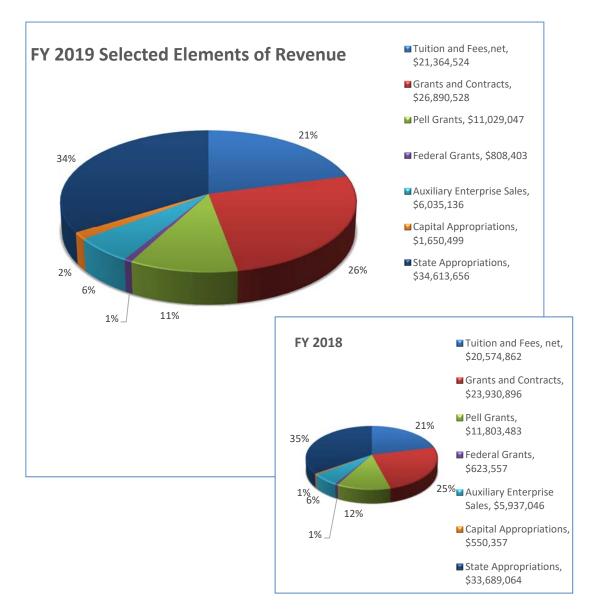
The state of Washington appropriates funds to the community college system as a whole. The State Board for Community and Technical Colleges (SBCTC) then allocates monies to each college. In FY 2017, the SBCTC moved forward with a new allocation model, allocating funds to each of the 34 Colleges based on 3-year average FTE actuals. In FY 2017, the College saw a small increase in its state allocation due to the implementation of this new model. However, the Colleges allocation was slightly reduced in FY 2019 to reflect a reduction in its funded enrollment target or FTE, and associated funding. The College also reflected an increase in funding related to salary and benefit cost increases.



In FY 2019, the College's increase in tuition and fee revenue is primarily attributable to a 2.2% increase in tuition rates. In addition, the scholarship discount and allowances decreased by nearly \$1 million, which is directly related to guidance from the SBCTC related to changing Chapter 33 Veterans Benefits from a third party payment to a direct pass through, Pell Grant revenues declined slightly, as other forms of financial aid were utilized. For FY 2019, the College attempted to keep other fees as stable as possible, resulting in only small changes in these revenues.



In FY 2019, state and local operating grant and contract revenues increased by \$2,959,632 when compared with FY 2018. This is primarily attributable to a steady increase in Running Start enrollments as well as an increase in the Running Start reimbursement rates. The College continued to serve students under the terms of contracted programs. The College contracts with local high schools to enroll Running Start students who earn both high school and college credit for these courses.



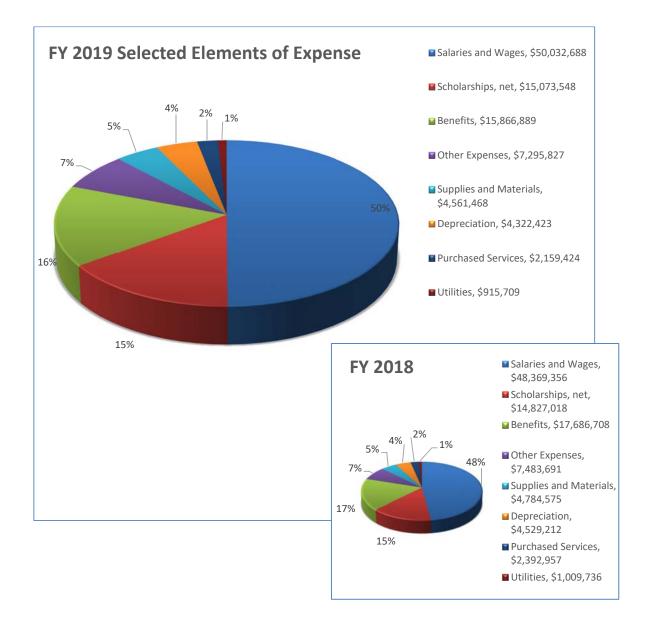
The College receives capital spending authority on a biennial basis. In accordance with accounting standards, the amount shown as capital appropriation revenue on the financial statements is the amount expended in the current year. Expenses from capital project funds that do not meet accounting standards for capitalization are reported as operating expenses. Those expenses that meet the capitalization standard are not shown as expense in the current period and are instead recognized as depreciation expense over the expected useful life of the asset.

#### Expenses

Faced with severe budget cuts over the past six years, the College has continuously sought opportunities to identify savings and efficiencies, while also looking at opportunities for innovation.

More recently, in FY 2019, salary costs increased by over \$1.7 million as a direct result of the salary increase appropriated by the Legislature. Benefits decreased by approximately \$1.8 million as a result pension accrual adjustments related to GASB 68, 73 and 75.

Scholarships including financial aid increased by approximately \$247,000 in FY 2019. The College has continued to educate students on financial literacy, encouraging a reduction in loans taken out by our students. Other Expenses, supplies and materials, purchased services, and utilities combined for a decrease of \$738,000, all attributable to the College's continued efforts to operate more efficiently. Certain capital project costs do not meet accounting criteria for capitalization as part of the cost of the building and are instead recognized as supplies and materials or purchased services costs. These fluctuations are normal.



#### **Capital Assets and Long-Term Debt Activities**

The community and technical college system submits a single prioritized request to the Office of Financial Management and the Legislature for appropriated capital funds, which includes major projects, minor projects, repairs, emergency funds, alternative financing and major leases. The primary funding source for college capital projects is state general obligation bonds. In recent years, declining state revenues significantly reduced the state's debt capacity. This trend is expected to continue to impact the number of new projects that can be financed. In FY 2017, the College elected to finance the renovation of the Culinary Arts facility with Certificate of Participation debt. Additional information regarding the Certificate of Participation debt can be found in Note 14.

At June 30, 2019, the College had invested \$134,517,386 in capital assets, net of accumulated depreciation. This represents a decrease of \$3,748,654 from last year, as shown in the following table.

Asset Type	June 30, 2019	June 30, 2018	Change
Land	\$11,021,429	\$11,021,429	\$0
Construction in Progress	\$358,392	\$0	\$358,392
Buildings, net	\$118,076,042	\$121,525,610	-\$3,449,568
Other Improvements and Infrastructure, net	\$2,649,716	\$2,914,038	-\$264,322
Equipment, net	\$2,171,310	\$2,552,204	-\$380,894
Library Resources, net	\$240,497	\$252,759	-\$12,262
Total Capital Assets, Net	\$134,517,386	\$138,266,040	-\$3,748,654

The decrease in net capital assets can be primarily attributed annual depreciation expense, but is offset slightly by a construction in process investment in Clark College at Boschma Farms, and normal replacement and acquisition of equipment and library resources. Additional information on capital assets can be found in Note 7.



Entrepreneurship Day 2019

At June 30, 2019, the College had \$6,600,000 in outstanding debt. This represents a decrease of \$655,000 from last year. In FY 2017, the college entered into two Certificate of Participation loans, one for the renovation of the culinary arts facility and another for energy efficiency improvements.

Additional information of certificates of participation, long term debt and debt service schedules can be found in Notes 14 and 15 of the Notes to the Financial Statements.



Students performing in the theater production "God Spell"

#### **Economic Factors That May Affect the Future**

The 2019 legislative session was one of the most productive for higher education in many years. With passage of HB 2158 in May 2019, the state legislature created - for the first time - a dedicated revenue source for community and technical colleges. This, along with full funding from the state for faculty and staff wage increases, represented a significant investment in the two-year college system.

Locally, Clark College continues to face substantial financial challenges. Enrollment is in its seventh straight year of decline, leaving the college with less tuition revenue at a time of steadily

rising operational costs. Additionally on January 16, 2020, the College reached an agreement with the faculty union, to provide salary increases which will impact the College's operating budget commitments.

The College is also closely watching for signs of a possible recession in 2020. While it's not uncommon for college's to experience enrollment growth during an economic downturn, it's also not uncommon for state governments to freeze or cut funding for higher education as revenue shrinks. All of the new investments made in the last legislative session could be at risk if another significant economic slowdown occurs.

The State Board for Community and Technical Colleges has included construction funding for Clark's new, 70,000 square advanced manufacturing center at Boschma Farms as part of its supplemental budget request to the state legislature. If funding is approved, the College could break ground as early as July 2020. This ambitious project will enable the college to serve new enrollments in the high-demand advanced manufacturing field.

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# **College Statement of Net Position**

# **Clark College**

Statement of Net Position As of June 30, 2019

	201
Assets Current Assets	
Cash and cash equivalents (Note 3)	10,908,476
Restricted cash and cash equivalents (Note 3)	959,072
Accounts receivable, net (Note 4)	11,758,674
Student loans receivable, net (Note 5)	22,42
Inventories (Note 6)	708,16
Prepaid expenses	80,08
Total current assets	24,436,89
Non-Current Assets	
Non-depreciable capital assets (Note 7)	11,379,82
Depreciable capital assets, net (Note 7)	123,137,56
Total non-current assets	134,517,38
Total assets	158,954,28
Deferred Outflows of Resources	
Deferred outlows related to pensions (Note 18)	3,431,593
Deferred outlows related to OPEB (Note 19)	1,637,17
Total deferred outlows of resources	5,068,76
Total deferred barrows of resources	
iabilities	
Current Liabilities	
Accounts payable	609,34
Accrued liabilities (Note 9)	2,677,83
Compensated absences (Note 12)	421,82
Deposits payable	128,19
Unearned revenue (Note 10)	1,711,71
Certificates of participation, current portion (Note 14 and 15)	690,00
Total pension liability, current portion (Note 18)	95,33
OPEB liability, current portion (Note 19)	564,65
Total current liabilities	6,898,90
Non-Current Liabilities	F F(1 04
Compensated absences (Note 12)	5,561,94
Net pension liability, long term portion (Note 18)	8,446,72
Total pension liability, long term portion (Note 18)	4,545,36
OPEB liability, long term portion (Note 19)	30,187,89
Unamortized premium (Note 14 and 16)	946,04
Certificates of participation, long term portion (Note 14 and 15)	5,910,00
Total non-current liabilities	55,597,97
Total liabilities Deferred Inflows of Resources	62,496,87
	A COE CO
Deferred inflows related to pensions (Note 18) Deferred inflows related to OPEB (Note 19)	4,685,60
Total deferred inflows related to OPEB (Note 19)	13,317,84 18,003,44
Total deferred millows of resources	10,000,440
let Position	
Net Investment in Capital Assets	127,376,75
Restricted for:	
Expendable	859,85
Student loans	35,004
Unrestricted	(44,748,88
Total Net Position	83,522,72

The notes to the financial statements are an integral part of this statement

# Clark College Foundation Statements of Financial Position June 30, 2019 (With Summarized Financial Information for June 30, 2018)

	8		Ju	ine 30, 2019			J	une 30, 2018		
	Without Donor With Donor Restrictions Restrictions Total				A DESCRIPTION OF A DESC					Total
ASSETS										
Cash	\$	81,766	\$	-	\$	81,766	5	32,573		
Investments		17,194,915		67,660,885		84,855,800		83,155,576		
Pledges and other receivables, net		265,344		7,132,368		7,397,712		5,163,156		
Other assets		312,012				312,012		337,341		
Split-interest agreements				1,880,756		1,880,756		1,182,209		
Property and equipment, net		742,649		20 24		742,649		1,322,215		
Land held for contribution and										
development	2	12,079,110	-	92 <sub>10</sub>		12,079,110	_	11,974,992		
Total assets	\$	30,675,796	\$	76,674,009	s	107,349,805	\$	103,168,062		
IABILITIES AND NET ASSETS										
Accounts payable and accrued										
liabilities	\$	983,157	\$	190.816	S	1,173,973	\$	986,229		
Due to/from		50,588		(50,588)		-		-		
Payable for Weber assets		15,899		558,572		574,471				
Split-interest agreement liabilities		36,950		1,079,853		1,116,803		685,224		
Notes payable		lis Litra		20 Au		192 - 194 F		2,082,091		
Total liabilities	-	1,086,594		1,778,653		2,865,247		3,753, <mark>544</mark>		
Net assets										
Without donor restrictions With donor restrictions		29,589,202		×		29,589,202		29,474,982		
Time or purpose restricted		543		15,067,765		15,067,765		15,345,450		
Perpetual in nature		-	-	59,827,591		59,827,591		54,594,086		
Total net assets		29,589,202		74,895,356		104,484,558		99,414,518		
Total liabilities and net assets		30,675,796	s	76,674,009	S	107,349,805	\$	103,168,062		

# **College Statement of Revenues, Expenses and Changes in Net Position**

# **Clark College**

Statement of Revenues, Expenses and Changes in Net Position For the Year Ended June 30, 2019

	2019
Operating Revenues	
Student tuition and fees	28,865,280
Less scholarship discounts and allowances	(7,500,756)
Auxiliary enterprise sales	6,035,136
State and local grants and contracts	26,890,528
Federal grants and contracts	808,403
Other operating revenues	240,683
Total operating revenue	55,339,274
Operating Expenses	
Salaries and wages	50,032,688
Benefits	15,866,889
Scholarships, net of discounts	15,073,548
Other expense	7,295,827
Supplies and materials	4,561,468
Depreciation	4,322,423
Purchased services	2,159,424
Utilities	915,709
Total operating expenses	100,227,976
Operating income (loss)	(44,888,702)
Non-Operating Revenues (Expenses)	
State appropriations	34,613,656
Federal Pell grant revenue	11,029,047
Investment income, gains and losses	325,352
Gain on disposal	39,628
Building fee remittance	(2,345,853)
Innovation fund remittance	(563,348)
Interest on indebtedness	(357,366)
Net non-operating revenues (expenses)	42,741,116
Income or (loss) before capital contributions	(2,147,586)
Capital appropriations	1,650,499
Capital contribution-Foundation	466,521
Increase (decrease) in net position	(30,566)
Net Position	
Net position, beginning of year	83,553,289
Net position, end of year	83,522,723

The notes to the financial statements are an integral part of this statement

# Foundation Statement of Activities and Changes in Net Position

# Clark College Foundation Statements of Activities Year Ended June 30, 2019 (With Summarized Financial Information for the Year Ended June 30, 2018)

	· · · · · · · · · · · · · · · · · · ·		J	lune 30, 2019			J	une 30, 2018
		ithout Donor Restrictions		With Donor Restrictions		Total		Total
SUPPORT, REVENUE, AND GAINS	27	2		8			53	
Support								
Contributions	\$	586,858	\$	8,129,022	\$	8,715,880	\$	4,494,363
Donated services and use of facility	32 <b></b>	58,085		-	<u></u>	58,085	-	58,085
Total support	2	644,943		8,129,022		8,773,965		4,552,448
Revenue and gains								
Special events and other		7,805		95,566		103,371		117,169
Loss on disposal of property								
and equipment		(238)		-		(238)		(45,001)
Investment return, net		2,778,100		528,973		3,307,073		6,676,846
Change in value of split-interest								
agreements	<u> 19</u>	(4,532)	/	(78,345)	155	(82,877)	-	20,776
Total revenue and gains		2,781,135		546,194		3,327,329		6,769,790
Net assets released from restrictions and								
other redesignations	3 <del></del>	3,719,396		(3,719,396)		-	_	-
Total support, revenue, and gains	<u>84</u>	7,145,474		4,955,820	100	12,101,294	-	11,322,238
EXPENSES								
Program services								
College program and capital support		2,718,910		12		2,718,910		2,492,922
Scholarships	. <u> </u>	1,174,984				1,174,984		960,649
Total program services	<u> </u>	3,893,894			-	3,893,894	-2	3,453,571
Supporting services								
Fundraising		1,176,030				1,176,030		987,725
Management and general		837,903				837,903		837,323
Donation of Weber assets		1,123,427		-		1,123,427	_	1
Total supporting services	<u> -</u>	3,137,360		-		3,137,360		1,825,048
Total expenses		7,031,254				7,031,254		5,278,619
CHANGE IN NET ASSETS		114,220		4,955,820		5,070,040		6, <mark>043</mark> ,619
NET ASSETS, beginning of year		29,474,982		69,939,536		99,414,518		93,370,899
NET ASSETS, end of year	\$	29,589,202	\$	74,895,356	s	104,484,558	\$	99,414,518
			_		_		_	

The notes to the financial statements are an integral part of this statement

# **College Statement of Cash Flows**

# **Clark College**

Statement of Cash Flows For the Years Ended June 30, 2019

	2019
Cash flow from operating activities	
Student tuition and fees, net	21,305,741
Grants and contracts	28,207,150
Payments to vendors	(7,182,328)
Payments for utilities	(980,223)
Payments to employees	(49,701,407)
Payments for benefits	(16,724,830)
Auxiliary enterprise sales	5,960,014
Payments for scholarships	(15,073,548)
Loans issued to students	(48,119)
Collection of loans to students	48,326
Other receipts	(8,683,253)
Net cash used by operating activities	(42,872,477)
Cash flow from noncapital financing activities	
State appropriations	29,114,398
Pell grants	11,029,047
Building fee remittance	(2,359,561)
Innovation fund remittance	(551,115)
Principal paid on noncapital debt	(30,000)
Interest paid on noncapital debt	(16,550)
Net cash provided by noncapital financing activities	37,186,219
Cash flow from capital and related financing activities	
Capital appropriations	1,449,604
Capital contribution-Foundation	466,521
Purchases of capital assets	(573,770)
Proceeds from the sale of capital assets	35,066
Principal paid on capital debt	(625,000)
Interest paid on capital debt	(340,816)
Net cash used by capital and related financing activities	411,605
Cash flow from investing activities	
Income of investments	325,352
Net cash provided by investing activities	325,352
Increase (decrease) in cash and cash equivalents	(4,949,301)
Cash and cash equivalents at the beginning of the year	16,816,848
Cash and cash equivalents at the end of the year	11,867,547

The notes to the financial statements are an integral part of this statement

# Statement of Cash Flows, continued

Reconciliation of Operating Loss to Net Cash used by Operating Activities
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Operating Loss	\$	(44,888,702)			
Adjustments to reconcile net loss to net cash used by operating activities					
Depreciation expense	\$	4,322,423			
Changes in assets and liabilities					
Receivables, net	\$	(1,143,845)			
Inventories		33,286			
Other assets		53,410			
Accounts payable		(200,564)			
Accrued liabilities		(415,845)			
Deferred revenue		(48,177)			
Compensated absences		308,446			
Pension liability adjustment expense		(900,410)			
Deposits payable		7,294			
Loans to students		207			
Net cash used by operating activities	\$	(42,872,477)			

The notes to the financial statements are an intengral part of this statement

# **Foundation Statement of Cash Flows**

# Clark College Foundation Statements of Cash Flows

	2019			d June 30, 2018		
	-	2019	-	2018		
CASH FLOWS FROM OPERATING ACTIVITIES						
Change in net assets	\$	5,070,040	\$	6,043,619		
Adjustments to reconcile change in net assets to net cash used in operating activities						
Depreciation		30,372		42,162		
Loss on disposal of property and equipment		238		45,001		
Donation of Weber assets		1,123,427		-		
Contribution of property and equipment		- 10 <b>-</b>		(580,000)		
Unrealized loss (gain) on investments		843,904		(525,551)		
Realized gain on investments		(4,150,976)		(6,151,295)		
Change in value of split-interest agreements		82,877		(20,776)		
Contributions restricted to long-term investment		(6,582,984)		(1,752,797)		
Change in pledges receivable discount		(137,601)		(150,096)		
Increase (decrease) in cash due to changes in						
Pledges and other receivables		(2,096,955)		(559,045)		
Other assets		25,329		(216,511)		
Split-interest agreements		(781,424)		(107,156)		
Accounts payable and accrued liabilities		187,744		454,791		
Split-interest agreement liabilities	27	431,579	3-3-	134,122		
Net cash flows used in operating activities	8	(5,954,430)	5	(3,343,532)		
CASH FLOWS FROM INVESTING ACTIVITIES						
Purchase of property, equipment and land held		(104,118)		(39,050)		
Proceeds from sale of assets		the second second second		534,998		
Purchase of investments		(9,252,786)		(10,469,187)		
Proceeds from sale of investments		10,859,634	-	11,462,761		
Net cash flows from investing activities	2 <del>.</del>	1,502,730	-	1,489,522		
CASH FLOWS FROM FINANCING ACTIVITIES						
Principal payments on notes payable		(2,082,091)		(399,610)		
Contributions restricted to long-term investment	5 <del>1</del>	6,582,984	-	1,752,797		
Net cash flows from financing activities	2	4,500,893		1,353,187		
NET CHANGE IN CASH		49,193		(500,823)		
CASH, beginning of year	8	32,573	<u>83</u>	533,396		
CASH, end of year	\$	81,766	\$	32,573		
SUPPLEMENTAL DISCLOSURE OF NONCASH	87	10	212			
OPERATING ACTIVITIES						

The notes to the financial statements are an integral part of this statement

# **Notes to the Financial Statements**

June 30, 2019 These notes form an integral part of the financial statements.

## 1. Summary of Significant Accounting Policies

## **Financial Reporting Entity**

Clark College (the College) is a comprehensive community college offering open-door academic programs, workforce education, basic skills, and community services. The College confers associates degrees, certificates and high school diplomas. It is governed by a five-member Board of Trustees appointed by the Governor and confirmed by the state Senate.

The College is an agency of the State of Washington. The financial activity of the College is included in the State's Comprehensive Annual Financial Report.

The Clark College Foundation (the Foundation) is a separate but affiliated non-profit entity, incorporated under Washington law in 1973 and recognized as a tax exempt 501(c)(3) charity. The Foundation's charitable purpose is to help individuals, families and organizations blend their personal priorities with the charitable priorities of Clark College to create a growing base of diverse endowments as well as increasing range of current, planned, and periodically, strategic capital gifts that advance Clark College as an extraordinary community college. Because the majority of the Foundation's income and resources are restricted by donors and may only be used for the benefit of the College or its students, the Foundation is considered a component unit based on the criteria contained in Governmental Accounting Standards Board (GASB) Statement Nos. 61, 39 and 14. A component unit is an entity which is legally separate from the College, but has the potential to provide significant financial benefits to the College or whose relationship with the College is such that excluding it would cause the College's financial statements to be misleading or incomplete.

The Foundation's financial statements are discretely presented in this report. The Foundation's statements have been prepared in accordance with accounting principles generally accepted in the United States of America. Intra-entity transactions and balances between the College and the Foundation are not eliminated for financial statement presentation. During the fiscal year ended June 30, 2019, the Foundation distributed \$2,250,145 to the College for restricted and unrestricted purposes, which includes student scholarships, program support, and capital improvements. A copy of the Foundation's complete financial statements may be obtained from the Foundation's Administrative Offices at 360-992-2301.

#### **Basis of Presentation**

The financial statements have been prepared in accordance with GASB Statement No. 34, *Basic Financial Statements and Management Discussion and Analysis for State and Local Governments* as amended by GASB Statement No. 35, *Basic Financial Statements and Management Discussion and Analysis for Public Colleges and Universities*. For financial reporting purposes, the College is considered a special-purpose government engaged only in Business Type Activities (BTA). In accordance with BTA reporting, the College presents a Management's Discussion and Analysis; a Statement of Net Position; a Statement of Revenues, Expenses and Changes in Net Position; a Statement of Cash Flows; and Notes to the Financial Statements. The format provides a comprehensive, entity-wide perspective of the College's assets, deferred outflows, liabilities, deferred inflows, net position, revenues, expenses, changes in net position and cash flows.

#### **Basis of Accounting**

The financial statements of the College have been prepared using the economic resources measurement focus and the accrual basis of accounting. Under the accrual basis, revenues are recognized when earned and expenses are recorded when an obligation has been incurred, regardless of the timing of the cash flows. All significant intra-agency transactions have been eliminated. However, revenues and expenses from the College's auxiliary enterprises are treated as though the College were dealing with private vendors.

Non-exchange transactions, in which the College receives (or gives) value without directly giving (or receiving) equal value in exchange includes state and federal appropriations, and certain grants and donations. Revenues are recognized, net of estimated uncollectible amounts, as soon as all eligibility requirements imposed by the provider have been met.

The preparation of financial statements in conformity with accounting principles generally accepted in the United States of America requires management to make estimates and assumptions that affect the reported amounts of assets and liabilities and disclosure of contingent assets and liabilities at the date of the financial statements and the reported amounts of revenue and expenses during the reporting period. Actual results could differ from those estimates.

#### **Cash and Cash Equivalents**

Cash and cash equivalents include cash on hand and bank demand deposits. Cash equivalents are defined as highly liquid investments with an original maturity of 90 days or less. Funds invested through the Washington State Treasurer's Local Government Investment Pool (LGIP) are reported as cash equivalents. Cash and cash equivalents that are held with the intent to fund College operations are classified as current assets along with operating funds invested in the LGIP. The College records all cash, cash equivalents, and investments at amortized cost.

#### **Accounts Receivable**

Accounts receivable consists of tuition and fee charges to students and auxiliary enterprise services provided to students, faculty and staff. This also includes amounts due from federal, state and local governments or private sources as allowed under the terms of grants and contracts. Accounts receivable are shown net of estimated uncollectible amounts.

#### Inventories

Inventories, consisting primarily of merchandise for resale in the College bookstore and courserelated supplies, are valued at cost using the first in, first out (FIFO) method.

#### **Capital Assets**

In accordance with state law, capital assets constructed with state funds are owned by the State of Washington. Property titles are shown accordingly. However, responsibility for managing the assets rests with the College. As a result, the assets are included in the financial statements because excluding them would be misleading.

Land, buildings and equipment are recorded at cost, or if acquired by gift, at acquisition value at the date of the gift. GASB 34 guidance concerning preparing initial estimates for historical cost and accumulated depreciation related to infrastructure was followed. Capital additions, replacements and major renovations are capitalized. The value of assets constructed includes all material direct and indirect construction costs. Any interest costs incurred are capitalized during the period of construction. Routine repairs and maintenance are charged to operating expense in the year in which the expense was incurred. In accordance with the state capitalization policy, all land, intangible assets and software with a unit cost of \$1,000,000 or more, buildings and improvements with a unit cost of

\$100,000 or more, library collections with a total cost of \$5,000 or more and all other assets with a unit cost of \$5,000 or more are capitalized. Depreciation is computed using the straight line method over the estimated useful life of the asset as defined by the State of Washington's Office of Financial Management. Useful lives generally range from 15 to 50 years for buildings and improvements, 15 to 50 years for other improvements and infrastructure, 7 years for library resources and 2 to 10 years for most equipment and 11 to 40 years for heavy duty equipment.

In accordance with GASB Statement No. 42, the College reviews assets for impairment whenever events or changes in circumstances have indicated that the carrying amount of its assets might not be recoverable. Impaired assets are reported at the lower of cost or fair value. At June 30, 2019, no assets had been written down.

#### **Unearned Revenues**

Unearned revenues occur when funds have been collected prior to the end of the fiscal year but related to the subsequent fiscal year. Unearned revenues also include tuition and fees paid with financial aid funds. The College has recorded summer and fall quarter tuition and fees as unearned revenues.

#### **Tax Exemption**

The College is a tax-exempt organization under the provisions of Section 115 (1) of the Internal Revenue Code and is exempt from federal income taxes on related income.

#### **Pension Liability**

For purposes of measuring the net pension liability in accordance with GASB Statement No 68, deferred outflows of resources and deferred inflows of resources related to pensions, and pension expense, information about the fiduciary net position of the State of Washington Public Employees' Retirement System (PERS) and the Teachers' Retirement System (TRS) and additions to/deductions from PERS's and TRS's fiduciary net position have been determined on the same basis as they are reported by PERS and TRS. For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value.

Beginning in fiscal year 2017, the College also reports its share of the pension liability for the State Board Retirement Plan in accordance with GASB Statement No. 73, *Accounting and Financial Reporting for Pensions and Related Assets that are not within the Scope of GASB* Statement No. 68 (*Accounting and Financial Reporting for Pensions*). The reporting requirements are similar to GASB Statement No. 68 but use current fiscal year end as the measurement date for reporting the pension liabilities.

# **Other Postemployment Benefits Liability**

In fiscal year 2018, the College implemented GASB Statement No. 75, *Accounting and Financial Reporting for Postemployment Benefits Other than Pensions (OPEB)*. This Statement requires the College to recognize its proportionate share of the state's actuarially determined OPEB liability with a one year lag measurement date similar to GASB Statement No. 68.

#### **Deferred Outflows of Resources and Deferred Inflows of Resources**

Deferred outflows of resources represent consumption of net position that is applicable to a future period. Deferred inflows of resources represent acquisition of net position that is applicable to a future period.

Deferred outflows related to pensions are recorded when projected earnings on pension plan investments exceed actual earnings and are amortized to pension expense using a systematic and rational method over a closed period of time. Deferred inflows related to pensions are recorded when actual earnings on pension plan investments exceed projected earnings and are amortized in the same manner as deferred outflows.

Deferred outflows and inflows on pensions also include the difference between expected and actual experience with regard to economic or demographic factors; changes of assumptions about future economic, demographic, or other input factors; or changes in the college's proportionate share of pension liabilities. These are amortized over the average expected remaining service lives of all employees that are provided with pensions through each pension plan. Employer transactions to pension plans made subsequent to the measurement date are also deferred and reduce pension liabilities in the subsequent year.

The portion of differences between expected and actual experience with regard to economic or demographic factors, changes of assumptions about future economic or demographic factors, and changes in the college's proportionate share of OPEB liability that are not recognized in OPEB expense should be reported as deferred outflows of resources or deferred inflows of resources related to OPEB. Differences between projected and actual earning on OPEB plan investments that are not recognized in OPEB expense should be reported as deferred outflows of resources or deferred inflows of resources related to OPEB. Employer contributions to the OPEB plan subsequent to the measurement date of the collective OPEB liability should be recorded as deferred outflows of resources related to OPEB.

## **Net Position**

The College's net position is classified as follows:

*Net Investment in Capital Assets.* This represents the College's total investment in capital assets, net of outstanding debt obligations related to those capital assets.

*Restricted for Nonexpendable.* This consists of endowment and similar type funds for which donors or other outside sources have stipulated as a condition of the gift instrument that the principal is to be maintained inviolate and in perpetuity and invested for the purpose of producing present and future income which may either be expended or added to the principal.

*Restricted for Loans*. The loan funds are established for the explicit purpose of providing student support as prescribed by statute or granting authority.

*Restricted for Expendable.* These include resources the College is legally or contractually obligated to spend in accordance with restrictions imposed by third parties. The expendable balance for the College is funds held for student loans and institutional financial aid funds per RCW 28B.15.820.

*Unrestricted.* These represent resources derived from student tuition and fees, and sales and services of educational departments and auxiliary enterprises.

#### **Classification of Revenues and Expenses**

The College has classified its revenues and expenses as either operating or non-operating according to the following criteria:

*Operating Revenues.* This includes activities that have the characteristics of exchange transactions such as (1) student tuition and fees, net of waivers and scholarship discounts and allowances, (2) sales and services of auxiliary enterprises and (3) most federal, state and local grants and contracts which includes Running Start revenue and various grants for funding student tuition and operations.

*Operating Expenses*. Operating expenses include salaries, wages, fringe benefits, utilities, supplies and materials, purchased services, and depreciation.

*Non-operating Revenues.* This includes activities that have the characteristics of non-exchange transactions, such as gifts and contributions, Federal Pell grant revenue, state appropriations, investment income, and gain on disposal.

*Non-operating Expenses.* Non-operating expenses include state remittance related to the building fee and the innovation fee, interest on COP, and loss on disposal.

#### **Scholarship Discounts and Allowances**

Student tuition and fee revenues, and certain other revenues from students, are reported net of scholarship discounts and allowances in the Statement of Revenues, Expenses and Changes in Net Position. Scholarship discounts and allowances are the difference between the stated charge for goods and services provided by the College, and the amount that is paid by students and/or third parties making payments on the students' behalf. Certain governmental grants, such as Pell grants, and other federal, state or non-governmental programs are recorded as either operating or non-operating revenues in the College's financial statements. To the extent that revenues from such programs are used to satisfy tuition and fees and other student charges, the College has recorded a scholarship discount and allowance. Discounts and allowances for the year ending June 30, 2019 are \$7,500,756.

#### **State Appropriations**

The State of Washington appropriates funds to the College on both an annual and biennial basis. These revenues are reported as non-operating revenues on the Statements of Revenues, Expenses, and Changes in Net Position, and recognized as such when the related expenses are incurred.

## **Building and Innovation Fee Remittance**

Tuition collected includes amounts remitted to the Washington State Treasurer's office to be held and appropriated in future years. The Building Fee portion of tuition charged to students is an amount established by the Legislature and is subject to change annually. The fee provides funding for capital construction and projects on a system wide basis using a competitive biennial allocation process. The Building Fee is remitted on the 35<sup>th</sup> day of each quarter. The Innovation Fee was established in order to fund the State Board of Community and Technical College's Strategic Technology Plan. The use of the fund is to implement new ERP software across the entire system. On a monthly basis, the College's remits the portion of tuition collected for the Innovation Fee to the State Treasurer for allocation to SBCTC. These remittances are non-exchange transactions reported as an expense in the non-operating revenues and expenses section of the Statement of Revenues, Expenses and Changes in Net Position.

#### 2. Accounting and Reporting Changes

In November 2016, the GASB issued Statement No. 83, *Certain Asset Retirement Obligations*, to addresses accounting and financial reporting for certain asset retirement obligations (AROs). An ARO is a legally enforceable liability associated with the retirement of a tangible capital asset. A government that has legal obligations to perform future asset retirement activities related to its

tangible capital assets should recognize a liability based on the guidance in this Statement. The effective date of this Statement is fiscal year 2019. The College has determine that there were no AROs.

# **Accounting Standard Impacting the Future**

In June 2017, the GASB issued Statement No. 87, *Leases*, which will be in effect beginning fiscal year 2021. It establishes a single model for lease accounting based on the foundational principle that leases are financings of the right to use an underlying asset. Under this Statement, a lessee is required to recognize a lease liability and an intangible right-to-use lease asset, and a lessor is required to recognize a lease receivable and a deferred inflow of resources. The College is following the State's Office of Financial Management directives to prepare for the implementation of this Statement.

In June 2018, the GASB issued Statement No. 89, *Accounting for Interest Cost Incurred before the End of a Construction Period*, which will be effective for the fiscal year ending June 30, 2021. This Statement require that interest cost incurred before the end of a construction period be recognized as expense in the period in which the cost is incurred for financial statements prepared using the economic resources measurement focus. As a result, these costs will no longer be included in the capitalized cost of capital assets reported by the College. The Statement will be applied on a prospective basis and the interest costs capitalized prior to implementation will continue to be recognized as those assets are depreciated.

# 3. Deposits and Investments

## Deposits

Cash and cash equivalents include bank demand deposits, petty cash held at the College and unit shares in the Washington State Treasurer's Local Government Investment Pool (LGIP). The Office of the State Treasurer invests state treasury cash surpluses where funds can be disbursed at any time without prior notice or penalty. For reporting purposes, pooled investments are stated at amortized cost, which approximates fair value. For purposes of reporting cash flows, the state considers cash and pooled investments to be cash equivalents. Pooled investments include short-term, highly-liquid investments that are both readily convertible to cash and are so near their maturity dates that they present insignificant risk of changes in value because of changes in interest rates. For purposes of the statement of cash flows, the College considers all highly liquid investments with an original maturity of 90 days or less to be cash equivalents.

# Investments in Local Government Investment Pool (LGIP)

The College is a participant in the Local Government Investment Pool as authorized by Chapter 294, Laws of 1986, and is managed and operated by the Washington State Treasurer. The State Finance Committee is the administrator of the statute that created the pool and adopts rules. The State Treasurer is responsible for establishing the investment policy for the pool and reviews the policy annually and proposed changes are reviewed by the LGIP Advisory Committee. Investments in the LGIP, a qualified external investment pool, are reported at amortized cost which approximates fair value. The LGIP is an unrated external investment pool. The pool portfolio is invested in a manner that meets the maturity, quality, diversification and liquidity requirements set forth by the GASB Statement No. 79 for external investment pools that elect to measure, for financial reporting purposes, investments at amortized cost. The LGIP does not have any legally binding guarantees of share values. The LGIP does not impose liquidity fees or redemption gates on participant withdrawals.

The Office of the State Treasurer prepares a stand-alone LGIP financial report. A copy of the report is available from the Office of the State Treasurer, PO Box 40200, Olympia, Washington 98504-0200, online at <u>http://www.tre.wa.gov</u>.

As of June 30, 2019, the carrying amount of the College's cash and cash equivalents was \$11,867,547. The restricted cash included in total cash consists of amounts restricted for loans and institutional financial aid funds per RCW 28B.15.820. The classification is represented in the table below.

Cash and Cash Equivalents	2019
Local Government Investment Pool	\$ 10,058,261
Bank Demand	831,215
Restricted Cash - Held for Financial Aid	959,071
Petty Cash and Change Funds	19,000
Total Cash and Cash Equivalents	11,867,547

## **Custodial Credit Risks—Deposits**

Custodial credit risk for bank demand deposits is the risk that in the event of a bank failure, the College's deposits may not be returned to it. All of the College's demand deposits are with the Bank of America. All cash and equivalents, except for change funds and petty cash held by the College, are insured by the Federal Deposit Insurance Corporation (FDIC) or by collateral held by the Washington Public Deposit Protection Commission (PDPC).

#### Interest Rate Risk—Investments

While the College does not currently have any investments other than the LGIP, when investing historically, the College manages its exposure to interest rate changes by limiting the duration of investments to mature at various points in the year. The College administrative procedures 450.033 identifies investment parameters as ranging from overnight and up to one year in duration, depending on the stability of the cash balance and the annual cycle of cash liquidity needs.

#### **Concentration of Credit Risk—Investments**

State law limits College operating investments to the highest quality sectors of the domestic fixed income market and specifically excludes corporate stocks, corporate and foreign bonds, futures contracts, commodities, real estate, limited partnerships and negotiable certificates of deposit. College policy does not limit the amount the College may invest in any one issuer.

#### Custodial Credit Risk—Investments

Custodial credit risk for investments is the risk that in the event of the failure of the counterparty to a transaction, the College will not be able to recover the value of investment or collateral securities that are in the possession of an outside party. At June 30, 2019, the college did not have any investments other than the LGIP.

#### **Investment Expenses**

Investment income for the College is shown net of investment expenses. The investment expenses incurred for the fiscal year ended June 30, 2019 were \$944.

#### 4. Accounts Receivable

Accounts receivable consists of tuition and fee charges to students and auxiliary enterprise services provided to students, faculty and staff. It also includes amounts due from federal, state and local governments or private sources in connection with reimbursements of allowable expenses made according to sponsored agreements. At June 30, 2019, accounts receivable were as follows:

Accounts Receivable	2019
Due from State Appropriation	\$ 8,841,606
Student Tuition and Fees	1,198,616
Due from Other State Agencies	695,188
Due from Federal Government	734,679
Auxiliary Enterprises	35,257
Other	818,287
Subtotal	\$ 12,323,633
Less Allowance for Uncollectible Accounts	(564,959)
Accounts Receivable, net	\$ 11,758,674

# 5. Loans Receivable

Loans receivable as of June 30, 2019 consisted of student loans, as follows:

Loans Receivable	2019
Student Loans Receivable	\$ 26,794
Less Allowance for Uncollectible Accounts	\$ (4,369)
Loans Receivable, net	\$ 22,425

#### 6. Inventories

Merchandise inventories, stated at cost using the FIFO method, consisted of the following as of June 30, 2019:

Inventories	2019
Consumable Inventories	\$ 16,264
Merchandise Inventories	\$ 691,901
Inventories	\$ 708,165

#### 7. Capital Assets

A summary of the changes in capital assets for the year ended June 30, 2019 is presented as follows. The current year depreciation expense was \$4,322,423.

Capital Assets	Balance at June 30, 2018	Additions/ Transfers	Retirements	Balance at June 30, 2019	
Nondepreciable capital assets					
Land	\$ 11,021,429	\$ -	\$ -	\$ 11,021,429	
Construction in progress	0	358,392	-	358,392	
Subtotal	11,021,429	358,392	-	11,379,821	
Depreciable capital assets					
Buildings	171,324,792	-	-	171,324,792	
Improvements and infrastructure	7,260,924	0	-	7,260,924	
Equipment	9,623,102	166,795	(59,713)	9,730,184	
Library resources	3,993,206	48,750	-	4,041,956	
Subtotal	192,202,024	215,545	(59,713)	192,357,856	
Less accumulated depreciation					
Buildings	49,799,182	3,449,568	-	53,248,750	
Improvements and infrastructure	4,346,886	264,323	-	4,611,209	
Equipment	7,070,898	547,520	(59,545)	7,558,873	
Library resources	3,740,447	61,012	-	3,801,459	
Total accumulated depreciation	64,957,413	4,322,423	(59,545)	69,220,291	
Total depreciable capital assets	127,244,611	(4,106,878)	(168)	123,137,565	
Capital assets, net of accumulated depreciation	\$ 138,266,040	\$ (3,748,486)	\$ (168)	\$ 134,517,386	

#### 8. Deferred Outflows and Deferred Inflows of Resources

In addition to assets, the Statement of Net Position will sometimes report a separate section for deferred outflows of resources. This separate financial statement element represents a consumption of equity that applies to a future reporting period(s) and so will not be recognized as an outflow of resources (expense) until then. The category of deferred outflow of resources reported in the statement of net position relates to pensions.

Deferred outflows on pensions are recorded when projected earnings on pension plan investments exceed actual earnings and are amortized to pension expense using a systematic and rational method over a closed five-year period. Deferred outflows on pensions also include the difference between expected and actual experience with regard to economic or demographic factors; changes of assumptions about future economic, demographic, or other input factors; or changes in the state's proportionate share of net pension liability. These are amortized over the average expected remaining service lives of all employees that are provided with pensions through each pension plan. State contributions to pension plans made subsequent to the measurement date are also deferred and reduce net pension liability in the subsequent year.

Deferred outflows related to OPEB are recorded to reflect plan contributions made after the measurement date and reduce OPEB liability in the subsequent year.

In addition to liabilities, the Statement of Net Position will sometimes report a separate section for deferred inflows of resources. This separate financial statement element represents an acquisition of equity that applies to a future reporting period(s) and so will not be recognized as an inflow of

resources (revenue) until that time. Deferred inflows of resources reported by the College relate to pensions.

Deferred inflows on pensions are recorded when actual earnings on pension plan investments exceed projected earnings and are amortized to pension expense using a systematic and rational method over a closed five-year period. Deferred inflows on pensions also include the difference between expected and actual experience with regard to economic or demographic factors; changes of assumptions about future economic, demographic, or other input factors; or changes in the state's proportionate share of net pension liability. These are amortized over the average expected remaining service lives of all employees that are provided with pensions through each pension plan.

Deferred inflows related to OPEB are related to the College's proportionate share of the changes in assumptions.

#### 9. Accrued Liabilities

At June 30, 2019, accrued liabilities are the following:

Accrued Liabilities	2019
Amounts Owed to Employees	\$ 2,145,624
Amounts Held for Others and Retainage	532,210
Total Accrued Liabilities	\$ 2,677,834

#### **10. Unearned Revenue**

Unearned revenue is comprised of receipts that have not yet met revenue recognition criteria, as follows:

Unearned Revenue	2019
Summer and Fall Quarter Tuition and Fees	\$ 1,671,404
Other Deposits	40,306
Total Unearned Revenue	\$ 1,711,710

#### 11. Risk Management

The College is exposed to various risk of loss related to tort liability, injuries to employees, errors and omissions, theft of, damage to, and destruction of assets, and natural disasters. The College purchases insurance to mitigate these risks. Management believes such coverage is sufficient to preclude any significant uninsured losses for the covered risks.

The College purchases commercial property insurance through the master property program administered by the Department of Enterprise Services. The policy has a deductible of \$250,000 per occurrence and the policy limit is \$500,000,000 per occurrence. The College has had no claims in excess of the coverage amount within the past three years. The College currently has elected to have coverage for three buildings and the contents of eight buildings. The College made these selections by carefully evaluating building age, condition, contents, and use. The College assumes its potential property losses for all other buildings and contents on campus.

The College participates in a State of Washington risk management self-insurance program, which covers its exposure to tort, general damage and vehicle claims. Premiums paid to the State are based on actuarially determined projections and include allowances for payments of both outstanding and current liabilities. Coverage is provided up to \$10,000,000 for each claim with no deductible. The college has had no claims in excess of the coverage amount within the past three years.

The College, in accordance with state policy, pays unemployment claims on a pay-as-you-go basis. The college finances these costs by assessing all funds a monthly payroll expense for unemployment compensation for all employees. Payments made for claims from July 1, 2018 through June 30, 2019, were \$135,954. Cash reserves for unemployment compensation for all employees at June 30, 2019, were \$2,795.

# 12. Compensated Absences

At termination of employment, employees may receive cash payments for all accumulated vacation and compensatory time. Employees who retire get 25% of the value of their accumulated sick leave credited to a Voluntary Employees' Beneficiary Association (VEBA) account, which can be used for future medical expenses and insurance purposes. The amounts of unpaid vacation and compensatory time accumulated by College employees are accrued when incurred. An estimated amount, based on a three-year average payout, is accrued as a current liability. The remaining amount of accrued annual and sick leave is categorized as non-current liabilities. The accrued leave liability is shown below, as of June 30:

Leave Type		2019		2018		Change
Vacation		\$1,843,218		\$1,680,250		\$162,968
Sick		4,139,253		3,995,075		144,178
Compensatory		1,300		-		1,300
Total		\$5,983,771		\$5,675,325		\$308,446
Current Portion Long Term Portion	\$ \$	421,829 5,561,942	\$ \$	361,749 5,313,576	\$ \$	60,080 248,366

# 13. Leases Payable

The College has leases for property and office equipment with various vendors. These leases are classified as operating leases. As of June 30, 2019, the minimum lease payments under operating leases consist of the following:

Leases Payable			
Fiscal Year	Equ	ipment Leases	<b>Property Leases</b>
2020		132,331	355,758
2021		23,479	88,940
Total minimum lease payments	\$	155,810	\$ 444,698

# 14. Certificates of Participation Payable

In August 2016, the College obtained financing for a lighting, plumbing, and HVAC control upgrade through certificates of participation (COP), issued by the Washington Office of State Treasurer (OST) in the amount of \$496,205. The amount financed was \$440,000, as the bond sold for a premium of \$66,437, which the College will amortize over the life of the COP. The interest rate charged is 1.8536% and is for a 12-year term.

In February 2017, the College obtained financing to renovate the Gaiser Hall Culinary Arts Facility through certificates of participation (COP), issued by the Washington Office of State Treasurer (OST) in the amount of \$8,500,000. The amount financed was \$7,350,000, as the bond sold for a premium of \$1,168,215, which the College will amortize over the life of the COP. The interest rate charged is 2.27373% and is for a 10-year term.

The College's debt service requirements for these note agreements are as follows in Note 15.

## **15. Annual Debt Service Requirements**

Future debt service requirements for certificates of participation at June 30, 2019 are as follows:

Fiscal year	Principal	Interest	Total
2020	\$ 690,000 \$	327,300 \$	1,017,300
2021	720,000	292,800	1,012,800
2022	755,000	256,800	1,011,800
2023	795,000	219,050	1,014,050
2024	835,000	179,300	1,014,300
2025	875,000	137,550	1,012,550
2026	920,000	93,800	1,013,800
2027	965,000	47,800	1,012,800
2028	45,000	900	45,900
Total	\$ 6,600,000 \$	1,555,300 \$	8,155,300

# 16. Schedule of Long Term Liabilities

	Q	Balance outstanding 6/30/18	Additions	]	Reductions	(	Balance outs tanding 6/30/19	Current portion
Certificates of Participation	\$	7,255,000	\$ -	\$	655,000	\$	6,600,000	\$ 690,000
Compensated Absences	\$	5,675,325	\$ 2,322,614	\$	2,014,168	\$	5,983,771	\$ 421,829
Total pension obligation	\$	3,756,372	\$ 1,052,304	\$	167,976	\$	4,640,700	\$ 95,333
Net pension obligation	\$	11,665,473	\$ 2,967,271	\$	6,186,018	\$	8,446,726	\$ -
OPEB obligation	\$	36,075,251	\$ 4,451,126	\$	9,773,832	\$	30,752,545	\$ 564,651
Unamortized Premium	\$	1,068,523	\$ -	\$	122,475	\$	946,048	\$ -
Total	\$	65,495,944	\$ 10,793,315	\$	18,919,469	\$	57,369,790	\$ 1,771,813

#### **17. Pension Liability**

Pension liabilities reported as of June 30, 2019 consists of the following:

Pension Liability by Plan						
PERS 1	\$	5,002,529				
PERS 2/3		2,412,078				
TRS 1		892,160				
TRS 2/3		139,959				
SBRP		4,640,700				
Total	\$	13,087,426				

#### **18. Retirement Plans**

#### A. General

The College offers three contributory pension plans: the Washington State Public Employees' Retirement System (PERS), the Washington State Teachers' Retirement System (TRS), and the State Board Retirement Plan (SBRP). PERS and TRS are cost sharing multiple employer defined benefit pension plans administered by the Washington State Department of Retirement Systems (DRS). The State Board Retirement Plan (SBRP) is a defined contribution single employer pension plan with a supplemental payment when required. The SBRP is administered by the State Board for Community and Technical Colleges (SBCTC) and available to faculty, exempt administrative and professional staff of the state's public community and technical colleges. The College reports its proportionate share of the total pension liability as it is a part of the college system.

In accordance with GASB Statement No. 68, the College has elected to use the prior fiscal year end as the measurement date for reporting net pension liabilities. The College has elected to use the current fiscal year end as the measurement date for reporting pension liabilities for the Higher Education Supplemental Retirement Plan.

#### **Basis of Accounting**

Pension plans administered by the state are accounted for using the accrual basis of accounting. Under the accrual basis of accounting, employee and employer contributions are recognized in the period in which employee services are performed; investment gains and losses are recognized as incurred; and benefits and refunds are recognized when due and payable in accordance with the terms of the applicable plan. For purposes of measuring the net pension liability, deferred outflows of resources and deferred inflows of resources related to pensions, and pension expense, information about the fiduciary net position of all plans and additions to/deductions from all plan fiduciary net position have been determined in all material respects on the same basis as they are reported by the plans.

The following table represents the aggregate pension amounts for all plans subject to the requirements of GASB Statement No. 68 and No. 73 for Clark College, for reported year ending June 30, 2019:

Pension liabilities	\$ 13,087,426
Deferred outflows of resources related to pensions	\$ 3,431,593
Deferred inflows of resources related to pensions	\$ 4,685,600
Pension expense	\$ 433,948

#### **Department of Retirement Systems**

As established in chapter 41.50 of the Revised Code of Washington (RCW), the Department of Retirement Systems (DRS) administers eight retirement systems covering eligible employees of the state and local governments. The Governor appoints the director of the DRS.

The DRS administered systems that Clark College offers its employees are comprised of four defined benefit pension plans and two defined benefit/defined contribution plans. Below are the DRS plans that the College offers its employees:

- Public Employees' Retirement System (PERS) Plan 1 - defined benefit Plan 2 - defined benefit Plan 3 - defined benefit/defined contribution
- Teachers' Retirement System (TRS) Plan 1 - defined benefit Plan 2 - defined benefit Plan 3 – defined benefit/defined contribution

Although some assets of the plans are commingled for investment purposes, each plan's assets may be used only for the payment of benefits to the members of that plan in accordance with the terms of the plan.

Administration of the PERS and TRS systems and plans was funded by an employer rate of 0.18% of employee salaries.

Pursuant to RCW 41.50.770, the College offers its employees that elect to participate a deferred compensation program in accordance with Internal Revenue Code Section 457. The deferred compensation is not available to employees until termination, retirement, disability, death, or unforeseeable financial emergency. This deferred compensation plan is administered by the DRS.

The DRS prepares a stand-alone financial report that is compliant with the requirements of Statement 67 of the Governmental Accounting Standards Board. Copies of the report may be obtained by contacting the Washington State Department of Retirement Systems, PO Box 48380, Olympia, Washington 98504-8380 or online at <a href="http://www.drs.wa.gov/administration/annualreport/">http://www.drs.wa.gov/administration/annualreport/</a>.

#### **Higher Education**

As established in chapter 28B.10 RCW, eligible higher education state employees may participate in higher education retirement plans. These plans include a defined contribution plan administered by a third party with a supplemental defined benefit component (funded on a pay-as-you-go basis) which is administered by the state.

# **B.** College Participation in Plans Administered by the Department of Retirement Systems

# PERS

<u>Plan Description.</u> The Legislature established the Public Employees' Retirement System (PERS) in 1947. PERS retirement benefit provisions are established in chapters 41.34 and 41.40 RCW and may be amended only by the Legislature. Membership in the system includes: elected officials; state employees; employees of the Supreme Court, Court of Appeals, and Superior Courts (other than judges currently in a judicial retirement system); employees of legislative committees; community and technical colleges, college and university employees not in national higher education retirement programs; judges of district and municipal courts; and employees of local governments.

PERS is a cost-sharing, multiple-employer retirement system comprised of three separate plans for membership purposes: Plans 1 and 2 are defined benefit plans and Plan 3 is a combination defined benefit/defined contribution plan. Although members can only be a member of either Plan 2 or Plan 3, the defined benefit portions of Plan 2 and Plan 3 are accounted for in the same pension trust fund. All assets of this Plan 2/3 defined benefit plan may legally be used to pay the defined benefits of any of the Plan 2 or Plan 3 members or beneficiaries, as defined by the terms of the plan. Therefore, Plan 2/3 is considered a single defined benefit plan for reporting purposes. Plan 3 accounts for the defined contribution portion of benefits for Plan 3 members.

PERS members who joined the system by September 30, 1977, are Plan 1 members. Plan 1 is closed to new entrants. Those who joined on or after October 1, 1977, and by February 28, 2002, for state and higher education employees, or August 31, 2002, for local government employees, are Plan 2 members unless they exercised an option to transfer their membership to PERS Plan 3.

PERS participants joining the system on or after March 1, 2002 have the irrevocable option of choosing membership in either PERS Plan 2 or PERS Plan 3. The option must be exercised within 90 days of employment. Employees who fail to choose within 90 days default to PERS Plan 3.

Benefits Provided. PERS plans provide retirement, disability, and death benefits to eligible members.

PERS Plan 1 members are vested after the completion of five years of eligible service. Plan 1 members are eligible for retirement after 30 years of service, or at the age of 60 with five years of service, or at the age of 55 with 25 years of service. The monthly benefit is 2 percent of the average final compensation (AFC) per year of service, capped at 60 percent. The AFC is the average of the member's 24 highest consecutive service months.

PERS Plan 1 members retiring from inactive status prior to the age of 65 may receive actuarially reduced benefits. Plan 1 members may elect to receive an optional cost of living allowance (COLA) that provides an automatic annual adjustment based on the Consumer Price Index. The adjustment is capped at 3 percent annually. To offset the cost of this annual adjustment, the benefit is reduced.

PERS Plan 2 members are vested after completing five years of eligible service. Plan 2 members are eligible for normal retirement at the age of 65 with five years of service. The monthly benefit is 2 percent of the AFC per year of service. There is no cap on years of service credit and a COLA is granted based on the Consumer Price Index, capped at 3 percent annually. The AFC is the average of the member's 60 highest paid consecutive months. PERS Plan 2 members have the option to retire early with reduced benefits.

The defined benefit portion of PERS Plan 3 provides members a monthly benefit that is 1 percent of the AFC per year of service. There is no cap on years of service credit. Plan 3 provides the same COLA as Plan 2. The AFC is the average of the member's 60 highest paid consecutive months.

PERS Plan 3 members are vested in the defined benefit portion of their plan after 10 years of service; or after five years of service, if 12 months of that service are earned after age 44. PERS Plan 3 members have the option to retire early with reduced benefits. PERS members meeting specific eligibility requirements have options available to enhance their retirement benefits. Some of these options are available to their survivors, with reduced benefits.

<u>Contributions.</u> PERS defined benefit retirement benefits are financed from a combination of investment earnings and employer and employee contributions.

Each biennium, the state Pension Funding Council adopts Plan 1 employer contribution rates, Plan 2 employer and employee contribution rates, and Plan 3 employer contribution rates. The methods used to determine contribution requirements are established under state statute.

Members in PERS Plan 1 and Plan 2 can elect to withdraw total employee contributions and interest thereon, in lieu of any retirement benefit, upon separation from PERS covered employment.

## TRS

<u>Plan Description</u>. The Legislature established the Teachers' Retirement System (TRS) in 1938. TRS retirement benefit provisions are established in chapters 41.32 and 41.34 RCW and may be amended only by the Legislature. Eligibility for membership requires service as a certificated public school employee working in an instructional, administrative, or supervisory capacity. TRS is comprised principally of non-state agency employees.

TRS is a cost-sharing, multiple-employer retirement system comprised of three separate plans for membership purposes: Plans 1 and 2 are defined benefit plans and Plan 3 is a defined benefit plan with a defined contribution component. Although members can only be a member of either Plan 2 or Plan 3, the defined benefit portions of Plan 2 and Plan 3 are accounted for in the same pension trust fund. All assets of this Plan 2/3 defined benefit plan may legally be used to pay the defined benefits of any of the Plan 2 or Plan 3 members or beneficiaries, as defined by the terms of the plan. Therefore, Plan 2/3 is considered a single defined benefit plan for reporting purposes. Plan 3 accounts for the defined contribution portion of benefits for Plan 3 members.

TRS members who joined the system by September 30, 1977, are Plan 1 members. Plan 1 is closed to new entrants. Those who joined on or after October 1, 1977, and by June 30, 1996, are Plan 2 members unless they exercised an option to transfer their membership to Plan 3. TRS members joining the system on or after July 1, 1996, are members of TRS Plan 3. Legislation passed in 2007 gives TRS members hired on or after July 1, 2007, 90 days to make an irrevocable choice to become a member of TRS Plan 2 or Plan 3. At the end of 90 days, any member who has not made a choice becomes a member of Plan 3.

<u>Benefits Provided.</u> TRS plans provide retirement, disability, and death benefits to eligible members. TRS Plan 1 members are vested after the completion of five years of eligible service. Plan 1 members are eligible for retirement at any age after 30 years of service, or at the age of 60 with five years of service, or at the age of 55 with 25 years of service. The monthly benefit is 2 percent of the average final compensation (AFC) for each year of service credit, up to a maximum of 60 percent. The AFC is the total earnable compensation for the two consecutive highest-paid fiscal years, divided by two. TRS Plan 1 members may elect to receive an optional cost of living allowance (COLA) amount based on the Consumer Price Index, capped at 3 percent annually. To offset the cost of this annual adjustment, the benefit is reduced.

TRS Plan 2 members are vested after completing five years of eligible service. Plan 2 members are eligible for normal retirement at the age of 65 with five years of service. The monthly benefit is 2 percent of the AFC per year of service. A COLA is granted based on the Consumer Price Index, capped at 3 percent annually. The AFC is the average of the member's 60 highest paid consecutive months. TRS Plan 2 members have the option to retire early with reduced benefits.

The defined benefit portion of TRS Plan 3 provides members a monthly benefit that is 1 percent of the AFC per year of service. Plan 3 provides the same COLA as Plan 2. The AFC is the average of the member's 60 highest paid consecutive months. TRS Plan 3 members are vested in the defined benefit portion of their plan after 10 years of service; or after five years of service, if 12 months of that service are earned after age 44. TRS Plan 3 members have the option to retire early with reduced benefits.

TRS members meeting specific eligibility requirements have options available to enhance their retirement benefits. Some of these options are available to their survivors, with reduced benefits.

#### Contributions

PERS and TRS defined benefit retirement benefits are financed from a combination of investment earnings and employer and employee contributions. Each biennium, the state Pension Funding Council adopts Plan 1 employer contribution rates, Plan 2 employer and employee contribution rates, and Plan 3 employer contribution rates. The methods used to determine contribution requirements are established under state statute.

Members in PERS or TRS Plan 1 and Plan 2 can elect to withdraw total employee contributions and interest thereon, in lieu of any retirement benefit, upon separation from PERS or TRS-covered employment.

<u>Contribution Rates and Required Contributions.</u> The College's contribution rates and required contributions for the above retirement plans for the years ending June 30, 2019, 2018, and 2017 are as follows:

Contribution Rates at June 30							
	FY 2017		<b>FY 2</b>	018	FY 2019		
	Employee	College	Employee	College	Employee	College	
PERS							
Plan 1	6.00%	11.18%	6.00%	12.70%	6.00%	12.83%	
Plan 2	6.12%	11.18%	7.38%	12.70%	7.41%	12.83%	
Plan 3	5 - 15%	11.18%	5 - 15%	12.70%	5 - 15%	12.83%	
TRS							
Plan 1	6.00%	13.13%	6.00%	15.20%	6.00%	15.41%	
Plan 2	5.95%	13.13%	7.06%	15.20%	7.06%	15.41%	
Plan 3	5-15%	13.13%	5-15%	15.20%	5-15%	15.41%	

Required/Actual (	Contributions
-------------------	---------------

	FY 2017		FY 201	8	FY 201	9
	Employee	College	Employee	College	Employee	College
PERS						
Plan 1	\$6,159	\$11,475	\$6,233	\$13,193	\$5,596	\$11,944
Plan 2	\$610,997	\$1,116,377	\$733,255	\$1,261,891	\$769,543	\$1,331,110
Plan 3	\$290,420	\$485,428	\$319,677	\$607,120	\$374,675	\$715,517
TRS						
Plan 1	\$0	\$0	\$0	\$0	\$0	\$0
Plan 2	\$8,667	\$19,126	\$10,175	\$21,970	\$10,705	\$23,317
Plan 3	\$112,198	\$187,243	\$137,948	\$249,736	\$142,418	\$268,806

\*Plan 2/3 employer rate includes a component to address the Plan 1 unfunded actuarial accrued liability

#### Investments

The Washington State Investment Board (WSIB) has been authorized by statute as having investment management responsibility for the pension funds. The WSIB manages retirement fund assets to maximize return at a prudent level of risk.

Retirement funds are invested in the Commingled Trust Fund (CTF). Established on July 1, 1992, the CTF is a diversified pool of investments that invests in fixed income, public equity, private equity, real estate, and tangible assets. Investment decisions are made within the framework of a Strategic Asset Allocation Policy and a series of written WSIB adopted investment policies for the various asset classes in which the WSIB invests.

For the year ended June 30, 2018, the annual money-weighted rate of return on the pension investments, net of pension plan expenses are as follows:

Pension Plan	Rate of Return
PERS Plan 1	9.55%
PERS Plan 2/3	9.56%
TRS Plan 1	9.54%
TRS Plan 2/3	9.57%

These money-weighted rates of return express investment performance, net of pension plan investment expense, and reflects both the size and timing of cash flows.

#### **Actuarial Assumptions**

The total pension liability was determined by an actuarial valuation as of June 30, 2017 with the results rolled forward to the June 30, 2018 measurement date using the following actuarial assumptions, applied to all periods included in the measurement:

٠	Inflation	2.75%
٠	Salary Increases	3.50%
	_	

• Investment rate of return 7.40%

Mortality rates were based on the RP-2000 Combined Healthy Table and Combined Disabled Table published by the Society of Actuaries. The Office of the State Actuary (OSA) applied offsets to the base table and recognized future improvements in mortality by projecting the mortality rates using 100 percent Scale BB. Mortality rates are applied on a generational basis, meaning members are assumed to receive additional mortality improvements in each future year, throughout their lifetime.

The actuarial assumptions used in the June 30, 2017, valuation were based on the results of the 2007-2012 Experience Study Report. Additional assumptions for subsequent events and law changes are current as of the 2017 actuarial valuation report.

The long-term expected rate of return on pension plan investments was determined using a building-block method in which a best estimate of expected future rates of return (expected returns, net of pension plan investment expense, but including inflation) are developed for each major asset class by the Washington State Investment Board (WSIB). Those expected returns make up one component of the WSIB's Capital Market Assumptions (CMAs). The CMAs contain the following three pieces of information for each class of assets the WSIB currently invests in:

- Expected annual return.
- Standard deviation of the annual return.
- Correlations between the annual returns of each asset class with every other asset class.

The WSIB uses the CMAs and their target asset allocation to simulate future investment returns over various time horizons.

The Office of the State Actuary (OSA) selected a 7.40 percent long-term expected rate of return on pension plan investments. In selecting this assumption, OSA reviewed the historical experience data, considered the historical conditions that produced past annual investment returns, and considered CMAs and simulated expected investment returns provided by the WSIB. Refer to the 2017 Report on Financial Condition and Economic Experience Study on the OSA website for additional background on how this assumption was selected.

Best estimates of arithmetic real rates of return for each major asset class included in the pension plan's target asset allocation as of June 30, 2018, are summarized in the following table:

Asset Class	Target Allocation	Long-Term Expected Real Rate of Return
Fixed Income	20%	1.7%
Tangible Assets	7%	4.9%
Real Estate	18%	5.8%
Global Equity	32%	6.3%
Private Equity	23%	9.3%
Total	100%	

The inflation component used to create the above table is 2.20 percent, and represents the WSIB's most recent long-term estimate of broad economic inflation.

There were no material changes in assumptions, benefit terms, or methods for the reporting period.

#### Sensitivity of the Net Pension Liability to Changes in the Discount Rate

The discount rate used to measure the net pension liability was 7.40 percent. To determine the discount rate an asset sufficiency test was completed to test whether the pension plan's fiduciary net position was sufficient to make all projected future benefit payments of current plan members. Consistent with current law, the completed asset sufficiency test included an assumed 7.50 percent long-term discount rate to determine funding liabilities for calculating future contributions rate requirements. Consistent with the long-term expected rate of return, a 7.40 percent future investment rate of return on invested assets was assumed for the test.

Contributions from plan members and employers are assumed to continue to be made at contractually required rates. Based on those assumptions, the pension plan's fiduciary net position was projected to be available to make all projected future benefit payments of current plan members. Therefore, the long-term expected rate of return of 7.40 percent on pension plan investments was applied to determine the total pension liability.

The following presents the net pension liability of the College calculated using the discount rate of 7.40 percent, as well as what the College's net pension liability would be if it were calculated using a discount rate that is 1-percentage-point lower (6.40 percent) or 1-percentage-point higher (8.40 percent) than the current rate.

	1% Decrease	Dis	Current scount Rate	1% Increase
Pension Plan	(6.40%)		(7.40%)	(8.40%)
PERS Plan 1	\$ 6,147,808	\$	5,002,529	\$ 4,010,504
PERS Plan 2/3	\$ 11,032,895	\$	2,412,078	\$ (4,656,032)
TRS Plan 1	\$ 1,115,097	\$	892,160	\$ 699,148
TRS Plan 2/3	\$ 872,326	\$	139,959	\$ (454,978)

#### **Pension Expense**

Pension expense is included as part of "Employee benefits" expense in the statement of revenues, expenses and changes in net position. The following table shows the pension expense the College recognized for the year ended June 30, 2019:

	Pension Expense				
PERS Plan 1	\$	270,082			
PERS Plan 2/3	\$	(183,257)			
TRS Plan 1	\$	172,017			
TRS Plan 2/3	\$	77,772			

#### **Proportionate Shares of Pension Liabilities**

The College's proportionate share of pension liabilities for fiscal years ending June 30, 2017 and June 30, 2018 for each retirement plan are listed below:

Plan	2017	2018	Change
PERS 1	0.115396%	0.112013%	-0.003383%
PERS 2/3	0.146025%	0.141271%	-0.004754%
TRS 1	0.028094%	0.030547%	0.028094%
TRS 2/3	0.028910%	0.031094%	0.028910%

The College's proportion of the net pension liability was based on a projection of the College's longterm share of contributions to the pension plan to the projected contributions of all participating state agencies, actuarially determined.

#### Pension Expense and Deferred Outflows and Inflows of Resources Related to Pensions

The following represent the components of the College's deferred outflows and inflows of resources as reflected on the Statement of Net Position, for the year ended June 30, 2019:

	PERS 1			PERS 2/3				
	D	eferred	Deferred		[	Deferred	Deferred	
	0	utflows	Inflows		Outflows		Inflows	
Difference between expected and actual experience	\$	-	\$	-	\$	295,657	\$	422,310
Difference between expected and actual earnings of pension plan investments	\$	-	\$	198,798	\$	-	\$ 1	l,480,162
Changes of Assumptions	\$	-	\$	-	\$	28,217	\$	686,458
Changes in College's proportionate share of pension liabilities	\$	-	\$	-	\$	-	\$	265,100
Contributions to pension plans after measurement date	\$	826,670	\$	-	\$	1,197,925	\$	-
	\$	826,670	\$	198,798	\$	1,521,800	\$ 2	2,854,030

	TRS 1			TRS 2/3					
	D	eferred	Deferred			Deferred		D	eferred
	C	utflows	Inflows			Outflows			nflows
Difference between expected and actual experience	\$	-	\$	-		\$	65,771	\$	10,335
Difference between expected and actual earnings of pension plan investments	\$	-	\$	38,152		\$	-	\$	118,368
Changes of Assumptions	\$	-	\$	-		\$	2,380	\$	56,245
Changes in College's proportionate share of pension liabilities	\$	-	\$	-		\$	41,427	\$	1,515
Contributions to pension plans after measurement date	\$	141,872	\$	-		\$	150,660	\$	-
	\$	141,872	\$	38,152		\$	260,237	\$	186,462

The \$2,317,127 reported as deferred outflows of resources above represent the College's contributions made subsequent to the measurement date and will be recognized as a reduction of the net pension liability for the year ended June 30, 2020.

Other amounts reported as deferred outflows and inflows of resources will be recognized in pension expense as follows:

Year ended June 30:	 PERS 1	PERS 2/3	TRS 1	TRS 2/3
2020	8,697	(334,327)	3,817	4,981
2021	(43,458)	(528,334)	(7,898)	(21,658)
2022	(130,406)	(933,840)	(27,131)	(58,176)
2023	(33,631)	(363,339)	(6,940)	(13,042)
2024	-	(152,021)	-	3,619
thereafter	 -	(218,294)	-	7,391
	\$ (198,798) \$	(2,530,155) \$	(38,152) \$	(76,885)

# <u>C. College Participation in Plan Administered by the State Board for Community and Technical Colleges</u>

# State Board Retirement Plan (SBRP) – Supplemental Defined Benefits Plans

<u>Plan Description</u>. The State Board Retirement Plan is a privately administered single-employer defined contribution plans with a supplemental defined benefit plan component, which guarantees a minimum retirement benefit based upon a one-time calculation at each employee's retirement date. The supplemental component is financed on a pay-as-you-go basis. Clark College participates in this plan as authorized by chapter 28B.10 RCW and reports its proportionate share of the total pension liability The State Board for Community and Technical Colleges makes direct payments to qualifying retirees when the retirement benefits provided by the fund sponsors do not meet the benefit goals, no assets are accumulated in trusts or equivalent arrangements.

Clark College participate in this plan as authorized by chapter 28B.10 RCW, the plan covers faculty and other positions as designated by each participating employer.

<u>Contributions.</u> Contribution rates for the SBRP (TIAA-CREF), which are based upon age, are 5%, 7.5% or 10% of salary and are matched by the College. Employee and employer contributions for the year ended June 30, 2019 were each \$2,108,020.

<u>Benefits Provided</u>. The State Board Supplemental Retirement Plans provide retirement, disability, and death benefits to eligible members.

As of July 1, 2011, the State Board Supplemental Retirement Plan was closed to new entrants.

The SBRP supplemental pension benefits are unfunded. For the year ended June 30, 2019, supplemental benefits were paid by the SBCTC on behalf of the system as a total in the amount of \$1,818,361. The College's share of this amount was \$76,446. In 2012, legislation (RCW 28B.10.423) was passed requiring colleges to pay into a Supplemental Benefit Fund managed by the State Investment Board, for the purpose of funding future benefit obligations. During FY 2019, the College paid into this fund at a rate of 0.5% of covered salaries, totaling \$115,246. This amount was not used as a part of GASB 73 calculations, its status as an asset has not been determined by the Legislature. As of June 30, 2019, the SBCTC system accounted for \$19,733,342 of the fund balance.

Members are eligible to receive benefits under this plan at age 62 with 10 years of credited service. The supplemental benefit is a lifetime benefit equal to the amount a member's goal income exceeds their assumed income. The monthly goal income is the one-twelfth of 2 percent of the member's average annual salary multiplied by the number of years of service (such product not to exceed one-twelfth of fifty percent of the member's average annual salary). The member's assumed income is an annuity benefit the retired member would receive from their defined contribution Retirement Plan benefit in the first month of retirement had they invested all employer and member contributions equally between a fixed income and variable income annuity investment.

Plan members have the option to retire early with reduced benefits.

#### **Actuarial Assumptions**

The total pension liability was determined by an actuarial valuation as of June 30, 2018, with the results rolled forward to the June 30, 2019, measurement date using the following actuarial assumptions, applied to all periods included in the measurement:

Salary increases 3.50%-4.25% Fixed Income and Variable Income Investment Returns\* 4.25%-6.50% \*Measurement reflects actual investment returns through June 30, 2018

Mortality rates were based on the RP-2000 Combined Healthy Table and Combined Disabled Table published by the Society of Actuaries. The Office of the State Actuary applied offsets to the base table and recognized future improvements in mortality by projecting the mortality rates using 100 percent Scale BB. Mortality rates are applied on a generational basis, meaning members are assumed to receive additional mortality improvements in each future year, throughout their lifetime.

Most actuarial assumptions used in the June 30, 2018 valuation were based on the results of the April 2016 Supplemental Plan Experience Study. Additional assumptions related to the fixed income and variable income investments were based on feedback from financial administrators of the Higher Education Supplemental Retirement Plans.

Material assumption changes during the measurement period include the discount rate decrease from 3.87 percent to 3.50 percent.

#### **Discount Rate**

The discount rate used to measure the total pension liability was set equal to the Bond Buyer General Obligation 20-Bond Municipal Bond Index, or 3.50 percent for the June 30, 2019, measurement date.

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#### **Pension Expense**

For the year ended June 30, 2019, the College will recognize the following amounts in pension expense in the State Board Supplemental Retirement Plans:

Clark College							
Proportionate Share (%)		4.204100%					
Service Cost	\$	119,877					
Interest Cost		145,004					
Amortization of Differences Between Expected and							
Actual Experience		(157,874)					
Amortization of Changes in Assumptions		17,895					
Administrative Expenses		-					
Proportionate Share of Collective Pension Expense	\$	124,902					
Amortization of Changes in Proportion		(27,568)					
Total Pension Expense	\$	97,334					

#### **Proportionate Shares of Pension Liabilities**

The College's proportionate share of pension liabilities for fiscal year ending June 30, 2019 was 4.204103%. The College's proportion of the net pension liability was based on a projection of the College's long-term share of contributions to the pension plan to the projected contributions of all participating College's. The changes to the College's proportionate share of the total pension liability from 2018 to 2019 for the SRP is listed as follows:

Proportionate Share (%) 2018	4.309100%			
Proportionate Share (%) 2019		4.204103%		
Total Pension Liability - Ending 2018	\$	3,756,372		
Total Pension Liability - Beginning 2019		3,664,842		
Total Pension Liability - Change in Proportion		(91,530)		
Total Deferred (Inflows)/Outflows - 2018	1	,519,216.35		
Total Deferred (Inflows)/Outflows - 2019	1	,482,198.39		
Total Deferred (Inflows)/Outflows - Change in Proportion		(37,018)		
Total Change in Proportion	\$	(128,548)		

## **Plan Membership**

Membership of the State Board Supplemental Retirement Plan (SBRP) consisted of the following at June 30, 2018, the date of the latest actuarial valuation:

#### **Number of Participating Members**

	Inactive Members (or	Inactive Members		
	<b>Beneficiaries)</b> Currently	Entitled to But Not Yet	Active	Total
Plan	<b>Receiving Benefits</b>	<b>Receiving Benefits</b>	Members	Members
SBRP-Clark College	30	) 1	2 248	290

# **Change in Total Pension Liability**

The following table presents the College's proportionate share of the change in total pension liability of State Board Supplemental Retirement Plans at June 30, 2019, the latest measurement date for all plans:

#### **Change in Total Pension Liability**

Total Pension Liability	Amount
Service Cost	\$ 119,877
Interest	145,004
Changes of benefit terms	-
Differences between expected and actual experience	273,384
Changes of assumptions	514,039
Benefit Payments	(76,446)
Change in proportionate share	(91,530)
Other	 -
Net Change in Total Pension Liability	 884,328
Total Pension Liability - Beginning	 3,756,372
Total Pension Liability - Ending	\$ 4,640,700

# Sensitivity of the Total Pension Liability to Changes in the Discount Rate

The following table presents the total pension liability, calculated using the discount rate of 3.50 percent, as well as what the employers' total pension liability would be if it were calculated using a discount rate that is 1 percentage point lower (2.50 percent) or 1 percentage point higher (4.50 percent) than the current rate:

	Current					
		1% Decrease	Dis	scount Rate		1% Increase
Pension Plan		(2.50%)		(3.50%)		(4.50%)
SBRP	\$	5,302,677	\$	4,640,700	\$	4,091,012

#### Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions

The following represents the components of the College's deferred outflows and inflows of resources as it relates to the State Board Supplemental Retirement Plan, as reflected on the Statement of Net Position, for the year ended June 30, 2019:

	Deferred Outflows of Resources		Deferred Inflows of Resources	
Difference Between Expected and				
Actual Experience	\$	236,440	\$ 972,689	
Changes of Assumptions		444,574	263,111	
Changes in College's proportionate share				
of pension liability		-	172,358	
Transactions Subsequent to the				
Measurement Date		-	-	
Total	\$	681,014	\$ 1,408,158	

Amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions will be recognized in pension expense in the fiscal years ended June 30:

	SBRP
2020	(167,548)
2021	(167,548)
2022	(167,548)
2023	(167,547)
2024	(98,254)
Thereafter	41,301
\$	(727,144)

## **D. Defined Contribution Plans**

## Public Employees' Retirement System Plan 3

The Public Employees' Retirement System (PERS) Plan 3 is a combination defined benefit/defined contribution plan administered by the state through the Department of Retirement Systems (DRS). Refer to Note 18.B for PERS Plan descriptions.

PERS Plan 3 has a dual benefit structure. Employer contributions finance a defined benefit component, and member contributions finance a defined contribution component. As established by chapter 41.34 RCW, employee contribution rates to the defined contribution component range from 5 percent to 15 percent of salaries, based on member choice. Members who do not choose a contribution rate default to a 5 percent rate. There are currently no requirements for employer contributions to the defined contribution component of PERS Plan 3.

PERS Plan 3 defined contribution retirement benefits are dependent on employee contributions and investment earnings on those contributions. Members may elect to self-direct the investment of their contributions. Any expenses incurred in conjunction with self-directed investments are paid by members. Absent a member's self-direction, PERS Plan 3 contributions are invested in the retirement strategy fund that assumes the member will retire at age 65.

Members in PERS Plan 3 are immediately vested in the defined contribution portion of their plan, and can elect to withdraw total employee contributions, adjusted by earnings and losses from investments of those contributions, upon separation from PERS-covered employment.

#### **Teachers' Retirement System Plan 3**

The Teachers' Retirement System (TRS) Plan 3 is a combination defined benefit/defined contribution plan administered by the state through the Department of Retirement Systems (DRS). Refer Note 18.B for TRS Plan descriptions.

TRS Plan 3 has a dual benefit structure. Employer contributions finance a defined benefit component, and member contributions finance a defined contribution component. As established by chapter 41.34 RCW, employee contribution rates to the defined contribution component range from 5 percent to 15 percent of salaries, based on member choice. Members who do not choose a contribution rate default to a 5 percent rate. There are currently no requirements for employer contributions to the defined contribution component of TRS Plan 3.

TRS Plan 3 defined contribution retirement benefits are dependent on employee contributions and investment earnings on those contributions. Members may elect to self-direct the investment of their contributions. Any expenses incurred in conjunction with self-directed investments are paid by members. Absent a member's self-direction, TRS Plan 3 contributions are invested in the retirement strategy fund that assumes the member will retire at age 65.

Members in TRS Plan 3 are immediately vested in the defined contribution portion of their plan, and can elect to withdraw total employee contributions, adjusted by earnings and losses from investments of those contributions, upon separation from TRS-covered employment.

# State Board Retirement Plan

<u>Plan Description</u>. As authorized by chapter 28B.10 RCW, faculty and exempt administrative and professional staff are eligible to participate in SBRP. The Teacher's Insurance and Annuity

Association (TIAA) and the College Retirement Equities Fund (CREF) are the companion organizations through which individual retirement annuities are purchased. Employees have at all times a 100% vested interest in their accumulations.

TIAA-CREF benefits are payable upon termination at the member's option unless the participant is re-employed in another institution which participates in TIAA-CREF.

The Plan has a supplemental payment component that guarantees a minimum retirement benefit goal based upon a one-time calculation at each employee's retirement date. The SBCTC makes direct payments on behalf of the College to qualifying retirees when the retirement benefit provided by TIAA-CREF does not meet the benefit goal. Employees are eligible for a non-reduced supplemental payment after the age of 65 with ten years of full-time service.

The minimum retirement benefit goal is 2% of the average annual salary for each year of full-time service up to a maximum of 25 years. However, if the participant does not elect to make the 10% TIAA-CREF contribution after age 49, the benefit goal is 1.5% for each year of full-time service for those years the lower contribution rate is selected.

The SBCTC is authorized to amend benefit provisions including contribution rates under RCW 28B.10.400. In 2011, the plan was amended to eliminate the supplemental benefit provisions for all employees hired after June 30, 2011.

<u>Contributions</u>. Contribution rates for the SBRP (TIAA-CREF), which are based upon age, are 5%, 7.5% or 10% of salary and are 100% matched by the College. Employee and employer contributions for the year ended June 30, 2019 were each \$2,108,020 and \$2,108,070, respectively.

#### Washington State Deferred Compensation Program

The College, through the state of Washington, offers its employees a deferred compensation plan created under Internal Revenue Code Section 457. The plan, available to all State employees, permits individuals to defer a portion of their salary until future years. The state of Washington administers the plan on behalf of the College's employees. The deferred compensation is not available to employees until termination, retirement or unforeseeable financial emergency. The College does not have access to the funds.

#### **19. Other Post-Employment Benefits**

**Plan Description.** In addition to pension benefits as described in Note 18, the College, through the Health Care Authority (HCA), administers a single employer defined benefit other postemployment benefit (OPEB) plan. Per RCW 41.05.065, the Public Employees' Benefits Board (PEBB), created within the HCA, is authorized to design benefits and determine the terms and conditions of employee and retired employee participation and coverage. PEBB establishes eligibility criteria for both active employees and retirees. Benefits purchased by PEBB include medical, dental, life, and long-term disability.

The relationship between the PEBB OPEB plan and its member employers, their employees, and retirees is not formalized in a contract or plan document. Rather, the benefits are provided in accordance with a substantive plan in effect at the time of each valuation. A substantive plan is one in which the plan terms are understood by the employers and plan members. This understanding is based on communications between the HCA, employers and plan members, and the historical pattern of practice with regard to the sharing of benefit costs.

The PEBB OPEB plan is administered by the state and is funded on a pay-as-you-go basis. In the state CAFR the plan is reported in governmental funds using the modified accrual basis and the current financial resources measurement focus. For all proprietary and fiduciary funds, the OPEB plan is reported using the economic resources measurement focus and the accrual basis of accounting. The PEBB OPEB plan has no assets and does not issue a publicly available financial report.

**Employees Covered by Benefit Terms.** Employers participating in the PEBB plan for the state include general government agencies, higher education institutions, and component units. Additionally, there are 76 of the state's K-12 schools and educational service districts (ESDs), and 249 political subdivisions and tribal governments not included in the state's financial reporting who participate in the PEBB plan. The plan is also available to the retirees of the remaining 227 K-12 schools, charter schools, and ESDs. Membership in the PEBB plan for the College consisted of the following:

Summary of Plan Participant	S
As of June 30, 2018	

Active Employees*	733
Retirees Receiving Benefits**	191
Retirees Not Receiving Benefits***	36
Total Active Employees and Retirees	960

\*Reflects active employees eligible for PEBB program participation as of June 30, 2018. \*\*Headcounts exclude spouses of retirees that are participating in a PEBB program as a dependent.

\*\*\*This is an estimate of the number of retirees that may be eligible to join a postretirement PEBB program in the future. No benefits are allowed to them unless they choose to join in the future. In order to do so, they must show proof of continuous medical coverage since their separation of employment with the State of Washington that meets the requirements set forth in Washington Administrative Code 182-12-205.

The PEBB retiree OPEB plan is available to employees who elect to continue coverage and pay the administratively established premiums at the time they retire under the provisions of the retirement system to which they belong. Retirees' access to the PEBB plan depends on the retirement eligibility of their respective retirement system. PEBB members are covered in the following retirement systems: PERS, PSERS, TRS, SERS, WSPRS, Higher Education, Judicial, and LEOFF 2. However, not all employers who participate in these plans offer PEBB to retirees.

**Benefits Provided**. Per RCW 41.05.022, retirees who are not yet eligible for Medicare benefits may continue participation in the state's non-Medicare community-rated health insurance risk pool on a self-pay basis. Retirees in the non-Medicare risk pool receive an implicit subsidy. The implicit subsidy exists because retired members pay a premium based on a claims experience for active employees and other non-Medicare retirees. The subsidy is valued using the difference between the age-based claims costs and the premium. In calendar year 2017, the average weighted implicit subsidy was valued at \$327 per adult unit per month, and in calendar year 2018, the average weighted implicit subsidy was valued at \$347 per adult unit per month. In calendar year 2019, the average weighted implicit subsidy is projected to be \$368 per adult unit per month.

Retirees who are enrolled in both Parts A and B of Medicare may participate in the state's Medicare community-rated health insurance risk pool. Medicare retirees receive an explicit subsidy in the form of reduced premiums. Annually, the HCA administrator recommends an amount for the next calendar year's explicit subsidy for inclusion in the Governor's budget. The final amount is approved by the state Legislature. In calendar year 2017, the explicit subsidy was up to \$150 per member per month, and it remained up to \$150 per member per month in calendar years 2018. This was increased in calendar year 2019 up to \$168 per member per month. It is projected to increase to \$183 per member per month in calendar year 2020.

**Contribution Information**. Administrative costs as well as implicit and explicit subsidies are funded by required contributions (RCW 41.05.050) from participating employers. The subsidies provide monetary assistance for medical benefits.

Contributions are set each biennium as part of the budget process. The benefits are funded on a pay-as-you-go basis.

The estimated monthly cost for PEBB benefits for the reporting period for each active employee (average across all plans and tiers) is as follows (expressed in dollars):

<b>Required Premium*</b>					
Medical	\$	1,092			
Dental		79			
Life		4			
Long-term Disability		2			
Total		1,177			
Employer contribution		1,017			
Employee contribution		160			
Total	\$	1,177			
*Per 2019 PEBB Financial Projection Model 7.0. Per capita cost based on subscribers; includes non-Medicare risk pool only. Figures based on					
CY2019 which includes projected claims cost at the	CY2019 which includes projected claims cost at the time of this reporting.				

For information on the results of an actuarial valuation of the employer provided subsidies associated with the PEBB plan, refer to: http://leg.wa.gov/osa/additionalservices/Pages/OPEB.aspx

### **Total OPEB Liability**

As of June 30, 2019, the state reported a total OPEB liability of \$5.08 billion. The College's proportionate share of the total OPEB liability is \$30,752,545. This liability was determined based on a measurement date of June 30, 2018.

Actuarial Assumptions. Projections of benefits for financial reporting purposes are based on the terms of the substantive plan (the plan as understood by the employer and the plan members) and include the types of benefits provided at the time of each valuation and the historical pattern of sharing of benefit costs between the employer and plan members (active employees and retirees) to that point. The actuarial methods and assumptions used include techniques that are designed to reduce the effects of short-term volatility in actuarial accrued liabilities, consistent with the long-

term perspective of the calculations. The total OPEB liability was determined by an actuarial valuation as of June 30, 2018, using the following actuarial assumptions, applied to all periods included in the measurement, unless otherwise specified:

Inflation Rate	2.75%		
Projected Salary Changes	3.50% Plus Service-Based Salary Increases		
Health Care Trend Rates*	Trend rate assumptions vary slightly by medical plan. Initial rate is approximately 8%, reaching an ultimate rate of approximately 4.5% in 2080		
Post-Retirement Participation Percen	n 65%		
Percentage with Spouse Coverage	45%		

In projecting the growth of the explicit subsidy, after 2020 when the cap is \$183, it is assumed to grow at the health care trend rates. The Legislature determines the value of the cap and no future increases are guaranteed; however, based on historical growth patterns, future increases to the cap are assumed.

Mortality rates were based on the RP-2000 Combined Healthy Table and Combined Disabled Table published by the Society of Actuaries. The Office of the State Actuary applied offsets to the base table and recognized future improvements in mortality by projecting the mortality rates using 100 percent Scale BB. Mortality rates are applied on a generational basis, meaning members are assumed to receive additional mortality improvements in each future year, throughout their lifetime.

Most demographic actuarial assumptions, including mortality and when members are expected to terminate and retire, were based on the results of the 2007-2012 Experience Study Report. The post-retirement participation percentage and percentage with spouse coverage, were reviewed in 2017. Economic assumptions, including inflation and salary increases, were based on the results of the 2017 Economic Experience Study.

Actuarial Methodology. The total OPEB liability was determined using the following methodologies:

Actuarial Valuation Date	6/30/2018			
Actuarial Measurement Date	6/30/2018			
Actuarial Cost Method	Entry Age			
Amortization Method	The recognition period for the experience and assumption changes is 9 years. This is equal to the average expected remaining service lives of all active and inactive members.			
Asset Valuation Method	N/A - No Assets			

**Discount Rate.** Since OPEB benefits are funded on a pay-as-you-go basis, the discount rate used to measure the total OPEB liability was set equal to the Bond Buyer General Obligation 20-Bond

Municipal Bond Index, or 3.58 percent for the June 30, 2017 measurement date and 3.87 percent for the June 30, 2018 measurement date.

Additional detail on assumptions and methods can be found on OSA's website: <u>http://leg.wa.gov/osa/additionalservices/Pages/OPEB.aspx</u>

### **Changes in Total OPEB Liability**

As of June 30, 2019, components of the calculation of total OPEB liability determined in accordance with GASB Statement No. 75 for the College are represented in the following table: College Name

Proportionate Share (%)	0.6055279623%
Service Cost	\$ 1,922,697
Interest Cost	1,321,843
Differences Between Expected and Actual Experience	1,206,586
Changes in Assumptions*	(8,417,284)
Changes of Benefit Terms	-
Benefit Payments	(558,281)
Changes in Proportionate Share	(798,267)
Other	-
Net Change in Total OPEB Liability	(5,322,706)
Total OPEB Liability - Beginning	36,075,251
Total OPEB Liability - Ending	\$ 30,752,545

\*The recognition period for these changes is nine years. This is equal to the average expected remaining service lives of all active and inactive members.

**Sensitivity of the Total Liability to Changes in the Discount Rate.** The following represents the total OPEB liability of the College, calculated using the discount rate of 3.87 percent as well as what the total OPEB liability would be if it were calculated using a discount rate that is 1 percentage point lower (2.87 percent) or 1 percentage point higher (4.87 percent) than the current rate:

Discount Rate Sensitivity						
Current						
1%	1% Decrease Discount Rate 1% Increase					
\$	37,080,340	\$	30,752,545	\$	25,815,496	

**Sensitivity of Total OPEB Liability to Changes in the Health Care Cost Trend Rates.** The following represents the total OPEB liability of the College, calculated using the health care trend rates of 8.00 percent decreasing to 4.50 percent, as well as what the total OPEB liability would be if it were calculated using health care trend rates that are 1 percentage point lower (7.00 percent decreasing to 3.50 percent) or 1 percentage point higher (9.0 percent decreasing to 5.50 percent) than the current rate:

	Health Care Cost Trend Rate Sensitivity						
	Current						
1%	6 Decrease	Di	scount Rate	1%	% Increase		
\$	25,244,860	\$	30,752,545	\$	38,076,723		

# **OPEB Expense and Deferred Outflows of Resources and Deferred Inflows of Resources Related to OPEB**

For the year ending June 30, 2019, the College will recognize OPEB expense of \$1,623,879. OPEB expense consists of the following elements:

College Name						
Proportionate Share (%)	0.6	055279623%				
Service Cost	\$	1,922,697				
Interest Cost		1,321,843				
Amortization of Differences Between						
Expected and Actual Experience		134,065				
Amortization of Changes in Assumptions		(1,542,417)				
Changes of Benefit Terms		-				
Amortization of Changes in Proportion		(212,309)				
Administrative Expenses		-				
Total OPEB Expense	\$	1,623,879				

As of June 30, 2019, the deferred inflows and deferred outflows of resources for the College are as follows:

College Name						
Proportionate Share (%) 0.6055279623%						
Deferred Inflows/Outflows of Resources	Def	erred Inflows	Def	erred Outflows		
Difference between expected and actual						
experience	\$	-	\$	1,072,521		
Changes in assumptions		11,732,173		-		
Transactions subsequent to the measurement						
date		-		564,651		
Changes in proportion		1,585,673		-		
Total Deferred Inflows/Outflows	\$	13,317,846	\$	1,637,172		

Amounts reported as deferred outflow of resources related to OPEB resulting from transactions subsequent to the measurement date will be recognized as a reduction of total OPEB liability in the year ended June 30, 2020. Amounts reported as deferred outflows of resources and deferred inflows of resources related to OPEB will be recognized as OPEB expense in subsequent years for the College as follows:

<b>Proportionate Share (%)</b>	0.6055279623%			
2019	\$	(1,620,661)		
2020	\$	(1,620,661)		
2021	\$	(1,620,661)		
2022	\$	(1,620,661)		
2023	\$	(1,620,661)		
Thereafter	\$	(4,142,020)		

The change in the College's proportionate share of OPEB liability and deferred inflows and deferred outflows of resources based on measurement date are representing in the following table:

Proportionate Share (%) 2017 Proportionate Share (%) 2018	0.6192301769% 0.6055279623%		
Total OPEB Liability - Ending 2017	\$	36,075,251	
Total OPEB Liability - Beginning 2018		35,276,984	
Total OPEB Liability Change in Proportion		(798,267)	
Total Deferred (Inflows)/Outflows - 2017		(4,396,306)	
Total Deferred (Inflows)/Outflows - 2018		(4,299,025)	
Total Deferred (Inflows)/Outflows Change in Proportion		97,281	
Total Change in Proportion	\$	(895,548)	

### 20. Operating Expenses by Program

In the Statement of Revenues, Expenses and Changes in Net Position, operating expenses are displayed by natural classifications, such as salaries, benefits, and supplies. The table below summarizes operating expenses by program or function such as instruction, student financial aid, and academic support. The College included compensated absence accrual expense and pension expense with institutional support for the purpose of this table. The following table lists operating expenses by program for the year ending June 30, 2019.

Expenses by Functional Classification	
Instruction	\$ 36,028,425
Academic Support Services	9,375,781
Student Services	9,414,753
Institutional Support	10,825,715
Operations and Maintenance of Plant	7,311,459
Scholarships and Other Student Financial Aid	14,424,568
Auxiliary enterprises	8,524,852
Depreciation	4,322,423
Total Operating Expenses	\$ 100,227,976

### 21. Commitments and Contingencies

Three claims totaling \$2.3 million have been filed against the College and have been assigned an investigator by the state's Office of Risk Management. Two claims, both from former employees, allege discrimination and harassment. The third, filed by a current employee, alleges harassment and hostile work environment. In addition, the College is also involved in two suits regarding public records. In one, the Clark College Foundation has asked the courts to enjoin the College from releasing public records to Oregon Public Broadcasting that the Foundation believe are private. In the other, an individual is claiming the College did not produce all records responsive to his request. The College continues to work with the Attorney General's office on these matters. Management does not believe the ultimate outcomes of these actions will have a material adverse effect on the financial statement.

As discussed in Note 11, the College participates in the State of Washington risk management self-insurance program, and coverage is adequate to protect the College from a negative impact to its financial position.

### 22. Subsequent Events

On December 10, 2019, the College notified Broadway Investors of its intent to terminate the property lease effective October 1, 2020. This results in long term savings to the College of \$711,516. The remaining lease obligation is detailed in Note 13.

On January 16, 2020, the College reached an agreement with the faculty union to provide salary increases, which will impact the College's future operating budget commitments.

### **Required Supplementary Information**

## **Pension Plan Information**

**Cost Sharing Employer Plans** Schedules of Clark College's Proportionate Share of the Net Pension Liability

	Schedule of Clark College's Share of the Net Pension Liability									
	Public Employees' Retirement System (PERS) Plan 1									
	Measurement Date of June 30									
						College's				
						proportionate				
	Calles de		Callara			share of the net	,			
	College's		College			pension liability				
I	proportion of the		proportionate	<u> </u>			percentage of the			
Fiscal	net pension		are of the net	C	ollege covered	of its covered	total pension			
Year	liability	pe	ension liability		payroll	payroll	liability			
2014	0.126007%	\$	6,347,662	\$	13,737,461	46.21%	61.19%			
2015	0.119202%	\$	6,235,373	\$	13,482,980	46.25%	59.10%			
2016	0.116781%	\$	6,271,681	\$	13,828,741	45.35%	57.03%			
2017	0.115396%	\$	5,475,631	\$	14,419,186	37.97%	61.24%			
2018	0.112013%	\$	5,002,529	\$	14,764,631	33.88%	63.22%			
2019										
2020										
2021										
2022										
2023										

\*These schedules are to be built prospectively until they contain 10 years of data.

**Cost Sharing Employer Plans** Schedules of Clark College's Proportionate Share of the Net Pension Liability

Schedule of Clark College's Share of the Net Pension Liability	
Public Employees' Retirement System (PERS) Plan 2/3	

			Measurer	nen	t Date of June 3	0	
						College's proportionate	
						share of the net	Plan's fiduciary
	College's		College			pension liability	, net position as a
	proportion of the		proportionate			as a percentage	percentage of the
Fiscal	net pension	sh	are of the net	Сс	ollege covered	of its covered	total pension
Year	liability	ре	nsion liability		payroll	payroll	liability
2014	0.158501%	\$	3,203,878	\$	13,594,117	23.57%	93.29%
2015	0.150332%	\$	5,371,449	\$	13,339,404	40.27%	89.20%
2016	0.146773%	\$	7,389,896	\$	13,712,161	53.89%	85.82%
2017	0.146025%	\$	5,073,661	\$	14,316,617	35.44%	90.97%
2018	0.141271%	\$	2,412,078	\$	14,660,814	16.45%	95.77%
2019							
2020							
2021							
2022							
2023							

\*These schedules are to be built prospectively until they contain 10 years of data.

**Cost Sharing Employer Plans** Schedules of Clark College's Proportionate Share of the Net Pension Liability

	Schedule o	of C	lark College'	s Sl	nare of the N	et Pension Liab	oility
	т	eac	hers' Retire	me	nt System (T	RS) Plan 1	
			Measurer	nen	t Date of June 3	0	
						College's	
						proportionate	
						share of the net	Plan's fiduciary
	College's		College			pension liability	
L	proportion of the		proportionate	~			percentage of the
Fiscal	net pension		are of the net	C	ollege covered	of its covered	total pension
Year	liability	pe	nsion liability		payroll	payroll	liability
2014	0.026433%	\$	779,629	\$	1,189,441	65.55%	68.77%
2015	0.026463%	\$	838,385	\$	1,267,135	66.16%	65.70%
2016	0.028512%	\$	973,463	\$	1,400,943	69.49%	62.07%
2017	0.028094%	\$	849,358	\$	1,590,618	53.40%	65.60%
2018	0.030547%	\$	892,160	\$	1,790,360	49.83%	66.52%
2019							
2020							
2021							
2022							
2023							

\*These schedules are to be built prospectively until they contain 10 years of data.

**Cost Sharing Employer Plans** Schedules of Clark College's Proportionate Share of the Net Pension Liability

	Schedule o	of C	lark College'	s Sl	nare of the N	et Pension Liab	oility
	Те	ach	ers' Retiren	nen	t System (TR	S) Plan 2/3	
			Measurer	nen	t Date of June 3	0	
						College's	
						proportionate	
						share of the net	,
	College's		College			pension liability	
	proportion of the		proportionate				percentage of the
Fiscal	net pension		are of the net	Сс	ollege covered	of its covered	total pension
Year	liability	pe	nsion liability		payroll	payroll	liability
2014	0.026905%	\$	86,900	\$	1,159,481	7.49%	96.81%
2015	0.026383%	\$	222,620	\$	1,232,234	18.07%	92.48%
2016	0.027884%	\$	382,925	\$	1,374,104	27.87%	88.72%
2017	0.028910%	\$	266,823	\$	1,589,505	16.79%	93.10%
2018	0.031094%	\$	139,959	\$	1,790,360	7.82%	96.88%
2019							
2020							
2021							
2022							
2023							

\*These schedules are to be built prospectively until they contain 10 years of data.

### **Pension Plan Information**

# **Cost Sharing Employer Plans** Schedules of Contributions

	Ρι	ublic Emp		<b>chedule o</b> ees' Retir Fiscal Year	eme	nt Syste	em (PERS) Pl	an 1
				ntributions relation to the				
Fiscal Year	Re	tractually equired tributions	F	ntractually Required ntributions	def	ribution iciency ‹cess)	Covered payroll	Contributions as a percentage of covered payroll
2014	\$	557,742	\$	557,742	\$	-	\$13,737,461	4.06%
2015	\$	547,849	\$	547,849	\$	-	\$13,482,980	4.06%
2016	\$	662,258	\$	662,258	\$	-	\$13,828,741	4.79%
2017	\$	694,134	\$	694,134	\$	-	\$14,419,186	4.81%
2018	\$	748,720	\$	748,720	\$	-	\$14,764,631	5.07%
2019	\$	826,669	\$	826,669	\$	-	\$16,043,142	5.15%
2020								
2021								
2022								
2023								

Notes: These schedules will be built prospectively until they contain 10 years of data.

# **Cost Sharing Employer Plans** Schedules of Contributions

	Ρ	Public Empl	_	chedule o es' Retirer Fiscal Year	nent	Systen	n (PERS) Plai	n 2/3
				ntributions relation to the				
Fiscal Year	l	ntractually Required ntributions	I	ntractually Required ntributions	def	ribution iciency kcess)	Covered payroll	Contributions as a percentage of covered payroll
2014	\$	1,214,484	\$	1,214,484	\$	-	\$13,594,117	8.93%
2015	\$	1,204,544	\$	1,204,544	\$	-	\$13,339,404	9.03%
2016	\$	1,496,858	\$	1,496,858	\$	-	\$13,712,161	10.92%
2017	\$	1,574,755	\$	1,574,755	\$	-	\$14,316,617	11.00%
2018	\$	1,825,851	\$	1,825,851	\$	-	\$14,660,814	12.45%
2019	\$	2,012,643	\$	2,012,643	\$	-	\$15,948,424	12.62%
2020								
2021								
2022								
2023								

Notes: These schedules will be built prospectively until they contain 10 years of data.

# **Cost Sharing Employer Plans** Schedules of Contributions

		Teach		chedule o ' Retireme Fiscal Year	ent S	ystem (	TR		
				ntributions relation to the					
Fiscal Year	R	ntractually equired ntributions	F	ntractually Required ntributions	def	tribution iciency xcess)		Covered payroll	Contributions as a percentage of covered payroll
2014	\$	52,271	\$	52,271	\$	-	\$	1,189,441	4.39%
2015	\$	59,219	\$	59,219	\$	-	\$	1,267,135	4.67%
2016	\$	64,952	\$	64,952	\$	-	\$	1,400,943	4.64%
2017	\$	98,312	\$	98,312	\$	-	\$	1,590,618	6.18%
2018	\$	127,044	\$	127,044	\$	-	\$	1,790,360	7.10%
2019	\$	141,871	\$	141,871	\$	-	\$	1,927,767	7.36%
2020									
2021									
2022									
2023									

Notes: These schedules will be built prospectively until they contain 10 years of data.

# **Cost Sharing Employer Plans** Schedules of Contributions

		Teache	-	<b>chedule o</b> Retiremei Fiscal Year	nt Sy	stem (T	RS	-	
	Cont	ractually	in	ntributions relation to the ntractually	Cont	ribution			Contributions as
Fiscal Year		quired ributions		Required ntributions		ciency (cess)		Covered payroll	a percentage of covered payroll
2014	\$	115,350	\$	115,350	\$	-	\$	1,159,481	9.95%
2015	\$	125,768	\$	125,768	\$	-	\$	1,232,234	10.21%
2016	·	174,273		174,273	\$	-	·	1,374,104	12.68%
2017 2018	-	204,687		204,687	\$ \$	-		1,589,505 1,790,360	12.88% 14.82%
2018	·	265,282 292,531		265,282 292,531	ې \$	-	·	1,90,360	14.82%
2020	Ŧ	,	Ŧ		Ŧ		Ŧ	_,,	
2021									
2022									
2023									

Notes: These schedules will be built prospectively until they contain 10 years of data.

State Board Supplemental Defined Benefit Plan

For the Fiscal Year Ended June 30	ed Jun	e 30		
		2017	2018	2019
Total Pension Liability				
Service Cost	ጭ	237,039 \$	164,899 \$	119,877
Interest		153,768 \$	151,539	145,004
Changes of benefit terms		۰ ب	ı	ı
Differences between expected and actual experience		(1,108,661) \$	(448,208)	273,384
Changes of assumptions		(261,675) \$	(151,634)	514,039
Benefit payments		(39,470) \$	(56,024)	(76,446)
Change in proportionate share		ۍ ۲	(63,428)	(91,530)
Net Change in Total Pension Liability		(1,018,999) \$	(402,856) \$	884,328
Total Pension Liability - Beginning		5,178,227 \$	4,159,228 \$	3,756,372
Total Pension Liability - Ending	Ş	4,159,228 \$	3,756,372 \$	4,640,700
College's Proportion of the Pension Liability		4.375831%	4.309100%	4.204100%
Covered-employee payroll	Ŷ	24,531,125 \$	24,536,498 \$	24,613,116
Total Pension Liability as a percentage of covered-employee payroll		16.954901%	15.309324%	18.854582%

# State Board Supplemental Defined Benefit Plans

# Notes to Required Supplementary Information

accumulated in trusts or equivalent arrangements. Potential factors that may significantly affect trends in amounts reported include changes to The State Board Supplemental Retirement Plans are financed on a pay-as-you-go basis. State institutions of higher education make direct payments to qualifying retirees when the retirement benefits provided by the fund sponsors do not meet the benefit goals, no assets are the discount rate, salary growth and the variable income investment return.

Schedule of Changes in the Total OPEB Liability a For the Fiscal Year Ended June 3		tios
	2018	2017
Total Pension Liability		
Service Cost	\$ 1,922,697	\$ 2,445,682
Interest	1,321,843	\$ 1,145,572
Changes of benefit terms	-	\$-
Differences between expected and actual experience	1,206,586	\$-
Changes of assumptions	(8,417,284)	\$(5,588,122)
Benefit payments	(558,281)	\$ (583,802)
Change in proportionate share	(798,267)	\$(1,030,806)
Net Change in Total OPEB Liability	(5,322,706)	\$(3,611,476)
Total OPEB Liability - Beginning	36,075,251	\$39,686,727
Total OPEB Liability - Ending	\$30,752,545	\$36,075,251
College's Proportion of the OPEB Liability Covered-employee payroll	0.60552796% \$ 41,174,981	0.61923000% \$ 40,817,244
Total OPEB Liability as a percentage of covered-employee payroll	74.687454%	88.382378%

Notes: These schedules will be built prospectively until they contain 10 years of data.

### Notes to Required Supplementary Information

The Public Employee's Benefits Board (PEBB) OPEB plan does not have assets in trusts or equivalent arrangements and is funded on a pay-as-you-go basis. Potential factors that may significantly affect trends in amounts reported include changes to the discount rate, health care trend rates, salary projections, and participation percentages.

### **ABOUT THE STATE AUDITOR'S OFFICE**

The State Auditor's Office is established in the state's Constitution and is part of the executive branch of state government. The State Auditor is elected by the citizens of Washington and serves four-year terms.

We work with our audit clients and citizens to achieve our vision of government that works for citizens, by helping governments work better, cost less, deliver higher value, and earn greater public trust.

In fulfilling our mission to hold state and local governments accountable for the use of public resources, we also hold ourselves accountable by continually improving our audit quality and operational efficiency and developing highly engaged and committed employees.

As an elected agency, the State Auditor's Office has the independence necessary to objectively perform audits and investigations. Our audits are designed to comply with professional standards as well as to satisfy the requirements of federal, state, and local laws.

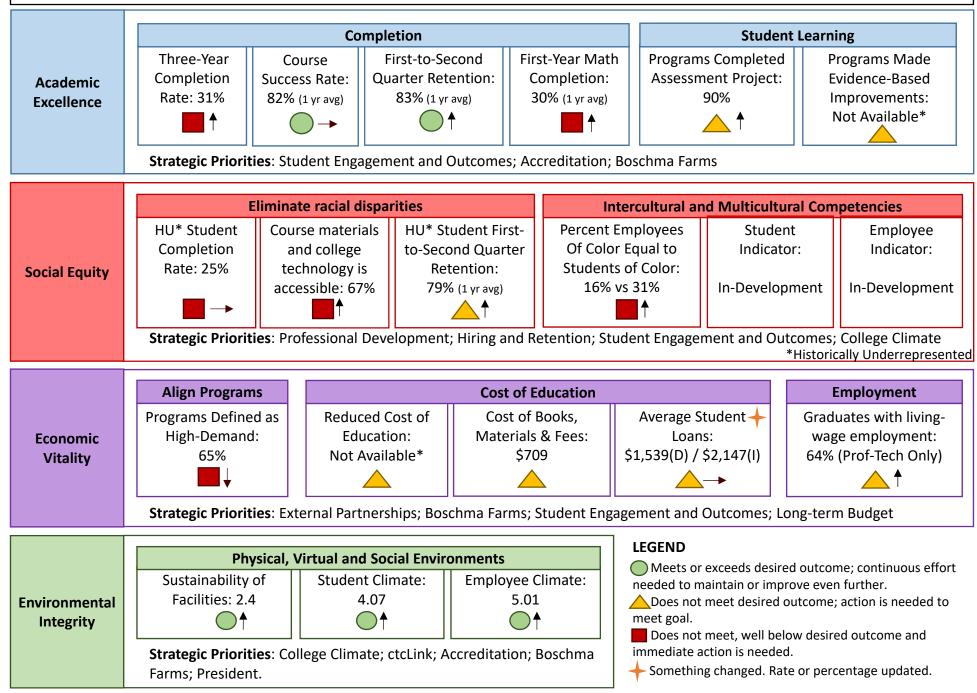
Our audits look at financial information and compliance with state, federal and local laws on the part of all local governments, including schools, and all state agencies, including institutions of higher education. In addition, we conduct performance audits of state agencies and local governments as well as <u>fraud</u>, state <u>whistleblower</u> and <u>citizen hotline</u> investigations.

The results of our work are widely distributed through a variety of reports, which are available on our <u>website</u> and through our free, electronic <u>subscription</u> service.

We take our role as partners in accountability seriously, and provide training and technical assistance to governments, and have an extensive quality assurance program.

Contact information for the State Auditor's Office					
Public Records requests	PublicRecords@sao.wa.gov				
Main telephone	(360) 902-0370				
Toll-free Citizen Hotline	(866) 902-3900				
Website	www.sao.wa.gov				

# MISSION: Clark College, in service to the community, guides individuals to achieve their educational and professional goals.

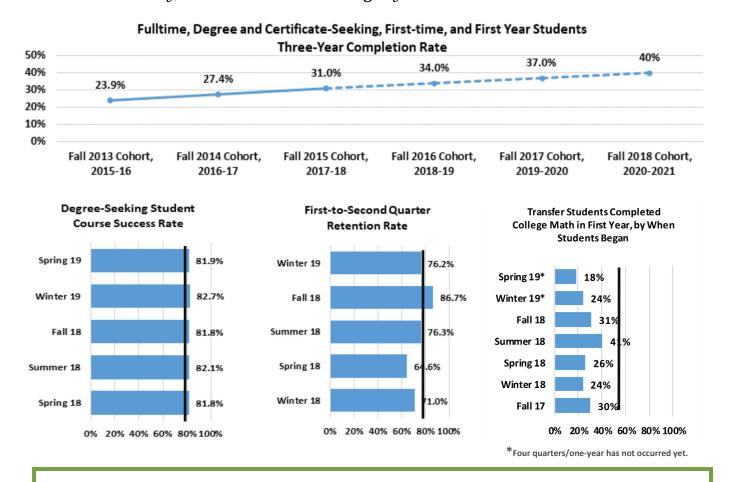


# COMPLETION



February 2020

Clark College, in service to the community, guides individuals to achieve their educational and professional goals – including certificate and degree completion – by accomplishing its core theme objectives of academic excellence, social equity, economic vitality, and environmental integrity.



### **Monthly Highlights**

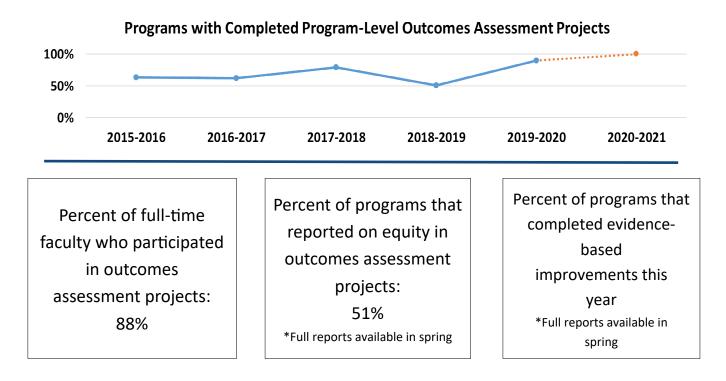
- Significant progress has been made on the educational program maps, having adopted a common template and naming convention for course curriculum. This work is being done in collaboration with accessibility professionals to ensure universal access. The maps will integrate student success lists, financial aid information, and career opportunities. The program maps have also been reviewed to ensure that math and English are recommended in the first two quarters. Deans and instructional leadership reviewed maps utilizing a rubric to identify any gaps or missing information. Maps are slated to be available for summer/ fall term registration.
- Six transfer and CTE academic certificate/degree programs are developing a schedule of classes for students to complete their degree, expected to be offered in summer 2020. Using the educational program maps, the schedules include a hybrid schedule that guarantees students can complete their degree in 2 years. If students opt into the pilot, they will be automatically enrolled in their classes.
- -2019-2020 Board Priorities: Student Engagement and Outcomes

# **STUDENT LEARNING**



**FEBRUARY 2020** 

Clark College's degrees and certificates awarded are the result of a culmination of learning. The college aligns its curriculum with learning outcomes and applies evidence to continually advance student learning.



### **Monthly Highlights**

- A rubric was developed to assess the learning outcome associated with the Career and Technical Education Human Relations learning outcome. Career and Technical Education programs will use the new rubric to assess learning the human relations outcome.
- The proposed draft of a program viability process at both Instructional Planning Team and Curriculum Committee was presented. Faculty members are invited to provide feedback. In addition, the proposal will be presented unit, department, and leadership meetings within the next month.

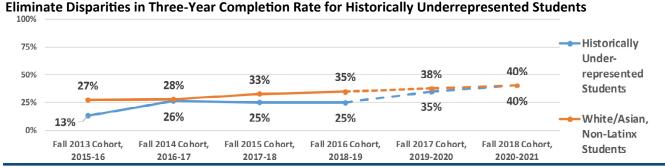
### 2019-2020 Board Priority: Accreditation

# **SOCIAL EQUITY**

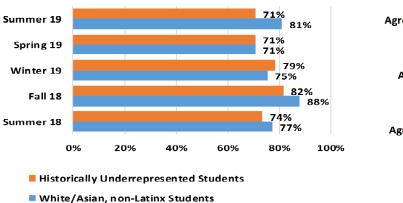


**FEBRUARY 2020** 

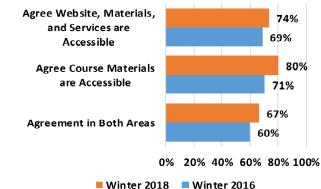
### Clark College facilitates student learning by providing the conditions that improve educational outcomes and eliminate systemic disparities among all groups. Two strategies the college has implemented relate to improving employee cultural competencies through professional development and hiring employees reflective of the college's diverse students.



First-to-Second Quarter Retention Rate for Historically Underrepresented is Equal or Higher than White/Asian Students



Percent Students Agree that Course Materials and College Technology are Accessible for Student with Disabilities



**Monthly Highlights** 

- The Office of Diversity, Equity and Inclusion offered PPI Training: Best Practices for Supporting DREAMers. This workshop provided the opportunity for administrators and staff to learn how to work more effectively with DREAMers as well as how to be inclusive and reduce barriers for them. Participants explored the current education bills in the legislation of Washington State and the impact that they will have for DREAMers.
- The Office of Diversity, Equity and Inclusion hosted Red, White and Brown. Through a historical timeline, this training explores the formation of race in the United States and its lasting effects on systemically non-dominant groups. Attendees learned to identify key elements of systemic racism and how it manifests in institutions and policy. Participants were able to identify how systemic racism affects students and employees of color at Clark College as an institution of higher education and worked in small groups to brainstorm ways to make institutional change.

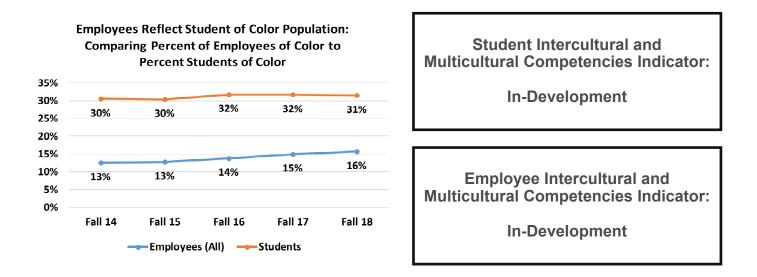
2019-2020 Board Priorities: Professional Development and Recruitment and Retention

# INTERCULTURAL AND MULTI-CULTURAL COMPETENCIES



**FEBRUARY 2020** 

Clark College facilitates student learning by providing the conditions that improve educational outcomes and eliminate systemic disparities among all groups. Two strategies the college has implemented relate to improving employee cultural competencies through professional development and hiring employees reflective of the college's diverse students.



### **Monthly Highlights**

- The Office of Diversity, Equity & Inclusion hosted a Diversity Connect Breakfast in which students, faculty and staff that identify as People of Color, People with Disabilities and People from the LGBTQ+ community can get together and build community among affinity.
- The Office of Diversity, Equity & Inclusion offered power, privilege and inequity training: White Women in Power. In this session, participants gained an understanding of the intersections of race and gender, and the influence of whiteness on feminism and social equity. Through a historical look at the role white women have played in social justice movements—including both the positive and negative impact of their role, participants discussed strategies that can be used to advocate for systemically nondominant identities and interrupt harmful patterns of white supremacy culture.

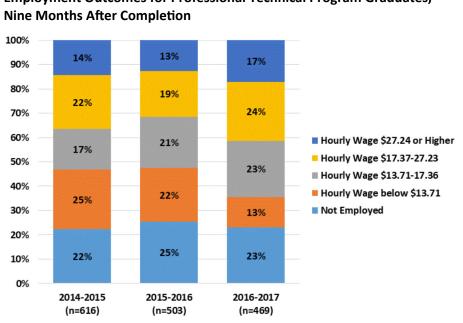
2019-2020 Board Priorities: Recruitment and Retention and Professional Development



# **EMPLOYMENT**

**FEBRUARY 2020** 

Clark College, in service to the community, guides individuals to achieve their educational and professional goals. Through the college's focus on student outcomes, the college aims to connect students to their long-term educational goals. For Clark College students these goals are most often employment and/or transferring to another higher education institution.



**Employment Outcomes for Professional Technical Program Graduates,** 

### **Monthly Highlights**

The academic program maps are being updated to include data about career information  $\diamond$ to better inform incoming and current students about the field they are pursuing.

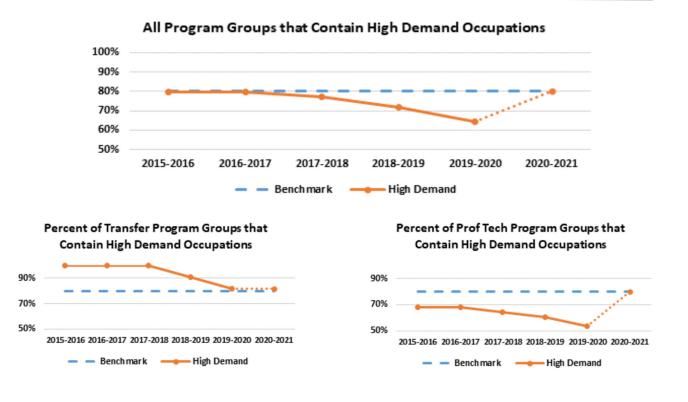
2019-2020 Board Priority: Student Engagement and Outcomes

# **ALIGN PROGRAMS**



**FEBRUARY 2020** 

Clark College, in service to the community, guides individuals to achieve their educational and professional goals. Through the college's focus on student outcomes, the college aims to connect students to their long-term educational goals. For Clark College students these goals are most often employment and/or transferring to another higher education institution.





 Welding has new hybrid courses and is in the process of both developing and assessing them, with a particular focus on retention.

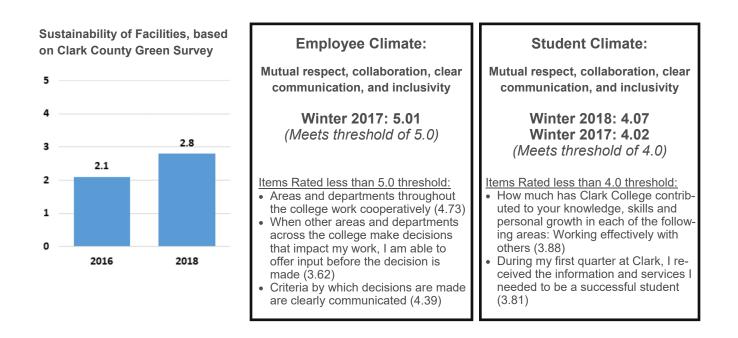
2019-2020 Board PrioritY: Student Engagement and Outcomes

# PHYSICAL, VIRTUAL, AND SOCIAL ENVIRONMENTS



**FEBRUARY 2020** 

Clark College, in service to the community, guides individuals to achieve their educational and professional goals – including certificate and degree completion – by accomplishing its core theme objectives of academic excellence, social equity, economic vitality, and environmental integrity.



### **Monthly Highlights**

- The Climate Improvement Taskforce held the first meeting. The taskforce is working on developing a purpose statement and developing a work plan.
- PointNorth Consulting is facilitating the Boscham Farms visioning process with members of the Boschma Farms visioning team, comprised of multiple college areas and the Clark College Foundation. The team's first half-day planning session is scheduled for February 18 and will begin with 15 minute presentations from the Office of Instruction, Economic and Community Development, and the Clark College Foundation regarding their respective pieces of the Boschma Farms campus. Subsequent half-day planning sessions have been scheduled for March and April. A final report will be presented to the Board of Trustees at the June 2020 work session.
- The Budget Committee is scheduled to begin work on developing a long-range financial forecasting tool following after it has fulfilled its responsibilities with the 2020-21 college budget. The forecasting tool remains on track to be presented to the Board of Trustees at the April 2020 work session.

2019-2020 Board Priorities: College Climate, Boschma Farms, and Long-Term Budget

### Clark College Interim Enrollment Report Winter 2020 Quarter as of February 18, 2020 *(Day 30 of Qtr)*

### Winter 2020

	FTES	Budgeted FTES	% of Budgeted FTES
State-supported	6,516*	6,908	94%
State FTES	4,569	4,892	93%
Running Start	1,931	2,016	96%

\* This includes 16 non-Running Start contract FTES in state-supported classes.

	Allocated State FTES in State Classes	State FTES	Difference	% Difference	
Summer 2019	2,719	2,068	(651)	-24%	
Fall 2019	6,731	5,033	(1,698)	-25%	
Winter 2020	6,424	4,569	(1,855)	-29%	
Spring 2020	6,051				

### Academic Year 2019-2020

### Academic Year 2019-2020

	Budgeted FTES in State Classes	State and Running Start FTES	Difference	% Difference
Summer 2019	2,070	2,068	(2)	0%
Fall 2019	7,213	7,140	(73)	-1%
Winter 2020	6,908	6,499	(409)	-6%
Spring 2020	6,504			

### Academic Year 2019-2020

	Total Enrollment	,	% of Projected Enrollments
Contract Corporate	to Date 2019-2020	540	123%
Community Ed	5,197	6,675	78%

## February 2020 Highlights of Activities

- The Office of Diversity, Equity & Inclusion and Multicultural Student Affairs hosted the Queer Student Luncheon on January 30th. The purpose of this event is to build community and affinity for students who identify as LGBTQ+. Nick Luisi, Nursing Faculty was the speaker. (ODEI)
- Disability Support Services is providing holistic supports for 13 deaf or hard of hearing students winter term, 11 retained from fall term. This equates to 153 hours per week of sign language interpreting and 13.5 hours of transcription CART (Communication Access Real-time Translation) per week.
- The college has relocated the Penguin Pantry from the Science building to the Penguin Union Building to increase access to food supports. Since moving to its new location, the Penguin Pantry has received 3,130 pounds of food from the Clark County Food Bank, serving 407 unique users approximately 5,757 food items during the first five weeks of winter quarter.
- To support increased engagement with Advising Services, educational planners have implemented "pop-up" advising across main campus to increase degree planning and retention. This intervention will include services at Columbia Tech Center and Clark Center at WSUV.
- Evaluating incoming student transcripts and credit for prior learning are essential in helping students move more quickly to degree completion. The Credential Evaluations team collaborated with faculty to provide students the ability to earn Academic Credit for Prior Learning (ACPL), which is legislatively mandated as well as a beneficial way for students to earn credit at reduced tuition costs and decreases the time to completion as the student may earn credits more quickly than a traditional course. During the 18-19 academic year, 162 students utilized ACPL to earn 521 awards for a total of 2,537 credits earned. This amounts to an approximate savings of \$157,268.63 for students.
- The instructional leadership team is constructing a communication plan that will address communication gaps and increase opportunities for discussions with faculty and staff that inform decision making. Feedback from faculty and staff is also being solicited in the monthly unit leadership meetings.
- On January 29th, the Office of Diversity, Equity & Inclusion offered PPI training: The Impact of Microaggressions. Participants learned how to define and identify the three types of microaggressions, give examples of how microaggressions within our community and more broadly and learned tools for responding to and minimizing harm.
- On January 27th, B.U.I.L.D. participants engaged in a discussion around White Supremacy culture and how it shows up in the institution.
- On February 10th, the Office of Diversity, Equity & Inclusion offered PPI training: Safe Zone. Participants learned the intricacies of the LGBTQ+ community, review definitions and vocabulary and discuss heterosexual/cisgender privilege. Participants learned how to put these concepts into practice at Clark College.

- Thirteen employees of color (faculty and staff) attended the joint meeting for the Administrators of Color Leadership Program and Cross institution Faculty of Color Mentorship Program. All were highly engaged with providing and receiving mentorship and getting the support needed from colleagues that has been shown to increase retention.
- The college completed the fall term in ctcLink. While challenges were encountered during go live and beyond, the Enrollment Services team in collaboration with Instruction posted approximately 30,000 grades, Credential Evaluations reviewed 905 graduation application files and awarded 395 degrees and certificates. The grades, certificates and degrees were delivered as scheduled/on time to students and available for them to review in their new student center.
- Sociology invited Dr. Debra Jenkins to join their department on assessment day so that they can train all of their faculty and develop materials as part of their new status teaching PPI courses.
- The librarians are working on both questions around E-portfolios and a rubric and system for meaningfully implementing the Information Literacy outcome.
- The Spanish department is shifting their paradigm to emphasize that Spanish is not a foreign language, and also to devise better pathways for heritage speakers (students of Latinx heritage who have some or a lot of knowledge of Spanish).
- Faculty members from the Biology Department are in the process of launching an equity-based assessment of their courses with attention to pathways and gatekeeper courses.
- On February 11, Executive Cabinet approved a new policy and procedure that codifies the process for regular review, creation and revision of administrative policies and procedures. EC also approved a new tool for reviewing, creating and revising policies and procedures as developed by a small task force that met from November December 2019. Vice President of Administrative Services Bob Williamson will be presenting the new tool to the Board of Trustees at the March 2020 work session. In addition, in spring quarter 2020 VP Williamson will be conducting a training on how to use the tool for custodians of policies and procedures in the even-numbered section of the administrative manual (even-numbered sections will be reviewed in even-numbered years, odd-numbered sections in odd-numbered years).

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# Clark College - Estimated Budget Status Report January 31, 2020

Sources of Funds	2019-20	Revenues		% Budget
(Revenues)	Budget	to Date	Difference	Received
Operating Accounts				
State Allocation	36,197,243	16,485,994	(19,711,249)	45.5%
Tuition & ABE	17,092,335	12,571,376	(4,520,959)	73.5%
Running Start	14,921,243	5,924,379	(8,996,864)	39.7%
Excess enrollment	-	-	-	0.0%
Planned use of prior fund balance	1,062,608	-	(1,062,608)	0.0%
Dedicated, matriculation, tech, cont ed	5,464,570	3,393,171	(2,071,399)	62.1%
Total Operating Accounts	74,737,999	38,374,921	(36,363,078)	51.3%
Other Accounts				
Grants	3,192,645	1,518,437	(1,674,208)	47.6%
Contracts	2,012,969	470,325.29	(1,542,644)	23.4%
Internal Support & Agency Funds	1,184,016	727,797	(456,219)	61.5%
ASCC	2,165,621	1,592,823	(572,798)	73.6%
Bookstore	4,181,339	2,114,645	(2,066,694)	50.6%
Parking	511,758	309,426	(202,332)	60.5%
Campus Food Service	-	209,324	209,324	0.0%
Auxilliary Services	2,224,138	1,489,104	(735,034)	67.0%
Financial Aid	24,914,791	12,516,172	(12,398,619)	50.2%
Total Other Accounts	40,387,277	20,948,052	(19,439,225)	51.9%
Total Sources of Funds	115,125,276	59,322,973	(55,802,303)	51.5%
		<u></u>		

Uses of Funds	2019-20	Expenditures		% Budget
(Expenses)	Budget	to Date	Difference	Spent
Operating Accounts		7		
President	1,265,272	546,325	718,947	43.2%
Associate Vice President of Planning & Effectiveness	1,174,692	568,459	606,233	48.4%
Associate Vice President for Diversity & Equity	654,372	340,082	314,290	52.0%
Vice President of Instruction	43,590,673	20,067,830	23,522,843	46.0%
Vice President of Administrative Services	9,306,893	6,030,871	3,276,022	64.8%
Vice President of Student Affairs	9,500,365	5,261,718	4,238,647	55.4%
Vice President of Economic & Community Development	1,361,099	733,826	627,273	53.9%
Chief Information Officer	5,746,203	2,985,948	2,760,255	52.0%
Chief Communication Officer	784,054	442,279	341,775	56.4%
Vice President of Human Resources	1,354,376	781,813	572,563	57.7%
Bank/CC Fees	-	97,286	(97,286)	0.0%
Total Operating Accounts	74,737,999	37,856,437	36,881,562	50.7%
Other Accounts				
Grants	3,192,645	1,361,764	1,830,881	42.7%
Contracts less Running Start	2,012,969	1,038,098	974,871	51.6%
Internal Support & Agency Funds	1,184,016	1,022,649	161,367	86.4%
ASCC	2,165,621	1,051,588	1,114,033	48.6%
Bookstore	4,181,339	2,395,485	1,785,854	57.3%
Parking	511,758	331,221	180,537	64.7%
Campus Food Service	-	632,789	(632,789)	0.0%
Auxilliary Services	2,224,138	1,386,652	837,486	62.3%
Financial Aid	24,914,791	12,814,236	12,100,555	51.4%
Total Other Accounts	40,387,277	22,034,481	18,352,796	54.6%
Total Uses of Funds	115,125,276	59,890,919	55,234,357	52.0%
Difference - Excess (Deficiency)		(567,946)		

c. Sandra Fowler-Hill, Bob Williamson, Sabra Sand

e. Cindi Olson, Nicole Rogers-Marcum, Bill Belden, Bob Williamson, Sabra Sand

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